



**Attorney General's Annual Report to  
Congress on U.S. Government Activities  
to Combat Trafficking in Persons  
Fiscal Year 2006**

**May 2007**

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## **I. Introduction**

*Human trafficking is an offense against human dignity, a crime in which human beings, many of them teenagers and young children, are bought and sold and often sexually abused by violent criminals. Our nation is determined to fight and end this modern form of slavery.*

~ President George W. Bush, January 2006

*Human trafficking is a violation of the human body, mind and spirit. For this vile practice to be taking place in a country that the world looks to as a beacon of freedom... is a terrible irony and an utter tragedy.*

~ Attorney General Alberto Gonzales, October 2006

Trafficking in persons (TIP), or human trafficking, is a regrettably widespread form of modern-day slavery. Traffickers often prey on individuals, predominantly women and children in certain countries, who are poor, frequently unemployed or underemployed, and who may lack access to social safety nets. Victims are often lured with false promises of good jobs and better lives, and then forced to work under brutal and inhuman conditions. It is difficult to accurately estimate the extent of victimization in this crime whose perpetrators go to great lengths to keep it hidden. Nonetheless, the United States has led the world in the fight against this terrible crime.

The centerpiece of U.S. Government efforts to eliminate trafficking in persons is the Trafficking Victims Protection Act of 2000 (TVPA), Pub. L. 106-386, signed into law on October 28, 2000. The TVPA enhanced three aspects of federal government activity to combat TIP: protection, prosecution, and prevention. The TVPA provided for a range of new protections and assistance for victims of trafficking in persons; it expanded the crimes and enhanced the penalties available to federal investigators and prosecutors pursuing traffickers; and it expanded the U.S. Government's international activities to prevent victims from being trafficked. The TVPA defines trafficking in persons as "sex trafficking in which a commercial sex act is induced by force, fraud, or coercion, or in which the person induced to perform such act has not attained 18 years of age" or "the recruitment, harboring, transportation, provision, or obtaining of a person for labor or services, through the use of force, fraud, or coercion for the purpose of subjection to involuntary servitude, peonage, debt bondage, or slavery." 22 U.S.C. § 7102(8).

Specifically, the TVPA:

- Provided for victim assistance in the United States by making trafficking victims eligible for federally funded or administered health and other benefits and services; mandated U.S. Government protections for victims of trafficking and, where applicable, their families; outlined protections from removal, including T non-immigrant status for trafficking victims over the age of 18 who cooperate with law enforcement in the investigation and prosecution of trafficking (victims under 18 are not required to cooperate in order to receive immigration benefits); and allowed T non-immigrant status holders to adjust to permanent resident status;

- Created new crimes and enhanced penalties for existing crimes, including forced labor, trafficking with respect to peonage, slavery, involuntary servitude, sex trafficking of children, sex trafficking of adults by force, fraud or coercion, and unlawful conduct with respect to documents; criminalized attempts to engage in these behaviors; and provided for mandatory restitution and forfeiture;
- Provided for assistance to foreign countries in drafting laws to prohibit and punish acts of trafficking and strengthen investigation and prosecution of traffickers; created programs to assist victims; and expanded U.S. Government exchange and international visitor programs focused on trafficking in persons; and
- Created the Interagency Task Force to Monitor and Combat Trafficking to coordinate the U.S. Government's anti-trafficking efforts. The TVPA directed the Task Force, among other activities, to: (1) measure and evaluate progress of the United States and other countries in the areas of trafficking prevention, protection, and assistance to victims; (2) expand interagency procedures to collect and organize data; (3) engage in efforts to facilitate cooperation among countries; (4) examine the role of the international sex tourism industry; and (5) engage in consultation and advocacy with governmental and non-governmental organizations.

The Trafficking Victims Protection Reauthorization Act of 2003 (TVPRA 2003), Pub. L. 108-193, signed into law by President Bush on December 19, 2003, reauthorized the TVPA and added responsibilities to the U.S. Government's anti-trafficking portfolio. In particular, the TVPRA 2003 mandated new information campaigns to combat sex tourism, added refinements to the federal criminal law provisions, and created a new civil action that allows trafficking victims to sue their traffickers in federal district court. In addition, the TVPRA 2003 required an annual report from the Attorney General to Congress. This report was mandated to provide information on the following U.S. Government activities to combat trafficking in persons:

- The number of persons in the United States who received benefits or other services under section 107(b) of the TVPA in connection with programs or activities funded or administered by the Secretary of Health and Human Services, the Secretary of Labor, the Board of the Directors of the Legal Services Corporation, and other appropriate federal agencies during the previous Fiscal Year;
- The number of persons who had been granted "continued presence" in the United States under TVPA section 107(c)(3) during the previous Fiscal Year;
- The number of persons who applied for, had been granted, or had been denied T non-immigrant status or otherwise provided status under section 101(a)(15)(T)(i) of the Immigration and Nationality Act (8 U.S.C. § 1101(a)(15)(T)(i)) during the previous Fiscal Year;
- The number of persons who were charged or convicted under one or more of sections 1581, 1583, 1584, 1589, 1590, 1591, 1592, or 1594 of title 18, United States Code, during the previous Fiscal Year, and the sentences imposed against each such person;

- The amount, recipient, and purpose of each grant issued by any federal agency to carry out the purposes of sections 106 and 107 of the Act, or section 134 of the Foreign Assistance Act of 1961, during the previous Fiscal Year;
- The nature of training conducted pursuant to section 107(c)(4) during the previous Fiscal Year; and
- The activities undertaken by the Senior Policy Operating Group (SPOG) on Trafficking in Persons to carry out its responsibilities under section 105(f) of the TVPRA 2003 during the previous Fiscal Year.

On January 10, 2006, President Bush signed into law the Trafficking Victims Protection Reauthorization Act of 2005 (TVPRA 2005), Pub. L. 109-164. The TVPRA 2005 reauthorized the TVPA and authorized new anti-trafficking resources, including grant programs to assist state and local law enforcement efforts in combating TIP and to expand victim assistance programs to U.S. citizens or resident aliens subjected to trafficking; pilot programs to establish residential rehabilitative facilities for trafficking victims, including one program aimed at juveniles; and extraterritorial jurisdiction over trafficking offenses committed overseas by persons employed by or accompanying the federal government. The TVPRA 2005 also expanded the reporting requirements of the TVPRA 2003, providing for the inclusion of information in the annual report to Congress on the amount, recipient, and purpose of each grant under sections 202 and 204 of the TVPRA 2005.

This report, the fourth required under the TVPRA 2003, is submitted to Congress in compliance with that directive. It details U.S. Government activities to combat TIP during Fiscal Year 2006 (FY 06), with a focus on the categories above.

## **II. Benefits and Services Given Domestically to Trafficking Victims**

The success of U.S. Government efforts to combat trafficking in persons domestically hinges on pursuing a victim-centered approach. All U.S. Government agencies are therefore committed to providing victims with access to the services and benefits provided by the TVPA. Because government benefits for non-U.S. citizen victims are typically tied to a person's immigration status, the TVPA created a mechanism for allowing certain non-citizen trafficking victims access to benefits and services from which they might otherwise be barred. The funds provided under the TVPA by the federal government for direct services to victims are dedicated to assist non-U.S. citizen victims and may not currently be used to assist U.S. citizen victims; however, U.S. citizen victims have access to other federal crime victim benefits. Under sections 107(b)(1) and (b)(2) of the TVPA, various federal agencies must extend some existing benefits to trafficking victims and are authorized to provide grants to effectuate such assistance. This section reviews the activities of the Department of Health and Human Services (HHS), the Department of Justice (DOJ), the Department of Homeland Security (DHS), the Department of State (DOS), the Department of Labor (DOL), and the Legal Services Corporation (LSC) to implement sections 107(b) and 107(c) of the TVPA.

## A. Department of Health and Human Services

The TVPA designates the Department of Health and Human Services (HHS) as the agency responsible for helping victims of human trafficking become eligible to receive benefits and services so they may rebuild their lives safely in the United States. The HHS anti-trafficking program in the Administration for Children and Families (ACF), Office of Refugee Resettlement (ORR): (1) certifies non-U.S. citizen victims of human trafficking; (2) provides outreach and education to service providers, non-governmental organizations, and state and local governments on the phenomenon of trafficking; (3) awards discretionary grants designed to provide outreach and direct services to victims; (4) awards contracts designed to provide support to intermediary organizations who lead anti-trafficking efforts in localities and regions; (5) administers a public awareness campaign designed to rescue and restore victims of trafficking; and (6) provides services and case management to victims of trafficking through a network of service providers across the United States.

### 1. Certifications and Letters of Eligibility

Section 107(b)(1)(E) of the TVPA states that the Secretary of Health and Human Services, after consultation with the Attorney General, may certify an adult victim of a severe form of trafficking who: (1) is willing to assist in every reasonable way in the investigation and prosecution of severe forms of trafficking in persons; and (2) has made a bona fide application for a visa under section 101(a)(15)(T) of the Immigration and Nationality Act that has not been denied; or is a person whose continued presence in the United States the Attorney General is ensuring in order to effectuate prosecution of traffickers in persons. The TVPA authorizes the “certification” of adult victims to receive certain federally funded or federally administered benefits and services, such as cash assistance, medical care, food stamps, and housing. Though not required to be certified by HHS, minors who are determined to be victims of severe forms of trafficking receive “letters of eligibility” for the same types of services.

On March 28, 2001, then-HHS Secretary Thompson delegated the authority to conduct human trafficking victim certification activities to the Assistant Secretary for ACF, who in turn re-delegated authority on April 18, 2002, to the Director of ORR. In FY 06, ORR issued 214 certification letters to adults and 20 eligibility letters to minors for a total of 234 letters issued. Ninety-four percent of victims certified in FY 06 were female.

These certifications and eligibility letters, combined with the 231 letters issued in FY 05, 163 letters issued in FY 04, 151 letters issued in FY 03, 99 letters issued in FY 02, and the 198 letters issued in FY 01, bring to 1076 the total number of letters issued during the first six fiscal years in which the program has operated.

FY 06 certifications and letters were provided to victims or their representatives in 20 states plus the District of Columbia, Guam, and the Northern Mariana Islands. Certified victims came from over 40 countries, spanning the Americas, Africa, Asia, Europe, and the Pacific Islands. The majority of victims originated in Latin America (62 percent) with the largest numbers coming from El Salvador (28 percent) and Mexico (20 percent). Caseloads ranged

from individual victims recovered to large-scale raids of more than 100 potential victims identified in a single setting.

## 2. Service Provision

ORR has utilized both contracts and discretionary grants to create a network of service organizations available to assist victims of a severe form of human trafficking. In April 2006, ORR entered into a contract with the U.S. Conference of Catholic Bishops (USCCB) to provide comprehensive support services to victims of human trafficking. Through this contract, ORR has streamlined support services to help victims gain access to shelter, job training, and health care, and provided a mechanism for victims to receive vital emergency services prior to receiving certification. The contract with USCCB provides per capita services through a case management model to pre-certified and certified victims. Since the beginning of the program in April 2006 to the end of the fiscal year, 37 pre-certified and 109 certified victims received services through this contract by 42 organizations in 21 states that have joined in the effort through sub-agreements with USCCB.

HHS continues to provide resources and options to law enforcement for minor victims of trafficking. Unaccompanied minors who are victims of trafficking are eligible for foster care administered through the Unaccompanied Refugee Minors (URM) program. This program offers a variety of care levels appropriate to the needs of the victim and enrolls unaccompanied trafficked minors as expeditiously as possible. ORR has also recently arranged for its Division of Unaccompanied Children's Services (DUCS) program to accept unaccompanied trafficked minors and provide comparable services through a system of group homes and shelters. A two-page addendum to screen for signs of force, fraud, or coercion was added to the intake forms in DUCS shelters. This screening tool has resulted in referrals to law enforcement and new investigations. ACF also provides emergency shelter options for minors. Those options include State Child Protective Services, 336 Basic Centers located throughout the country, and the 193 Transitional Living Programs for Older Homeless Youth supported by the Family and Youth Services Bureau.

The HHS Trafficking Program was reviewed by OMB's Program Assessment Rating Tool in CY 2005 and received a rating of Moderately Effective. This review found that the program is well-managed, focused on achieving results, and has taken major steps to improve its design, management, and performance. The program has a long-term performance goal to increase the number of victims of trafficking certified to 800 per year by FY 2011. In addition, the program has two efficiency measures: (1) Increase the number of victims certified and served by the whole network of grantees per million dollars invested; (2) Increase media impressions, hotline calls, and website visits per thousand dollars invested.

## B. Department of Justice

### 1. Bureau of Justice Assistance

The Bureau of Justice Assistance (BJA), in a joint solicitation with Office for Victims of Crime (OVC), issued its third anti-human trafficking solicitation in March 2006. The solicitation

sought proposals from state, local, and territorial law enforcement agencies to partner with their local U.S. Attorney's Office (USAO) and a comprehensive victim services agency (to be funded by OVC in the same solicitation) to create a victim centered human trafficking task force. Sixteen applications were received, and OJP approved ten awards for up to \$450,000 to each recipient for a three-year period to work collaboratively with U.S. Attorneys, federal law enforcement, and trafficking victim services agencies (funded by OVC) to identify and rescue victims of human trafficking and prosecute traffickers. The new task forces are in Las Vegas, Nevada; Dallas, Texas; Fort Worth, Texas; the state of Louisiana; Salt Lake City, Utah; Bexar County, Texas; Clearwater, Florida; the Northern Mariana Islands; Independence, Missouri; and Erie County, Pennsylvania. This brings the total number of BJA funded human trafficking task forces to 42. Please see Appendix A for a map that displays the location of all 42 task forces.

Additionally, in 2006, BJA managed two congressionally mandated grants. The first, to the Center for Women Policy Studies, was a second supplement in the amount of \$493,614. Through this earmark the Center assists state legislatures in developing state anti-TIP legislation. The second earmark, in the amount of \$987,228, was awarded by BJA to Shared Hope International (SHI). Under this earmark, SHI is to assist two existing human trafficking task force awardees and the ten law enforcement agencies receiving 2006 BJA human trafficking task force awards in developing protocols that will better enable victims of trafficking who are U.S. citizens, primarily minors exploited for commercial sex, to obtain medical, psychological, legal, and other services that are appropriate for victims of human trafficking.

## 2. Office for Victims of Crime

The Office for Victims of Crime (OVC) continues to work collaboratively with BJA to administer the Services for Trafficking Victims Discretionary Grant Program. As discussed above, OVC and BJA issued a joint call for concept papers in 2005 and released a joint solicitation in March 2006. As a result of these efforts, OVC awarded a total of \$12,259,676 in funding to support 30 new and continuation projects to work collaboratively with the law enforcement task forces funded by BJA, ensuring the provision of comprehensive services to victims of human trafficking throughout the United States.

Comprehensive services grants enable the grantee organization to provide direct services to meet the broad range of trafficking victims' needs, including case management; legal advocacy; medical, dental, and mental health services; housing; clothing and daily sustenance; interpretation; transportation; and access to a broad range of job skills training, education, and other social services. These services are intended primarily to assist victims for the period of time between when they are rescued by law enforcement and when they are certified to receive other benefits through HHS (the so-called "pre-certification period"). With prior written authorization from OVC, grantees may be allowed to provide some services to certified victims, such as case management, if there is no available provider. Grantees are expected to focus on the development of community collaborative efforts among a broad range of players, including other social service providers and local, state, and federal law enforcement agencies, including the law enforcement anti-trafficking task forces funded through BJA. In addition to direct services, grantees use the funding to conduct public outreach and awareness activities on the issue of human trafficking and the needs of trafficking victims. Funding also covers training and

evaluation activities, and the award special conditions mandate a 5 percent set-aside of the total project funding to cover these activities.

According to service data provided by grantees through progress reporting, the top ten pre-certification services provided to trafficking victims include: transportation, emotional support, interpreter services, legal services (including immigration advocacy), explanation of legal rights and protections, information referrals, mental health counseling, food and clothing, medical care, and other services, such as general communications and follow-up visits.

From the inception of the program in 2003 through December 2006, OVC's grantees provided services to 1,775 pre-certified trafficking victims.\* In addition, grantees have trained over 65,000 practitioners, including law enforcement officials, legal service providers, victim service providers, medical professionals, the faith-based community, and other allied professionals.

**Trafficking Victim Service Grant Recipients**

Asian Pacific Islander Legal Outreach (San Francisco, CA)  
Catholic Charities (San Antonio, TX)  
City of Indianapolis/Julian Center (Indianapolis, IN)  
Civil Society (St. Paul, MN)  
Coalition to Abolish Slavery and Trafficking (Los Angeles, CA)  
Heartland Alliance for Human Needs and Human Rights (Chicago, IL)  
Hope House (Independence, MO)  
International Institute of Boston (Boston, MA)  
International Institute of Buffalo (Buffalo, NY)  
International Institute of Connecticut (Stamford, CT)  
International Institute of St. Louis (St. Louis, MO)  
International Rescue Committee Miami (Miami, FL)  
International Rescue Committee Phoenix (Phoenix, AZ)  
International Rescue Committee Seattle (Seattle, WA)  
Karidat Social Services (Saipan, Commonwealth of the Northern Mariana Islands)  
Mosaic Family Services (Dallas, TX)  
Refugee Women's Network (Atlanta, GA)  
Refugee Services of Texas (Austin, TX)  
Safe Horizon (New York, NY)  
Salvation Army (Honolulu, HI)  
Salvation Army (Las Vegas, NV)  
Salvation Army Western Territory (Long Beach, CA for sites in El Paso, TX; Denver, CO; Anchorage, AK)  
The Tides Center (Salt Lake City, UT)  
U.S. Conference of Catholic Bishops (Washington, D.C. for sites in DE, MD, NJ, PA)  
U.S. Conference of Catholic Bishops (Washington, D.C. for a site in Portland, OR)  
World Relief Corporation (Baltimore, MD for site in Clearwater, FL)  
World Relief Corporation (Baltimore, MD for sites in High Point, NC; Nashville, TN; Jacksonville, FL; and Lee County, FL)  
YMCA of the Greater Houston Area (Houston, TX)

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\* Because OVC does not track pre-certified victims by name or identifiable data, this number includes pre-certified victims who received services from more than one OVC grantee, thereby causing the victim to be counted twice.

A list of all OVC funded projects can be found on the OVC website at:  
<http://www.ojp.usdoj.gov/ovc/help/traffickingmatrix.htm>.

### C. Department of Homeland Security

Government agencies, including U.S. Immigration and Customs Enforcement (ICE), are required by statute to provide a range of services to all crime victims, including victims of human trafficking. In addition, the victim protections contained in section 107(c) of the TVPA and the Government's victim-centered approach to human trafficking require additional services for victims who are in government custody. A regulation codified at 28 C.F.R. Part 1100, "Protection and Assistance for Victims of Trafficking," articulates government responsibilities for providing information to trafficking victims and for training federal staff in identifying victims and providing services.

ICE has officers and collateral duty agents<sup>†</sup> who are assigned victim assistance responsibilities. After rescuing victims of human trafficking, ICE agents make every effort to treat victims with respect and compassion. When large numbers of potential victims are rescued from a location, such as a brothel, it can be difficult to distinguish between victims and traffickers. Until determination of victim status can be made, ICE uses hotels, ICE detention centers, or other appropriate locations for housing victims and conducting interviews. When ICE detention centers are used, potential victims are housed separately from other detainees and teams of investigators, federal victim assistance staff, and non-governmental organizations (NGOs) work within the detention center to interview any potential victims. As soon as a determination of victim status is made, the victim is immediately transferred to the care of an NGO. Furthermore, federal agencies have developed a brochure that explains the rights of victims of trafficking and the services available to them, which has been translated into several languages. ICE agents and victim assistance staff ensure the brochure is read to victims in their native language through the use of interpreters if the victim is illiterate.

For financial assistance to victims, the ICE Victim/Witness Assistance Program (VWAP) utilizes the Federal Crime Victim Assistance Fund for Victims of Crime, which is provided by OVC to ICE Special Agents in Charge to assist crime victims when local resources are not available. In FY 06, ICE used the fund to provide for: emergency housing and food for three Ukrainian victims in New York; emergency direct services for more than 100 Korean women in cases in New York, New Jersey, and Washington; emergency housing, food, and incidentals for four Mexican victims in New York; and emergency housing, food, and clothing for a juvenile human trafficking victim from Guatemala. These funds are essential to provide services for victims of trafficking, until the victims can be safely transferred to NGOs.

### D. Department of State

DOS's Bureau of Population, Refugees, and Migration (PRM) launched the Return, Reintegration, and Family Reunification Program for Victims of Trafficking in the United States in 2005, to reunite eligible family members with trafficked persons in the United States, and

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<sup>†</sup> Collateral duty is an additional part time duty assigned outside the agent's or officer's regular duties and performed as the need arises.

assist victims who elect to return to their home country. This project was developed at PRM's request as part of U.S. Government's efforts in support of the TVPA. PRM's implementing partner, the International Organization for Migration (IOM), works collaboratively with NGOs, law enforcement agencies, the faith-based community, and U.S. Government agencies to assist the families of identified trafficking victims. After receiving a T visa (discussed in Section III below), trafficked persons can bring their eligible family members to the United States, as provided for by the TVPA. The IOM may provide financial and logistical support for travel of immediate family members through pre-departure assistance with travel documents, transportation arrangements, airport assistance, and escorts for children. For trafficked persons who do not wish to avail themselves of the T visa benefits to remain in the United States, the program works to ensure safe return and reintegration assistance back to home communities. This may include pre-departure assistance, travel documentation, transportation, and reception upon arrival by IOM partners on the ground, when possible. Reintegration assistance may be provided through NGO partners to mitigate the chances of re-trafficking and may include: temporary shelter, health care, training and education, and small grants for income-generating activities. As of December 2006, this program assisted five trafficking victims who wished to return to their country of origin, and facilitated the family reunification of 46 family members with victims in the United States. In addition, there are some 55 on-going cases, most of which are for family reunification with TIP victims in the U.S.

#### E. Department of Labor

The Department of Labor's (DOL) One-Stop Career Centers are available to provide employment and training services—notably job search assistance, career counseling, and occupational skills training—to victims of trafficking. These services are provided in accordance with the Training and Employment Guidance Letter No. 19-01 issued by DOL's Employment and Training Administration (ETA) in 2002 after the passage of the TVPA. In addition to informing the career centers about federal resources for victims of trafficking, the guidance letter notes that no state may deny services available to victims of severe forms of trafficking based on their immigration status. Any such services are provided directly by state and local grantees to trafficking victims, and ETA does not collect information on the extent to which such services are offered or utilized by trafficking victims.

Used in the One-Stop Career Center's Resource Room or accessed remotely on the Internet, the National Electronic Tools provide self-service access to career and workforce information. These tools include: America's Career InfoNet (ACINet), America's Service Locator (ASL), Toll-Free Help Line (TFHL), and the Occupational Information Network.

The Job Corps program assists eligible youths in achieving a High School Diploma or GED, is available to provide vocational skill training and an array of life success skills to assist the youths in becoming employable and independent, and helps secure meaningful jobs or opportunities for further education.

## F. Legal Services Corporation

The Legal Services Corporation (LSC) is a private, non-profit corporation established by Congress to fund legal aid programs throughout the nation to assist low-income persons with gaining access to the civil justice system. Under section 107(b) of the TVPA, LSC must make legal assistance available to trafficking victims, who often need assistance with immigration and other matters. LSC has issued guidance to all LSC program directors describing LSC's obligations to provide legal services to trafficking victims. The current guidance is available at: <http://www.rin.lsc.gov/Reference%20Materials//Refrmat/Progltrs/progltrs/05-2.htm>

In FY 06, thirteen LSC grantees assisted 269 trafficking victims, as shown in the chart below, an increase of 128 from FY 05.

<b>LSC Grantees</b>	<b># of Persons Served</b>
Legal Aid Foundation of Los Angeles	95
Colorado Legal Services	19
Georgia Legal Services	100
Northwest Justice Project (WA)	2
Micronesian Legal Services	19
Legal Aid Society of Cincinnati	15
Legal Services of the Virgin Islands	9
Kansas Legal Services	3
Legal Aid of West Virginia	2
Legal Aid Foundation of Chicago	2
Legal Services of Eastern Missouri	1
Kentucky Legal Aid	1
Coast to Coast Legal Aid of South Florida	1
<b>TOTAL</b>	<b>269</b>

### **III. Immigration Benefits for Trafficking Victims**

Trafficking victims in the United States are eligible to receive two types of immigration relief—Continued Presence (CP) and T nonimmigrant status, also known as a “T visa.” The Parole and Humanitarian Assistance Branch (PHAB) grants CP, and DHS’s U.S. Citizenship and Immigration Services (USCIS) grants T status. DHS provides notification of approvals to HHS, which issues the certification under section 107(b) of the TVPA as described above.

“Continued Presence” is a temporary status, applied for by a law enforcement officer, that permits an alien to be legally present in the United States during the pendency of the investigation. It is granted to trafficking victims in accordance with section 107(c)(3) of the TVPA. Pursuant to 28 C.F.R. Part 1103, DHS has the authority to grant CP to victims of severe forms of trafficking who are potential witnesses in the investigation or prosecution. CP requests are reviewed and, when warranted, authorized by the PHAB, pursuant to authority delegated to it by the Secretary of Homeland Security.

When the PHAB authorizes CP, the approved application is forwarded to the USCIS Vermont Service Center for production of an employment authorization document and an I-94, Arrival/Departure Record. CP is initially authorized for a period of one year; however, an extension of CP may be authorized if the investigation is ongoing.

In FY 06, the PHAB received 117 requests for CP. Of these, 112 requests were authorized and five requests were withdrawn by the requesting federal law enforcement agencies because there was insufficient evidence to substantiate that the individual was a victim of a severe form of human trafficking as defined in the TVPA. PHAB also received 80 requests for extensions to existing CP and all extensions were authorized. The majority of extensions related to an ICE investigation in Long Island involving Peruvian victims of forced labor.

<b>CP Requests in FY 06</b>	<b>Number Awarded</b>	<b>Number Withdrawn</b>	<b>Requests for Extensions</b>	<b>Extensions Authorized</b>
117	112	5	80	80

<b>Countries Represented</b>	<b>Countries with Highest Number of Victims</b>	<b>Cities with Most CP Requests</b>
24	Mexico, El Salvador, and South Korea	Houston, Newark, and New York

Through the task forces, more than 36,000 law enforcement officers and other persons likely to come into contact with victims of human trafficking have been trained on the identification of trafficking and its victims. During 2006, the BJA Human Trafficking Task Forces identified 955 potential victims of human trafficking. Continued presence<sup>‡</sup> was requested on behalf of 103 of these victims. The cumulative total of potential victims that have been identified by BJA funded task forces during two years of operation is now 1,513 with 256 persons having had continued presence requested on their behalf by federal law enforcement.

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<sup>‡</sup> Continued presence is a much misunderstood concept—it is granted so that a foreign victim may be present in the U. S. during the investigation of the offense and prosecution of the offender. Therefore, any U. S. citizen or legal resident victims that are potential victims of human trafficking will not need continued presence, nor will they be counted in this number; and potential victims who refuse to be interviewed or to respond truthfully in an interview to determine whether they are a victim of a severe form of trafficking (VSFT) often do not receive continued presence absent other evidence they are a VSFT. Additionally, some trafficking victims, who apply directly for a T visa, may do so without having continued presence requested on their behalf. These are major factors that influence the drop from the count of potential victims of human trafficking to persons having continued presence requested on their behalf by federal law enforcement.

Victims may also petition USCIS to receive a T nonimmigrant status, which is available to an alien who (1) is a victim of a severe form of trafficking in persons, (2) is physically present in or at a port-of-entry to the United States (as defined in the immigration laws), American Samoa, or the Commonwealth of the Northern Mariana Islands on account of human trafficking, (3) has complied with reasonable requests for assistance in the investigation and prosecution of acts of trafficking, or is less than 18 years old, and (4) would suffer extreme hardship involving unusual and severe harm upon removal. Victims who receive T nonimmigrant status are eligible to remain the United States for up to four years, and their status may be extended if the law enforcement authority investigating or prosecuting activity related to human trafficking certifies that the presence of the alien in the United States is necessary to assist in the investigation or prosecution of such activity. After three years, T nonimmigrants are eligible to apply for adjustment of status to lawful permanent residence subject to certain statutory criteria.. § See the chart below for numbers of persons who applied for, who were granted, and who were denied T visas in FY 06.

<b>Applications for T visas</b>	<b>FY 06</b>
<i>Victims</i>	
Applied	346
Approved*	182
Denied**	46
<i>Family of Victims</i>	
Applied	301
Approved*	106
Denied**	39

\* Some approvals are from prior fiscal year(s) filings.

\*\* Some applicants have been denied twice (i.e., filed once, were denied, filed again).

#### **IV. Investigations, Prosecutions, and Sentences**

##### A. Investigations

Several federal agencies conduct investigations of trafficking in persons, with the majority of investigations undertaken by agents in the Federal Bureau of Investigation (FBI) agents and in U.S. Immigration and Customs Enforcement (ICE).

##### 1. Federal Bureau of Investigation

Special agents in the Civil Rights Unit (CRU) at FBI Headquarters and in field offices around the country investigate trafficking in the United States. FBI Legal Attachés at U.S.

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§ Victims who receive a T visa are eligible to remain the United States for up to four years and their status may be extended if the law enforcement authority investigating or prosecuting activity related to human trafficking certifies that the presence of the alien in the United States is necessary to assist in the investigation or prosecution of such activity. After three years, T visa holders are eligible to apply for lawful permanent residence subject to certain statutory criteria.

embassies around the world support investigations with international links. In addition, FBI agents in the CRU coordinate with agents in the Organized Crime and Crimes Against Children Units to ensure that cases initially identified as smuggling cases, Internet crimes against children, and/or sex tourism are also identified for potential human trafficking elements.

On August 30, 2005, the FBI began its Human Trafficking Initiative. The initiative involved the FBI's field offices determining, via a threat assessment, the existence and scope of the trafficking problem in their region; participating in an anti-trafficking task force; establishing and maintaining relationships with local NGOs and community organizations; conducting victim-centered investigations; and reporting significant case developments to the CRU. To date, the FBI participates in the 42 human trafficking task forces, and 56 Civil Rights Program Threat Assessments have been conducted. A review and analysis of these assessments is currently underway to determine the nature and scope of human trafficking in the United States.

In FY 06, the FBI opened 126 trafficking investigations, made 140 arrests, filed 49 complaints and 97 informations/indictments, and had 69 convictions in human trafficking investigations. (These numbers are different from the prosecution numbers listed elsewhere in this report, as the FBI does not participate in every human trafficking investigation.)

In addition, the FBI's Crimes Against Children Unit continued to combat the exploitation of children in prostitution in the United States through the Innocence Lost National Initiative. In June 2003, the FBI, in partnership with the Child Exploitation and Obscenity Section (CEOS) of DOJ's Criminal Division and the National Center for Missing and Exploited Children (NCMEC), implemented the "Innocence Lost National Initiative" to address the growing problem of children exploited in prostitution. State and local law enforcement, as well as local NGOs, are key partners in the metropolitan areas where Innocence Lost National Initiative task forces operate. The Innocence Lost National Initiative uses a task force approach in targeted cities across the country to identify victims, provide needed services, and prosecute offenders. As of September 2006, the initiative was expanded to 26 cities with an identified child prostitution crime problem, with 23 task forces/working groups established.

Innocence Lost task forces/working groups currently exist in the following cities: Miami and Jacksonville, Florida; Toledo, Ohio; Las Vegas and Reno, Nevada; Dallas and Houston, Texas; Boston, Massachusetts; Atlantic City, New Jersey; San Juan, Puerto Rico; Phoenix, Arizona; Detroit, Michigan; San Francisco, Sacramento, and Los Angeles, California; Harrisburg, Pennsylvania; Honolulu, Hawaii; Denver, Colorado; Oklahoma City, Oklahoma; Chicago, Illinois; New York City, New York; Washington, D.C.; and Indianapolis, Indiana.

In FY 06, the Innocence Lost National Initiative resulted in 103 open investigations, 157 arrests, 76 informations/indictments, and 43 convictions. From its inception through September 30, 2006, the Innocence Lost National Initiative has resulted in 241 investigations (67 in 2004, 71 in 2005, and 103 in 2006), 662 arrests (118 in 2004, 387 in 2005, and 157 in 2006), 151 informations/indictments (27 in 2004, 48 in 2005, and 76 in 2006), 110 convictions (22 in 2004, 45 in 2005, and 43 in 2006), and the recovery and/or identification of more than 300 children.

## 2. U.S. Immigration and Customs Enforcement

ICE strives to disrupt and dismantle domestic and international criminal organizations that engage in human trafficking by utilizing all ICE authorities and resources in a cohesive, multifaceted, global enforcement approach. ICE not only investigates criminal violations of human trafficking laws but also pursues removal from the United States of those traffickers who are aliens. Simultaneously, ICE agents work to assist the victims of these crimes to ensure they receive the benefits for which they qualify.

Within ICE, oversight of the enforcement of the TVPA lies with the Human Smuggling and Trafficking Unit in the Office of Investigations. The responsibility for human trafficking investigations is under the purview of ICE domestic field offices and Attaché offices overseas, who investigate cases of U.S. citizens traveling abroad for the purpose of sexually exploiting children, also known as child sex tourism. The responsibility for ensuring victim assistance lies with over 300 collateral-duty ICE Victim-Witness Coordinators (VWC) working in the Office of Investigations, Office of Detention and Removal Operations, and the Federal Protective Service. The ICE Asset Identification and Removal Group follows the trail of the illicit proceeds of organizations trafficking in humans. This unit targets the finances and assets of trafficking organizations and focuses on civil asset forfeiture. The ICE Law Enforcement Support Center (LESC) serves as a national enforcement operations center and provides timely information on the status and identities of aliens. The LESL enhances ICE's ability to rapidly arrest and maintain custody of potential traffickers on immigration charges while further investigations are being completed. ICE agents coordinate cases with DOJ's Civil Rights Division and CEOS as appropriate.

In FY 06, ICE opened 299 human trafficking investigations, which consisted of 85 investigations of forced labor and 214 investigations of commercial sexual exploitation. During FY 06, ICE made 184 arrests as a result human trafficking investigations, which led to 130 informations (a prosecutor filed charging document) or indictments and 102 convictions.

ICE also investigates the sexual exploitation of children overseas by U.S. citizens. Since the PROTECT Act was enacted in 2003, ICE has conducted over 299 investigations of child sex tourism. The ICE Cyber Crimes Center is responsible for worldwide oversight and management of these child sex tourism investigations. In FY 06, 65 investigations were initiated resulting in arrests of 19 individuals for child sex tourism violations. Child sex tourism cases are among the most difficult cases to investigate. The child victims are frequently from very poor families in rural areas of underdeveloped countries. Often, ICE agents must travel for days to reach the site of the crime. Investigators must then face the obstacle of identifying the victim and bringing the children back to the United States to testify against the perpetrator. Prior to trial, many children and their families simply disappear back to rural villages, some "paid off" by often wealthy defendants.

In addition to these efforts, ICE operates "Operation Predator" to safeguard children from foreign national sex offenders, international sex tourists, Internet child pornographers, and human traffickers. Since 2003, the initiative has resulted in more than 9,000 arrests, an average of more than eight arrests per day. There were 2,381 arrests in 2006. Operation Predator has an

important international component as leads developed by domestic ICE offices are shared with ICE Attaché offices overseas and foreign law enforcement. Leads shared with foreign authorities have resulted in more than 1,000 arrests overseas. Furthermore, when ICE removes Operation Predator targets from the United States, it takes measures to ensure that these individuals do not prey on others upon return to their country of origin, notifying the receiving country through INTERPOL of the return of a criminal who is likely to reoffend.

### 3. Human Smuggling and Trafficking Center

The Human Smuggling and Trafficking Center (the Center) is a joint venture of prosecutorial, law enforcement, policy, intelligence, and consular arenas to combat trafficking in persons, migrant smuggling, and clandestine terrorist travel. Authorized by the Intelligence Reform and Terrorism Prevention Act of 2004 (Pub. L. 108-458), DHS, DOJ, and DOS established the Center to serve as the federal government's information clearinghouse and intelligence fusion center for all federal agencies addressing human trafficking, human smuggling, and the potential use of human smuggling networks by known or suspected terrorists. By co-locating representatives from the participating federal agencies, the Center facilitates the exchange of information to support each prong of the U.S. strategy to counter trafficking in persons: (1) prevention and deterrence of trafficking activities, (2) investigation and prosecution of the criminals involved in such activities, and (3) the protection of and assistance for victims as provided in applicable law and policy. This three-part, interrelated strategic agenda has both domestic and international components.

The HSTC is the official point of contact for INTERPOL on trafficking matters, and has established direct ties to other international organizations such as EUROPOL and the United Nations ONDCP Anti-Human Trafficking Unit.

The Center's ability to convert relevant intelligence into law enforcement action and to enhance ongoing human trafficking criminal investigations provided an invaluable benefit to United States' anti-trafficking in persons efforts. During 2006, the Center supported anti-trafficking efforts by reviewing over 500 cables and intelligence reports in classified and unclassified systems for intelligence, leads, and information relative to human trafficking trends; providing specific case assistance; disseminating intelligence to the appropriate operational components; and assisting federal law enforcement intelligence units.

Agencies that contribute intelligence and information concerning human trafficking to the Center collect that information directly and indirectly. The Center has the ability to review information for potential human trafficking indicators, perform preliminary checks to follow-up on that information, and, when warranted, make sure the information is delivered to the appropriate parties for further investigation. Human trafficking information received by the Center may be collected collaterally by the U.S. intelligence community, law enforcement officials, or may be contained within a consulate interview at a U.S. Embassy.

To insure that law enforcement investigations are effectively targeted at trafficking vulnerabilities, the Center prepares strategic assessments to identify where TIP resources should be allocated. At the direction of the 2004 U.S.-Canada Cross Border Crime Forum, the Center

joined in completing the 2006 Bi-National Assessment of Trafficking in Persons. This assessment of transnational trafficking and its impact on cross-border criminality was presented at the 2006 Cross Border Crime Forum and was prepared jointly by the Center, DHS, and DOJ, along with Canadian counterparts Justice Canada, the Portfolio of Public Safety and Emergency Preparedness Canada, and the Department of Foreign Affairs and International Trade.

Along with the Bi-National Assessment, in 2006, the Center completed an analysis of the linkage between trafficking in persons and terrorism, including the use of profits from trafficking in persons to finance terrorism. The report is mandated by section 104 of the TVPRA 2005.

#### 4. Department of Labor

Law enforcement efforts to investigate trafficking in persons also include those of DOL, which continues to increase its emphasis on compliance with labor standards laws, such as the Fair Labor Standards Act and Migrant and Seasonal Agricultural Worker Protection Act, in low-wage industries like garment manufacturing and agriculture. DOL civil law enforcement responsibilities relating to trafficking are carried out by the Wage and Hour Division (WHD) with the support of the Office of the Solicitor. WHD investigators interview workers and assess situations where workers may have been intimidated, threatened, or held against their will. WHD investigators also review payroll records and inspect migrant farm worker housing. Additionally, WHD coordinates with other law enforcement agencies to ensure restitution on behalf of victims of trafficking. Criminal enforcement agents from DOL's Office of the Inspector General have worked with their FBI and ICE counterparts on a growing number of criminal investigations, particularly those involving organized crime groups.

#### B. Prosecutions

The Criminal Section of DOJ's Civil Rights Division, in collaboration with U.S. Attorneys' Offices nationwide, has principal responsibility for prosecuting human trafficking crimes, except for cases involving trafficking in children. Within DOJ's Criminal Division, the Child Exploitation and Obscenity Section (CEOS) historically has taken a leading role in the prosecution of cases of sex trafficking of minors and child sex tourism.

In FY 06, the Civil Rights Division's anti-trafficking efforts resulted in a record number of defendants charged and convicted in a single year, while the number of investigations increased more than 20 percent over FY 05 (167 vs. 138). In FY 06, the Civil Rights Division and United States Attorneys' Offices initiated prosecutions against 111 traffickers, which is higher than the number charged in FY 05 (96) and more than twice the number charged in FY 04 (47). More than 80 percent of those defendants were charged with violations under the TVPA and about two-thirds of all prosecutions involved sexual exploitation and abuse. The Criminal Section of the Civil Rights Division maintains the Trafficking in Persons and Worker Exploitation Task Force (TPWETF) complaint line (1-877-428-7581) to receive allegations from victims who are ready to report to law enforcement. Since its inception, more than one-fourth of all trafficking investigations have been initiated through such calls, which ultimately resulted in 34 traffickers being charged.

The following two charts list the numbers of defendants charged, prosecuted, and convicted of trafficking offenses and offenses under the TVPA since FY 01. Defendants charged in FY 06 with a trafficking offense are not necessarily the same defendants convicted and sentenced in FY 06. (These figures do not include CEOS prosecutions of child trafficking and child sex tourism.)

<b>All Trafficking Prosecutions</b>	'01	'02	'03	'04	'05	'06
<b>Cases Filed</b>						
Labor	6	3	2	3	9	10
Sex	4	7	8	23	26	22
Total	10	10	11	26	35	32
<b>Defendants Charged</b>						
Labor	12	14	6	7	21	26
Sex	26	27	21	40	75	85
Total	38	41	27	47	96	111
<b>Convictions</b>						
Labor	8	5	5	3	10	38
Sex	15	23	16	30	25	60
Total	23	28	21	33	35	98

<b>TVPA Prosecutions</b>	'01	'02	'03	'04	'05	'06
<b>Cases Filed</b>						
Labor	3	2	3	1	8	10
Sex	2	5	7	9	19	12
Total	5	7	10	10	27	22
<b>Defendants Charged</b>						
Labor	5	8	6	5	19	28
Sex	6	13	20	19	64	64
Total	11	21	26	24	83	92
<b>Convictions</b>						
Labor	2	0	5	0	7	30
Sex	3	6	13	14	19	49
Total	5	6	18	14	26	79

In addition to these trafficking cases, since the passage of the PROTECT Act in April 2003, which facilitated the prosecution of child sex tourism cases, there have been approximately 55 child sex tourism indictments/complaints and approximately 36 convictions. As noted above, in April 2003, the United States strengthened its ability to fight child sex tourism through the passage of the PROTECT Act and the TVPRA 2003. These laws broaden statutory prohibitions against child sex tourism in several ways, increase the penalties for statutory violations, and provide added protections for victims. Among other things, the PROTECT Act enhances the ability to prosecute child sex tourism by broadening the statute's coverage to include persons coming to the United States to engage in illicit sexual activity as well as persons who operate child sex tours, and making it a crime to engage in illicit sexual conduct while traveling in foreign commerce, regardless of whether that was the intended purpose of the travel.

Please see Appendix B for examples of recent trafficking in persons and child sex tourism investigations and prosecutions.

### C. Sentences

In order to present data regarding sentences, DOJ's Bureau of Justice Statistics reviewed the Administrative Office of the U.S. Courts (AOUSC) criminal case database to make a preliminary calculation of the average length of sentence for cases completed in FY 06 that involved the trafficking offenses under sections 1581 (peonage), 1583 (enticement for slavery), 1584 (sale into involuntary servitude), 1589 (forced labor), 1590 (trafficking with respect to peonage/slavery/involuntary servitude/forced labor), 1591 (sex trafficking of children or by force, fraud or coercion), 1592 (unlawful conduct with respect to documents in furtherance of trafficking), and 1594 (general provisions) of title 18, United States Code. This calculation differs from the case statistics presented in the preceding charts, because the AOUSC database tracks the statutes involved in a court case rather than the underlying facts of each case. As a result, the AOUSC database search was unable to determine sentences in trafficking prosecutions in which defendants pleaded guilty to non-trafficking offenses such as immigration violations or visa fraud. In addition, the AOUSC database chronicles only the top five offenses charged, and not the full scope of charges brought.

Of the 37 defendants convicted where one of the statutes listed in the TVPRA was charged, as required to be reported by the Attorney General, 35 received a prison-only term and two received a probation-only sentence. The average prison term imposed for the 35 defendants was 219 months and prison terms ranged from 9 – 612 months. Six received a prison sentence from 1– 5 years, eight received terms from 5 – 10 years, and 21 received a prison term of more than 10 years. One defendant received a probation-only term of 48 months and another defendant received a probation-only term of 60 months.

## **V. International Grants to Combat Trafficking**

In FY 06, the U.S. Government obligated approximately \$74 million to fund 154 projects in about 70 countries to support foreign government and NGO efforts to combat human trafficking. Of that, DOS and U.S. Agency for International Development (USAID) managed approximately \$45.5 million for overseas programs to support public awareness and education

campaigns; training for government officials, criminal justice professionals, and medical personnel; development of anti-trafficking laws; and a vast array of victim services, including medical and legal assistance, shelter, and reintegration assistance. A full list of anti-trafficking in persons programs supported by U.S. Government funds obligated in FY 06 is attached as Appendix C to this Report.

Examples of DOS and USAID programs include the following:

- In India, the Office to Monitor and Combat Trafficking in Persons (G/TIP) at DOS provided funding to Free the Slaves to expand efforts in Bihar and Uttar Pradesh to rescue, rehabilitate, and reintegrate child victims of forced labor help and build community awareness of traffickers' methods so that the communities can more effectively protect their children.
- In Sierra Leone and Liberia, G/TIP provided funding to the FAITH Consortium to strengthen the capacity of the national justice system and the cooperation with victim assistance service providers.
- In Zambia, a small public G/TIP-funded awareness project developed and broadcast six anti-TIP radio programs that aired for six weeks. The large number of listener text responses and call-ins demonstrated the need for further information about child trafficking.
- In Cambodia, G/TIP is supporting World Vision's efforts to establish a short-term assessment center for child victims of trafficking, as well as long term treatment programs for victims that are unable to return home.
- In Kuwait, the American Embassy received G/TIP funding to launch a massive public awareness campaign to warn and protect foreign workers from forced labor situations. The embassy printed 500,000 copies of a brochure that outlines the local law, and how laborers can contact their embassy for help. The Philippines and Pakistani embassies also took large quantities of the brochure for distribution to their nationals.
- G/TIP provided funding to train teams of law enforcement officers, border officials, prosecutors, and judges from the Caribbean and Central America to work together on investigations of human trafficking. DOS also sponsored rule of law study tours to the U.S. to foster greater understanding of our laws, policies, and procedures.
- In Cambodia and Ecuador, USAID is supporting pilot programs "to establish residential treatment facilities in foreign countries for victims of trafficking" in accordance with the provisions of the TVPRA 2005. The pilot programs will (1) bring up to standard existing shelters that are not currently operating by best practices, and (2) provide a model for other groups to improve existing shelters and for the establishment of new shelters where needed. Implementation of the programs will begin in FY 07.
- PRM provided funding support to IOM for the Global Assistance Fund. This program assisted several hundred stranded trafficking victims return home from various parts of the

world. Assistance packages include pre-travel assistance, transportation for victims who want to return to their country, and some reintegration support. IOM field offices throughout the world are implementing this project with oversight and overall project management by the Counter-Trafficking Unit at IOM headquarters.

DOL provided \$28,048,000 in FY 06 to fund nine projects in 14 countries that will address trafficking in persons (1) as a central focus of the project, (2) as one component of the project, or (3) as an issue to be raised within the overall context of the project. The projects are:

- Support for the Preparation of the Mali Time-Bound Program (trafficking issue raised in the overall context of the project)—\$3,500,000 (International Labour Organization-International Programme on the Elimination of Child Labour (ILO-IPEC)).
- Preparatory Project for the Time-Bound Program of Support for the Elimination of the Worst Forms of Child Labor in Zambia (trafficking issue raised in the overall context of the project)—\$3,920,000 (ILO-IPEC).
- PROTECT CEE: Combating Trafficking and Other Worst Forms of Child Labor in Central and Eastern Europe (Albania, Bulgaria, Kosovo, Moldova, Romania, and Ukraine), Phase II (commercial sexual exploitation of children component)—\$3,500,000 (ILO-IPEC).
- Support for National Action to Combat Child Labor in its Worst Forms in Thailand (trafficking issue raised in the overall context of the project)—\$3,500,000 (ILO-IPEC).
- Sustainable Elimination of Child Bonded Labor in Nepal, Phase II (trafficking issue raised in the overall context of the project)—\$2,000,000 (ILO-IPEC).
- *Preparandonos Para la Vida* (Preparing Ourselves for Life): Project to Combat the Worst Forms of Child Labor Through Education in Peru (commercial sexual exploitation of children component)—\$5,000,000 (International Youth Foundation).
- Supporting the Time-Bound Program for the Elimination of the Worst Forms of Child Labor in the Dominican Republic, Phase II (commercial sexual exploitation of children component)—\$2,700,000 (ILO-IPEC).
- Supporting the Time-Bound Program for the Elimination of the Worst Forms of Child Labor in El Salvador, Phase II (commercial sexual exploitation of children component)—\$3,380,000 (ILO-IPEC).
- Preventing and Eliminating Child Labour in Identified Hazardous Sectors in India—Migrant Child Labor Addendum (trafficking component)—\$548,000 (ILO-IPEC).

*Highlights of two FY 06 projects:*

In El Salvador, DOL provided support to a second phase of the Time-Bound Program for the Elimination of the Worst Forms of Child Labor. One of the target beneficiary groups of the

project is children involved in or at risk of becoming involved in trafficking and commercial sexual exploitation. To strengthen the country's capacity to combat child commercial sexual exploitation and the trafficking of children for commercial sexual exploitation, the project has supported the development of a training program for the General Directorate of Migration (GDM) officers, aimed at improving knowledge of the legislation and protocols for the prevention of and combat against sexual exploitation and trafficking of children. Workshops and trainings have been conducted with GDM officers, legislators, and other key actors. Moreover, educational materials geared to at-risk children and adolescents have been developed and publicized. The project also continues to promote legislative changes and improvements in the provision of care for victims, and monitors child sexual exploitation cases brought before the courts throughout the process.

DOL funded a second phase to the Combating Trafficking and Other Worst Forms of Child Labor in Central and Eastern Europe project. The project contributes to a reduction in the incidence of trafficking in children and other worst forms of child labor in key sectors (sexual exploitation; street work such as begging, vending, and scavenging; agriculture; and other illicit activities) by improving national policies, legislation, and judicial procedures; strengthening local action committees to prevent trafficking in children; providing direct services to victims and children at risk of exploitation; and building a sub-regional information exchange network.

The TVPRA 2005 directs DOL to monitor and combat forced labor and child labor in foreign countries. While DOL has been conducting research and administering technical assistance funding in the area of international child labor since 1995, the law's mandates in the area of forced labor and trafficking require new activities. In FY 06, DOL began implementing these mandates by funding a \$300,000 contract for research on forced labor and child labor in the production of goods in 61 countries. DOL also funded a \$3,750,000 grant to enhance national capacity in child labor data collection, analysis and dissemination, of which a portion will fund a study on forced and bonded child labor in four selected countries. DOL staff are also continuing ongoing research activities on child labor and are undertaking new research on forced labor and trafficking worldwide.

## **VI. Training and Outreach**

### **A. Domestic Law Enforcement Training**

#### **1. Department of Justice**

##### **a. Office of Justice Programs (OJP)**

OJP organized the Department of Justice's second National Conference on Human Trafficking in New Orleans, LA, from October 3 – 5, 2006. Participants included officials from throughout the U.S. Government and more than 600 individuals from law enforcement, NGOs, and academia. The conference focused on the complex issues surrounding human trafficking, such as collaboration strategies to help reduce and prevent human trafficking; research and statistics; efforts to improve identification of victims and neutralize trafficking enterprises; and ways to enhance the response to trafficking victims' needs. The Attorney General addressed the

conference and announced additional funding through OJP totaling nearly \$8 million for law enforcement agencies and service organizations to identify and assist victims of human trafficking and to apprehend and prosecute those engaged in trafficking offenses. The funds were used to create the ten new trafficking task forces discussed above.

#### b. Civil Rights Division

To enhance the ability of the DOJ task forces and other law enforcement entities to combat human trafficking the Civil Rights Division launched the first of several planned nationwide televised broadcasts on the Justice Television Network (JTN), an interactive distance-learning tool, in September 2006. The live broadcasts, which are available for subsequent viewing, provide a forum to allow task forces to share best practices and learn from one another. The initial session included a legal overview of human trafficking statutes; a review of evolving strategies for detecting and responding to trafficking crimes; a panel discussion involving Houston's highly productive anti-trafficking task force; and guidance from the Office of Justice Programs on the logistics of securing task force funding and operating a task force. The program also afforded an opportunity for the hundreds of participants to pose questions to the training panel during or before the program. A participating NGO subsequently developed a list-serve to further enable task force members to communicate with one another. Following the training, two human trafficking cases were initiated in districts that had never filed a human trafficking case.

The Civil Rights Division, with funding from HHS, also created an 11-minute training film entitled "Give Us Freedom: Liberty and Justice for Victims of Modern-Day Slavery." This film was premiered at the National Conference in New Orleans and has since been shown to numerous federal and local law enforcement officers and NGO representatives.

Civil Rights Division attorneys and victim-witness staff conducted well over 50 training sessions for federal and local law enforcement agencies, DOJ-funded task forces, non-governmental and health care organizations, business leaders, and legal practitioners in the following cities and states: Oklahoma City, Oklahoma; Houston, Texas; Montgomery County, Maryland; Salt Lake City, Utah; Ft. Myers, Florida; New Jersey; Chicago, Illinois; San Francisco; California; South Carolina; Kansas City, Missouri; North Carolina; Columbus, Ohio; Pittsburgh, Pennsylvania; Washington, D.C.; Los Angeles, California; Miami, Florida; Austin, Texas; San Jose, California; Oakland, California; Sacramento, California; Montana; Idaho; Eastern Washington; Clearwater, Florida; Anchorage, Alaska; and Delaware.

In addition to these regional training programs, the Executive Office for U.S. Attorneys' Office of Legal Education and the Civil Rights Division developed and presented two comprehensive human trafficking training sessions for federal agents and prosecutors at DOJ's National Advocacy Center. The Civil Rights Division also actively participates in human trafficking training at United States Attorneys' Offices (USAOs) throughout the nation and continues to participate regularly in FBI, ICE, and Department of State's Diplomatic Security Service training. In FY 06, the Civil Rights Division provided specialized training for officials who oversee areas that may encompass human trafficking, including organized crime and racketeering prosecutors; inspectors general at the Departments of Defense, Labor, and State;

and financial investigators with forfeiture enforcement. The Division also provided a briefing to the Office to Monitor and Combat Trafficking in Persons (G/TIP) at DOS on recent investigations and prosecutions of human trafficking in the United States and the interaction with other countries in those cases.

DOJ continued to support the promotion of the Model State Anti-Trafficking Statute to expand anti-trafficking authority to the states and to harness almost one million state and local law enforcement officers who might come into contact with trafficking victims. At the end of FY 06, more than one-half of the states (27) had passed anti-trafficking legislation and another 15 states had legislation pending. Several states have also passed laws to establish research commissions and task forces, as well as to mandate law enforcement training and to provide victim services.

- Passed (27): Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Florida, Georgia, Idaho, Illinois, Indiana, Iowa, Kansas, Louisiana, Michigan, Minnesota, Mississippi, Missouri, Nebraska, Nevada, New Hampshire, New Jersey, North Carolina, Pennsylvania, South Carolina, Texas, Washington.
- Pending (15): Hawaii, Kentucky, Maryland, Massachusetts, Montana, New Mexico, New York, Oklahoma, Oregon, Rhode Island, South Dakota, Tennessee, Utah, Virginia, West Virginia.

#### c. Criminal Division, Child Exploitation and Obscenity Section

In July 2006, CEOS conducted its annual Advanced Child Exploitation course for federal prosecutors and agents at the National Advocacy Center. In addition to covering topics relevant to the investigation and prosecution of child exploitation crimes involving the Internet, the course included training on the Innocence Lost National Initiative. Further, in conjunction with the Innocence Lost National Initiative, CEOS partnered with both the FBI and NCMEC to develop an intensive week-long training seminar, held at and sponsored by NCMEC, solely dedicated to the investigation and prosecution of cases involving children exploited in prostitution. The ongoing program brings state and federal law enforcement agencies, prosecutors, and social service providers to NCMEC, where the group is trained together. Although the pilot training program occurred during 2003, there have been 11 more training programs—four in 2004, three in 2005, and four in 2006, with approximately 600 key personnel trained by the end of 2006.

CEOS also provides numerous publications to prosecutors across the country, including a quarterly newsletter that it prepares and distributes to each USAO that provides practical tips as well as the most current legal issues and cases. CEOS also periodically prepares an issue of the United States Attorneys' Bulletin focusing on child sexual exploitation. In FY 06, three of the eight articles in the November 2006 United States Attorneys' Bulletin, all drafted by CEOS attorneys, directly focused on child sex trafficking: "Establishing Federal Jurisdiction in Child Prostitution and Sex Tourism Cases," "Obtaining Foreign Evidence in Child Sex Tourism Cases," and "Providing Victim-Centered Services to Prostituted Youth." Additionally, one quarterly newsletter article included a summary of *U.S. v. Clark*, 435 F.3d 1100 (9th Cir. 2006).

In that case, the U.S. Court of Appeals for the Ninth Circuit upheld the constitutionality of 18 U.S.C. § 2423(c), which makes it a crime for a U.S. citizen to travel in foreign commerce and engage in illicit sexual conduct with a minor. The court held that the statute does not exceed Congress's power to regulate foreign commerce or violate the due process clause.

#### d. Bureau of Justice Assistance

BJA assisted OJP with the organization of the National Human Trafficking Conference in New Orleans. Representatives of the 42 human trafficking task forces were invited to the Conference and a special training session for these task forces was conducted by BJA and the Civil Rights Division at the end of the Conference.

Since 2005, BJA has collaborated with the Office of Community Oriented Policing Services (COPS) to fund the training of 113 law enforcement trainers by COPS through its Regional Community Policing Institutes (RCPI). By the end of Calendar Year 2006 (the BJA reporting period), those RCPI trainers had trained 3,206 law enforcement and other governmental and non-governmental organizations in the BJA "Human Trafficking in the U.S.—Promoting Awareness" curriculum.

In September 2006, BJA teamed with the Civil Rights Division to present the Justice Television Network training broadcasts discussed above.

Finally, in 2006, BJA awarded a grant to the Institute for Intergovernmental Research (IIR) to develop and enhance training resources to aid law enforcement, prosecution personnel, and service providers in addressing human trafficking. This enhancement will include a review of the curriculum developed in 2004 and early 2005, adding recent legislative changes as well as transliterate the curriculum to International Spanish. IIR will also coordinate the development of an additional Civil Law component to the Human Trafficking in the U.S. curriculum that will address nuances that impact human trafficking investigations and prosecutions in the judicial system of Latin America. Finally, IIR will identify and develop additional training aids that will address areas of special interest—from investigation, to prosecution, to victim services.

## 2. Department of Homeland Security

Three DHS components conducted anti-TIP training either for their own officers or for state and local law enforcement officers in FY 06.

### a. U.S. Immigration and Customs Enforcement (ICE)

ICE requires its agents to complete a human trafficking course developed as part of ICE's Virtual University. The course was created to target various job roles within ICE that may be exposed to human trafficking. In addition to background information about the TVPA, the course has separate sections for Investigators, Victim-Witness Coordinators, Deportation Officers, and Immigration Enforcement Agents. It also allows the ICE Training Division to document individuals who have successfully completed each section of the course. In FY 06,

5,555 individuals from the Office of Investigations, Detention and Removal Operations, and the Federal Protective Service successfully completed the course.

In FY 06, ICE conducted frequent trafficking in persons training for law enforcement officials, consular officials, prosecutors, and social service providers, and participated in and gave presentations at a number of trafficking in persons conferences and workshops. ICE domestic field offices conducted local outreach efforts to over 330 domestic law enforcement offices.

b. U.S. Customs and Border Protection (CBP)

In FY 06, CBP provided training to all incoming CBP law enforcement personnel regarding how to identify and respond to cases of human trafficking. The training teaches CBP law enforcement personnel how to identify victims and perpetrators of human trafficking, providing information about the T non-immigrant status classification available to allow victims of human trafficking who are assisting with a law enforcement investigation or prosecution to remain in the United States in lawful immigration status. In addition, CBP established the Office of Alien Smuggling Interdiction (ASI), to address the related global problems of migrant smuggling and human trafficking, which are increasingly significant both in terms of the human tragedy they represent and their impact on national security, primarily with respect to crime, health and welfare, and border control. This office will create a structure to share intelligence on migrant smuggling and trafficking in persons and increase the agency's effectiveness in identifying, analyzing, assessing, and responding to alien smuggling and human trafficking threats. ASI will also closely collaborate with its intelligence and law enforcement partners with a permanent representative at the Human Smuggling and Trafficking Center.

c. U.S. Citizenship and Immigration Services (USCIS)

USCIS has offered ongoing and advanced training to its personnel on identifying trafficking victims and on the statutory requirements to provide such victims with information regarding available services and assistance. T status adjudicators, Asylum Officers, and Immigration Information Officers all received in-person instruction on victim identification through a series of training courses involving USCIS personnel, as well as federal law enforcement officials.

In FY 06, USCIS participated in several training sessions hosted by other federal agencies to provide training to service providers and law enforcement officers on immigration relief for crime victims, including the eligibility requirements for T nonimmigrant status, training regarding human trafficking, and continued presence. Examples of training sessions in which USCIS participated include presentations at the DHS Seminar for Victim-Witness Coordinators, the American Immigration Lawyers Annual Conference on Immigration Law, and the National Network to End Violence Against Immigrant Women Capacity Building Summits.

Furthermore, USCIS provided advanced training for its T status adjudicators. The training covered substantive training on human trafficking, T status eligibility requirements, and

waivers of inadmissibility, as well as training on the psychological dynamics of trafficking, trafficking prosecutions, and cultural awareness.

### 3. Human Smuggling and Trafficking Center

In FY 06, the Center conducted frequent training to law enforcement officials, consular officials, prosecutors, and social service providers, and presented at a number of trafficking in persons conferences and workshops. These included a plenary presentation at the Department of Justice National Human Trafficking Conference. The Center also participated in human trafficking training of federal prosecutors and ICE attorneys at the Department of Justice National Advocacy Center.

## B. International Law Enforcement Training

### 1. Department of Justice

#### a. Civil Rights Division

The Civil Rights Division continued to provide training and technical assistance to foreign officials both here and abroad and to collaborate with foreign governments to locate and prosecute human traffickers. Building relationships with foreign officials is critical to DOJ's anti-trafficking efforts and experienced trafficking personnel regularly participate in training and strategy sessions involving key officials from foreign governments. In FY 06, Civil Rights Division personnel met with officials from Azerbaijan, Bhutan, Brazil, Bulgaria, China, India, Indonesia, Kazakhstan, Mexico, Netherlands, Poland, Russia, Saudi Arabia, Thailand, Turkmenistan, the United Kingdom, Venezuela, and the Organization of American States.

In addition to these efforts, Civil Rights Division personnel traveled abroad to meet with key anti-trafficking officials from foreign governments, including lawmakers, judges, mid-level managers responsible for policy implementation, prosecuting attorneys, and investigators, as well as NGOs. These efforts involved both training sessions and the exchange of information on effective law enforcement anti-trafficking tactics. In 2006, Civil Rights Division personnel participated in training missions to Georgia, Norway, Russia, the Czech Republic, and Ukraine. The Civil Rights Division also continues to detail one of its senior prosecutors to Colombia to assist that country with its efforts to combat human trafficking. Of note, as a result of training efforts conducted by a DOJ prosecutor based in Russia and aided by an NGO there that works closely with U.S. officials, a trafficking victim was rescued in Florida and the perpetrator charged.

As part of the President's \$50 Million Trafficking in Persons Initiative (discussed in Section VII below), DOJ continued to provide assistance to Mexico, which signed a Letter of Agreement with the United States to facilitate the exchange of intelligence and produce collaborative efforts to combat trafficking among Central America, Mexico, and the United States. Civil Rights Division prosecutors made numerous trips throughout the country to meet with both government and non-government agencies.

## b. Criminal Division, Child Exploitation and Obscenity Section

CEOS is committed to improving the international response to sex trafficking by providing training to foreign law enforcement. During FY 06, CEOS attorneys presented training overseas in Nigeria, Indonesia, Latvia, Armenia, and Russia. Moreover, a CEOS attorney focused full-time on trafficking issues in Indonesia while assigned there as the Intermittent Legal Advisor for Human Trafficking from July to October 2006. Many of these training efforts are further discussed in Section VI.B.1.c.

In addition to providing training overseas, CEOS also provided training in Washington, D.C., to foreign officials concerning child sex trafficking. In FY 06, CEOS conducted at least 24 training sessions for officials or NGO representatives from Bulgaria; Ecuador; Ukraine; Brazil; Britain; a delegation including representatives from Afghanistan, Bangladesh, India, Nepal, Pakistan, and Sri Lanka; Russia; Thailand; Macedonia; Bhutan; China; Israel; Switzerland; Poland; Saudi Arabia; delegates from 15 countries; Pakistan; Malaysia; and Indonesia.

## c. OPDAT/ICITAP

### i. Office of Overseas Prosecutorial Development, Assistance and Training

DOJ's Office of Overseas Prosecutorial Development, Assistance and Training (OPDAT) draws on the DOJ's resources and expertise to strengthen foreign criminal justice sector institutions and enhance the administration of justice abroad. With funding provided by DOS and USAID, OPDAT supports the law enforcement objectives and priorities of the United States by preparing foreign counterparts to cooperate more fully and effectively with the United States in combating terrorism and transnational crime, such as human trafficking, through encouraging legislative and justice sector reform in countries with inadequate laws; improving the skills of foreign prosecutors and judges; and promoting the rule of law and regard for human rights.

OPDAT provides substantial technical assistance throughout the world based the "Three Ps of TIP:" prevention, protection and prosecution. OPDAT assistance includes training and developmental projects with overseas law enforcement officials geared to strengthening our international partners' capabilities to prevent transnational trafficking; protecting victim witnesses and thereby encouraging their participation in investigations and prosecutions; and effectively investigating and prosecuting trafficking cases. OPDAT also works with host countries on developing evidence collection techniques, which can generate evidence usable in transnational prosecutions, including those brought by DOJ in the United States. OPDAT also does legislative reform and drafting in the area of TIP to ensure that TIP law is victim assistance centered and compliant with the Palermo Protocol of UN Organized Crime Convention. OPDAT regularly calls upon the expertise of DOJ attorneys from the Civil Rights Division, CEOS, and the USAOs in both the design and execution of anti-trafficking in persons technical assistance and training programs overseas. When appropriate, OPDAT collaborates on TIP programs with the International Criminal Investigative Training Assistance Program (ICITAP).

In FY 06, OPDAT conducted 56 anti-TIP programs involving 21 countries: Albania, Armenia, Azerbaijan, Bangladesh, Bosnia-Herzegovina, Bulgaria, Czech Republic, El Salvador,

Georgia, Indonesia, Kazakhstan, Kosovo, Latvia, Macedonia, Moldova, Nigeria, Romania, Russia, Suriname, Ukraine, and Zambia.

Highlights of these programs include the following:

- In Summer and Fall 2006, OPDAT's Intermittent Legal Advisor (ILA) assisted Indonesian legislative drafters with strengthening their draft anti-trafficking legislation by improving specific provisions containing exceptions and loopholes that would permit many types of domestic trafficking to persist. The ILA promoted passage of the legislation (expected in early 2007) through a series of public hearings and interactive exhibitions in the halls of Parliament and conducted a series of seminars on the use of existing laws against sexual exploitation and protecting migrant workers to combat human trafficking until the new anti-trafficking law is passed. The ILA also provided assistance to the North Sumatra Human Trafficking Task Force, promoting their community outreach, familiarity with asset forfeiture techniques (asset forfeiture provisions are in the pending law), and exploration of various inter-agency challenges in fighting human trafficking.
- In Spring 2006, the OPDAT Resident Legal Advisor to Macedonia conducted a workshop on the forensics of crimes against the physical and sexual integrity of persons, especially as it applies to trafficking in persons and children, in Lake Ohrid, Macedonia. Approximately 40 participants, including representatives from the Ministry of Interior, judges, prosecutors, attorneys at law, and medical forensics experts gathered to learn from doctors from the Institute for Forensics Medicine, a Macedonian organization, and from each other.
- In Spring 2006, OPDAT conducted a program in Paramaribo, Suriname, to assist nine federal Surinamese judges in developing a "bench book" of best practices for adjudicating trafficking in persons cases. This program complements an earlier OPDAT TIP program, conducted in FY 05, which involved working with Surinamese prosecutors and others to develop an anti-trafficking operations manual for prosecutors and investigators and a tip sheet for border officials. It was following this FY 05 program that Suriname, for the first time in eight years, successfully prosecuted a human trafficking case involving a high-level public official. Two more human trafficking arrests followed shortly, one in December 2005 and the other in February 2006.
- In Winter 2006, the OPDAT Resident Legal Advisors to Romania, Ukraine, and Moldova presented a trilateral TIP seminar in the Suceava region of Romania near the border with Ukraine. The seminar was presented to approximately 80 officials from all three countries and focused on cross-border cooperation in the investigation and prosecution of TIP cases. Also discussed was the identification and referral of TIP victims.
- In Winter 2006, OPDAT conducted a TIP program for 25 federal judges from the province of San Salvador and one representative from the Professional School of Specialized Judicial Training in San Salvador, El Salvador. The purpose was to have the Salvadoran judges develop a judicial "bench book," which would standardize the classification of trafficking crimes and penalties and could be used as a guide for federal judges in TIP cases. By the conclusion of the program, the judges had put together a draft bench book of 49 pages,

including a comprehensive table of trafficking crimes in El Salvador and their corresponding penalties. With the continued guidance of the U.S. Embassy and the National Council of the Judiciary, the judges plan to continue working to finalize this document and publish it as a resource for other judges in El Salvador.

## ii. International Criminal Investigative Training Assistance Program

ICITAP is involved in outreach to, and training of, foreign law enforcement officials on methods to combat TIP. ICITAP activities focus on the development of police forces and the improvement of capabilities of existing police forces in emerging democracies. During FY 06, ICITAP operated TIP programs throughout the world.

- In Albania, ICITAP's Organized Crime and Anti-trafficking Project focused on trafficking investigations, prevention by law enforcement of illegal trafficking, and logistical support and electronic equipment. ICITAP-Albania's Anti-trafficking/Integrated Border Management Program focused on port personnel, staffing, and equipment; anti-trafficking training and center development; and canine units and training.
- The Bosnia program supported the Anti-trafficking Strike Force by providing equipment, technical assistance, and training support.
- In Macedonia, ICITAP provided daily development counsel to the Ministry of Interior's Organized Crime Directorate on unit organization and management, investigative skills, techniques and case management, data collection, and regional cooperation.
- ICITAP-Montenegro assisted the host country to institutionalize contemporary law enforcement management, practices, and standards to effectively address incidents of organized crime and human trafficking. This program also provided the necessary training and technical assistance to law enforcement and prosecutorial management and practitioners assigned to investigate and prosecute cases of organized crime and human trafficking.
- In Azerbaijan, ICITAP assisted the Azeri Ministry of Internal Affairs in developing a standardized vetting procedure, to include selection, testing, and background investigations, including full financial disclosure for its specialized TIP Unit.
- In Kazakhstan, ICITAP provided training at a TIP conference in July 2006, bringing police, prosecutors, and judges from the northern and western parts of the country.
- In 2006, the ICITAP Asia and Pacific program received \$745,933 to continue to facilitate the TIP program initiated in Indonesia in 2004. The total expenditures for the training delivered amounted to \$25,844.00, not including the resident technical advisors fee. The ICITAP TIP training program design is "Point of Origin Strategy" training police, NGOs, and international governmental organizations (IGOs) in high percentage trafficking origin areas and summarily developing task force models for local and regional responses. The training consists of components on trafficker patterns and operations, victim identification, rescue,

non-victimization, integration, and interviewing techniques. In FY 06, ICITAP Indonesia trained 200 police, 48 NGOs, and 27 IGOs.

- ICITAP received \$200,000 in Economic Support Fund (ESF) to provide continued technical assistance, training, and limited equipment for a joint Indonesia and Malaysia TIP assistance program. With this funding, ICITAP will assist the Government of Indonesia and the Government of Malaysia to initiate a sustainable, integrated, multidisciplinary anti-trafficking strategy for identification, investigation, information sharing, and prosecution of transnational trafficking organizations and the protection and safety of trafficking victims.
- ICITAP received \$150,000 in support of a TIP program in Bangladesh. The funding was provided to improve the ability of the Bangladesh Police Human Trafficking Monitoring Cell to investigate human trafficking crimes by developing the human trafficking enforcement and investigative capacity of law enforcement personnel responsible for border security and port of entry operations in Bangladesh. In addition, ICITAP received \$719,023 for a program in Tanzania. In this program ICITAP will focus on providing technical assistance and training to rank-and-file police members, police investigators, police prosecutors, forensic personnel, victim service providers, and judges in Dar es Salaam, Iringa, and Mwanza over a two-year period.

### iii. Joint ICITAP/OPDAT Programs

- In Winter 2006, OPDAT and ICITAP conducted a joint program in Lake Ohrid, Macedonia, on identification of and assistance to victims of human trafficking for 40 border police from Bulgaria, Albania, and Macedonia. Topics included an overview of trends, patterns, and migration routes of trafficking; interviewing techniques; and improving cooperation between law enforcement and NGOs. The main purpose of the program was to encourage cooperation among the border patrol services of the three countries.
- In Winter 2006, OPDAT and ICITAP participated on an interagency team assessing Kenya and Benin's abilities to address sexual violence and abuse against women. These countries, as well as South Africa and Zambia which were assessed in November and December 2005, will receive \$55 million to improve women's social roles and combat sexual abuse and violence under President Bush's Women's Justice Power Initiative.
- In FY 06, OPDAT and ICITAP received almost \$1.5 million in funding to work together in Tanzania to provide technical assistance and training to rank-and-file police members, police investigators, police prosecutors, forensic personnel, victim service providers, and judges in Dar es Salaam, Iringa, and Mwanza over a two-year period.

## 2. Department of Homeland Security

### a. International Law Enforcement Training Efforts

One of ICE's most important international training activities is its participation in the International Law Enforcement Academies (ILEA) in Bangkok, Budapest, and Latin America.

ICE developed the human trafficking training modules that are part of the permanent curricula at those academies and provided nine human trafficking training sessions at the ILEAs for 429 law enforcement personnel from 43 countries. Human trafficking training modules included: (1) investigation methodologies in human trafficking cases; (2) human trafficking indicators; (3) global networks; (4) victim interviews; (5) victim services; and (6) task force methodology. Representatives from the following countries attended: Albania, Argentina, Azerbaijan, Belize, Bolivia, Bosnia/Herzegovina, Bulgaria, Brazil, Brunei, Chile, Colombia, Costa Rica, Dominican Republic, Ecuador, El Salvador, Georgia, Guatemala, Hungary, Indonesia, Laos, Macedonia, Macau, Malaysia, Moldova, Montenegro, Nicaragua, Panama, Paraguay, People's Republic of China, Peru, Philippines, Ukraine, Uruguay, Romania, Russia, Serbia, Singapore, Slovakia, Slovenia, Tajikistan, Turkmenistan, Venezuela, and Vietnam.

The ICE Cyber Crimes Center also participated in ILEA training by conducting Child Sex Tourism Investigations training classes at the ILEA in Bangkok, Thailand and Budapest, Hungary. ICE Cyber Crimes Center staff provided information to foreign law enforcement officers/agents about the provisions of the PROTECT Act of 2003 relating to U.S. citizens traveling abroad to sexually exploit children.

Additionally, ICE participated in a united global campaign against child predators as a board member and the primary U.S. law enforcement representative to the Virtual Global Taskforce (VGT), an integrated network of law enforcement agencies from different nations created to combat online child abuse. Law enforcement officials, NGOs, and private industry representatives from around the world share strategies to reduce online child abuse. Created in 2003, the VGT is a law enforcement network comprised of the Australian High-Tech Crime Centre, the United Kingdom Child Exploitation and Online Protection Center, Canada's Royal Canadian Mounted Police, ICE, and INTERPOL, which aims to implement a 24/7 online presence by law enforcement to combat child exploitation.

#### b. International Outreach

In FY 05 and FY 06, ICE Attaché offices developed relationships with at least 43 NGOs and inter-governmental agencies working on trafficking issues in more than 20 countries.

ICE Attaché offices also conducted training on trafficking to at least 150 foreign government agencies and law enforcement officials in at least 50 countries. These efforts helped ICE develop leads in trafficking investigations and raised awareness of TIP overseas.

#### c. International Visitors Program

ICE's International Visitors Program, in coordination with DOS's International Visitors Program, helped arrange visits by foreign government officials to the United States. In FY 06, ICE conducted 50 briefings for 227 foreign government officials and NGO representatives from 58 countries on human trafficking and ICE's victim witness program. ICE briefed international visitors from the following countries: Albania, Argentina, Austria, Belize, Brazil, Burma, China, Croatia, Czech Republic, Denmark, Ecuador, Finland, Georgia, Germany, Ghana, Greece, Guatemala, Indonesia, Iraq, Israel, Ivory Coast, Jamaica, Japan, Jordan, Kazakhstan, Kenya,

Laos, Latvia, Lithuania, Macedonia, Malaysia, Mexico, Montenegro, Nepal, Netherlands, Nigeria, Norway, Pakistan, Poland, Portugal, Romania, Rwanda, Serbia, Sierra Leone, Slovakia, Sri Lanka, Sweden, Switzerland, Syria, Thailand, Turkmenistan, Togo, Turkey, Ukraine, United Kingdom, Uruguay, Vietnam and Yemen.

#### d. Coordination with the Government of Mexico

ICE assists the Government of Mexico in its efforts to combat trafficking in persons. Funding for ICE's two-year program in Mexico comes from the President's \$50 Million Trafficking in Persons Initiative. The program started in November 2005 with the placement of an ICE Program Coordinator in Mexico City, Mexico. Since the program began, ICE has coordinated with the Government of Mexico in its efforts to set up five vetted law enforcement units for trafficking in persons and has provided investigative assistance to those units. Two of the units have actively investigated trafficking cases.

ICE deployed a Digital Forensics Agent to Mexico City to conduct an assessment of Mexico's Cyber Crimes unit. The Government of Mexico plans to use the results of the assessment to enhance its efforts to investigate child sex tourism cases.

ICE has provided training on TIP investigations to 360 PFP officers, trained 90 Mexican immigration officers, and participated in a TIP conference in Chiapas that included 200 representatives from Mexican federal, state, and local governments.

### 3. Human Smuggling and Trafficking Center

In its efforts to encourage cross-border cooperation among nations dealing with the crime of human trafficking, the Center educates foreign law enforcement officials, prosecutors, and intelligence agencies on the best practices of trafficking investigation and prosecution. In FY 06, the Center participated in numerous international conferences and outreach programs, and regularly conducted training of foreign officials, including a presentation at the Bilateral Law Enforcement Task Force on Human Trafficking, September 9-14, 2006, in St. Petersburg, Russia.

In addition, the Center conducted TIP training for the Australian Federal Police, INTERPOL, and met with representatives of Saudi Arabian ministries to set up training sessions on best practices for stopping human trafficking. As part of its day to day operations, the Center has also worked with foreign governments on improving their information sharing and means to foster collective investigations through the Canadian Border Services Agency, INTERPOL, EUROPOL, and FRONTEX.

### 4. Department of State

With support from PRM, the IOM developed a set of seven Counter-Trafficking Training Modules in response to the need for practical, "how to" training materials for NGOs, government officials (including law enforcement), and other stakeholders engaged in counter-trafficking activities around the world. Designed for quick delivery at modest cost, these modules will

enhance understanding of some of the key elements necessary in building a comprehensive counter-trafficking strategy, the Modules series provides an introduction to essential components of a comprehensive counter-trafficking response, and is currently available in English, Spanish, and partially in French. The Modules trainings were developed through a participatory, field-based approach involving IOM missions around the world. Topics include: Information Campaigns; Return and Reintegration Assistance; Capacity-Building; Cooperation and Networking; Victim Identification and Interviewing Techniques; Direct Assistance; and Children's Protection. These training modules were piloted in the Netherlands Antilles, Jamaica, South Africa, Indonesia, Cambodia, and Suriname.

### C. Outreach to Nongovernmental Organizations

#### 1. Department of Homeland Security

ICE staff collaborates with NGOs that provide victims with services, such as helping to identify trafficking cases and victims. Outreach activities include presentations to corporate associations, academic groups, and local agencies. Outreach addresses multi-jurisdictional issues, collaborative activities, and problems of distinguishing between trafficking in persons and migrant smuggling.

ICE encourages ICE field offices to work with state and local law enforcement agencies and NGOs. ICE staff informs state and local law enforcement agencies and NGOs of ICE's role and expertise in human trafficking investigations discusses the significance of "continued presence," which is a short-term immigration protection that allows certified victims of trafficking to remain in the United States for up to one year to enable them to apply for T nonimmigrant status. These relationships will help to foster the exchange of information and collaboration in human trafficking investigations and in providing appropriate victim services. ICE participated in and provided training at domestic conferences and seminars that included large numbers of NGO attendees. ICE domestic field offices conducted local outreach efforts and established liaisons with over 120 NGOs. ICE Attaché offices have established liaisons with over 50 international NGOs worldwide.

#### 2. Department of Justice

DOJ recognizes the critical role that NGOs provide in its victim-centered approach to restore victims and to prosecute their exploiters. In March 2006, the Attorney General presented the keynote address to the Fourth Annual Freedom Network USA Conference in Chicago, Illinois. The organization is a consortium of more than two dozen service providers who specialize in assisting victims of human trafficking and who advocate on their behalf throughout the United States. At the conference, the Attorney General announced the publication of DOJ's Report on Activities to Combat Human Trafficking (FY 01 to FY 05). Soon thereafter in Washington, D.C., DOJ officials, including prosecutors and victim-witness staff, met with leaders of numerous national crime victim organizations in a roundtable discussion on issues faced by victims of human trafficking.

In FY 06, OVC entered into a partnership with Video/Action Inc., to create a 30 minute training video designed to educate traditional victim service providers on the dynamics of trafficking and strategies for expanding their scope of work and resources to include effective, quality provision of services to victims of trafficking. OVC is working closely with Safe Horizon, a seasoned victim services grantee whose experience in providing technical assistance and training to other trafficking service providers has helped to shape the content of the video.

### 3. Department of State and USAID

Throughout FY 06, G/TIP organized NGO briefings with the Office Director for local D.C.-based NGOs. In calendar year 2006, by which the public affairs section tracks its statistics, G/TIP conducted five community NGO round-tables on U.S. Government efforts to combat TIP, a pre-briefing to solicit information for the 2006 TIP Report, a post-TIP Report briefing, a roundtable discussion with author and Canadian journalist Victor Malarek, and a Public Health/TIP forum with the first AIDS hospice in Nepal, the Peace Rehabilitation Center. Additionally, G/TIP continued its international coverage and widespread dissemination of trafficking information through popular media outlets including print news articles, wire stories, TV and radio segments, Internet publication, and digital video conferences—reaching an estimated 542 million people in 2006.

USAID works with numerous NGOs in its anti-trafficking activities, often as partners in providing services to trafficking victims. Strengthening local capacity, both government and NGO, is an important part of USAID's approach to anti-trafficking work. In FY 06 assistance for NGO capacity building and networking was a prominent feature in USAID anti-trafficking activities in South Africa, Albania, Kosovo, Russia, Ukraine, and Haiti.

#### D. Department of Health & Human Services Public Awareness Campaign/Street Outreach Grants

##### 1. Street Outreach Grants

In FY 06, ORR provided continued funding to 18 organizations to conduct street outreach services to help identify victims of trafficking among populations that they already serve, and awarded 18 new grants that begin work in FY 07. The grants support direct, person-to-person contact, information sharing, counseling, and other communication between agents of the grant recipient and members of a specified target population. Grantees include public, private for-profit (although HHS funds may not be paid as profit), and private nonprofit organizations, including faith-based organizations. Some of the vulnerable population groups to which the grantees provide outreach are homeless and at-risk youth, girls exploited through the commercial sex industry, migrant farm workers, people in prostitution, and women forced to work in beauty parlors and nail salons. Grantees were eligible for these grants regardless of whether they had previously participated in anti-trafficking efforts.

Because these organizations are already engaged in outreach to specified vulnerable populations, these grantees are able to capitalize on their existing expertise working with these populations and the accompanying trust that has been built. Grantees are evaluated on their

ability to connect identified victims to services, and achieve certification by building strong relationships with law enforcement. In FY 06, more than 1300 suspected victims were identified through mobile feeding programs that target immigrant populations, single women's shelters, and youth centers. Additionally, street outreach grantees provided training on identifying trafficking victims to local law enforcement agencies, community-based organizations, faith-based organizations and health providers.

**Street Outreach Grants Receiving Continued Funding**

Breaking Free, St. Paul, MN, \$150,000  
 Coalition to Abolish Slavery and Trafficking (CAST), Los Angeles, CA, \$75,000  
 Catholic Charities Milwaukee, WI, \$81,300  
 Catholic Charities Portland, OR, \$131,146  
 Catholic Social Services for Northern Arizona, \$97,444  
 City of Homestead, FL, \$75,000  
 Colorado Legal Services, Denver, CO, \$142,449  
 Crisis House/BSCC, San Diego, CA, \$95,000  
 The Door, New York, NY, \$84,817  
 Farmworker Legal Services, Rochester, NY, \$70,000  
 Girls Educational & Mentoring Services (GEMS), New York, NY, \$100,000  
 Georgia Legal Services, Atlanta, GA, \$57,533  
 Good Shepherd Services, Atlanta, GA, \$75,492  
 Refugee Women's Alliance (ReWa), Seattle, WA, \$118,884  
 Rural Opportunities, Poughkeepsie, NY, \$70,565  
 Salvation Army, New York, NY \$147,695  
 United States Conference of Catholic Bishops, Washington, D.C., \$148,568  
 West Care Nevada, Las Vegas, NV, \$150,000

**New Street Outreach Grants**

Alternatives for Girls, MI, \$25,000  
 Breaking Free, St. Paul, MN, \$110,000  
 Catholic Charities of the Diocese of Camden, NJ, \$70,000  
 Catholic Charities Community Services, Phoenix, AZ, \$101,462  
 Center for Social Advocacy, San Diego, CA, \$27,502  
 Coalition to Abolish Slavery and Trafficking of California, \$75,000  
 Farmworker Legal Services of New York, \$72,734  
 Girls Educational and Mentoring Services, New York City, NY \$102,799  
 International Rescue Committee, AZ, \$103,779  
 Mosaic Family Services, Dallas, TX, \$123,585  
 Polaris Project, NJ, \$114,000  
 Positive Options, Referrals & Alternatives, IL, \$115,000  
 SAGE Project, San Francisco, CA, \$121,979  
 Salvation Army, IL, \$125,000  
 Southeastern Network of Youth and Family Services of Alabama, \$90,000  
 Southeastern Network of Youth and Family Services of Florida, \$46,700  
 Tapestri, GA, \$75,310  
 Texas Rio Grande Legal Aid, \$71,871

## 2. Rescue & Restore Victims of Human Trafficking Public Awareness Campaign

FY 06 encompassed the third year of the HHS public awareness campaign, Rescue & Restore Victims of Human Trafficking. The goal of the campaign is to help communities identify and serve more victims of trafficking so that every individual forced, coerced, or fraudulently induced into exploitative work will have the courage and support to come forward and receive the full protection and benefits offered by the TVPA. The third year of the campaign built upon the previous year's efforts to target intermediaries—those persons or entities who are most likely to come into contact with victims, such as: local law enforcement officials, social service providers, ethnic organizations, juvenile court officials, educational organizations, and legal assistance organizations. It also targeted institutional partners and the general public.

### a. Public Awareness Materials

HHS continued to distribute a variety of Rescue & Restore public awareness materials, including posters, brochures, fact sheets, and cards with tips on identifying victims in English, Polish, Russian, Spanish, and Chinese. HHS additionally distributed posters in Korean, Indonesian, Thai, and Vietnamese. The materials can be viewed on the HHS website, [www.acf.hhs.gov/trafficking](http://www.acf.hhs.gov/trafficking), and ordered at no cost. HHS updated its Rescue & Restore materials in FY 06 to reflect passage of the TVPRA 2005.

In addition, HHS distributed a 10-minute video to help train intermediaries on how to recognize cases of human trafficking and learn how to initiate support services for those victims. The video showcases trafficking experts and victims in an effort to shed light on the horrors of trafficking, as well as the resources available to help victims rebuild their lives.

To further increase awareness of the campaign and to guide more individuals to the Rescue & Restore website, the website address [www.rescueandrestore.org](http://www.rescueandrestore.org) was incorporated into campaign materials, where appropriate. Given the security measures in place surrounding any government website, [www.rescueandrestore.org](http://www.rescueandrestore.org) serves simply as a placeholder site that directs visitors to the official campaign site, [www.acf.hhs.gov/trafficking](http://www.acf.hhs.gov/trafficking), for more information. ORR's contractual relationship with Lockheed Martin Aspen Systems has enhanced the website's capability to include the addition of email services in English, Spanish, Chinese, Polish, and Russian, and the posting of Frequently Asked Questions on the HHS web site in English and Spanish. HHS received 290 electronic messages via the website in FY 06.

### b. Media Outreach

Media outreach in FY 06 included pitching and responding to key national media requests, monitoring the news daily and when appropriate, following up with reporters to encourage additional stories, and HHS perspective. HHS wrote and placed letters to the editor and/or op-eds in response to key stories, and encouraged regular radio interviews of Dr. Wade Horn, then-Assistant Secretary for Children and Families. HHS further developed its partnership with the Ricky Martin Foundation to raise awareness among English- and Spanish-speaking audiences on the issue of human trafficking. FY 06 concluded with a high-profile press conference to open the HHS Conference on Survivors of Sex Trafficking, held September 28,

2006. The press conference, which featured survivors of sex trafficking, Dr. Horn, Congresswoman Deborah Pryce, and Ambassador John Miller, then-Ambassador-at-Large in the Department of State's Office to Monitor and Combat Trafficking In Persons and Director of the Office to Monitor and Combat Human Trafficking in Persons at DOS, was attended by over 100 individuals involved in anti-trafficking efforts and highlighted the needs of victims and the services provided by HHS.

#### c. Information and Referral Hotline

A key component of the campaign is the 24/7 toll-free Trafficking Information and Referral Hotline (renamed the Human Trafficking Resource Center in FY 07): (888)373-7888. In FY 06, the hotline provided service referrals to potential trafficking victims, educated callers about Rescue & Restore campaign materials, directed non-trafficking related questions to relevant federal and local agencies, and took reports on possible trafficking cases to forward to the Civil Rights Division at DOJ. The hotline is staffed by approximately 13 bilingual crisis workers of Covenant House, New York, which is a sub-contractor of Lockheed Martin Aspen System Corporation. All calls received in foreign languages other than English and Spanish are referred to the AT&T Language Line. The hotline took 2,670 calls in FY 06, 20 percent of which were in languages other than English.

#### d. Intermediaries

In FY 06 HHS awarded four new contracts to "intermediary" organizations to foster connections between the Rescue & Restore national campaign and local awareness building and service provision. The following contracts were awarded: Bilateral Safety Corridor Coalition, \$597,117; Civil Society, \$348,032; Immigrants Rights Advocacy Center, \$666,668; and Practical Strategies, \$172,266.

### 3. Local Coalitions

In FY 06, HHS worked with anti-trafficking coalitions in 17 areas: Atlanta, Georgia; Houston, Texas; Illinois; Las Vegas, Nevada; Long Island, New York; Los Angeles, California; Miami, Florida; Milwaukee, Wisconsin; Minnesota; Newark, New Jersey; Philadelphia, Pennsylvania; Phoenix, Arizona; Portland, Oregon; St. Louis, Missouri; San Francisco, California; Seattle, Washington; and Tampa, Florida. The coalitions consist of dedicated law enforcement personnel, social service providers, local government officials, health care professionals, and leaders of faith-based and ethnic organizations. The goal of the coalitions is to increase the number of trafficking victims who are identified, assisted in leaving the circumstances of their servitude, and connected to qualified service agencies and to the HHS certification process so that they may receive the benefits and services for which they are eligible. Along with identifying and assisting victims, coalition members use the Rescue & Restore campaign messages to educate the general public about human trafficking.

Examples of the work of the HHS coalitions in FY 06 include:

- The Atlanta, Georgia Coalition created an independent committee to help pass anti-trafficking legislation in Georgia. The Georgia Security and Immigration Compliance Act codified the offense of human trafficking and abetting human trafficking, and established minimum jail times for traffickers. The legislation was signed into law in April 2006; the trafficking component goes into effect July 1, 2007.
- The Illinois Coalition held an Illinois Rescue & Restore Human Trafficking Outreach Day on April 22, 2006. Over 1,000 volunteers canvassed over 100 communities throughout the state to raise awareness of human trafficking and placed more than 15,000 Rescue & Restore posters in community shops, laundromats, houses of worship, and gas stations. The event was covered by several newspapers, including a full-page article and photo in the *Chicago Sun-Times*.
- The Minneapolis/St. Paul, Minnesota Coalition produced a one-hour local television film directed toward victims of human trafficking. The film included the participation of real victims, obscured on camera for their protection, and prominently featured the local Minnesota 24-hour trafficking tip line number.

#### 4. Training and Technical Assistance

HHS awarded a training and technical assistance contract to the Polaris Project at the end of FY 06. Polaris Project will be providing state of the art training on the latest trends in the human trafficking movement to the Rescue and Restore coalitions, street outreach grantees, intermediaries, and National Human Trafficking Resource Center staff.

#### 5. International Discretionary Grants

As part of the President's \$50 Million Trafficking in Persons Initiative, HHS, in cooperation with the Senior Policy Operating Group (SPOG), continued to support international programs that research and address the public impact of human trafficking in Brazil, Mexico, and Tanzania.

In Brazil, HHS funded a comprehensive public information campaign to deter child sex tourism. The campaign broadcasts and posts deterrence messages at U.S. departure airports, on flights to known sex tour destinations, and at foreign airports located at known sex tour destinations. The campaign also maintains a website, [www.stopchildtourism.org](http://www.stopchildtourism.org), which has generated a great deal of public interest, where concerned individuals can report American sex tourists.

In Mexico, HHS provided grant support to two projects. First, HHS supported a public awareness campaign aimed at reducing child sex tourism in popular resort areas such as Acapulco and Cancun. Second, HHS supported the Bilateral Safety Corridor Commission (BSCC) in their efforts to address the public health impact that human trafficking and child sex tourism has on communities along Mexico's northern border. The one-year project to train public health workers, provide public education, build service networks, and offer targeted treatment of HIV/AIDS, tuberculosis, and other diseases and infections impacting communities

with a high prevalence of human trafficking has yielded a large number of partnerships and collaborative agreements between clinics, immigration services, and social services groups on both sides of the border.

In Tanzania, HHS supplemented an HHS Centers for Disease Control and Prevention (CDC)/President's Emergency Plan for AIDS Relief (PEPFAR) grant to the Tanzanian Ministry of Health to train health care workers to recognize victims of trafficking and to engage in a broader public awareness campaign on human trafficking. The program looks beyond simply preventing or treating HIV/AIDS—a challenge in itself—to the circumstances of their patients' lives that put those patients at risk.

#### E. Department of State Outreach to Foreign Governments

DOS's Office to Monitor and Combat Trafficking in Persons (G/TIP) issued its annual Trafficking in Persons Report in June 2006. The report is the U.S. Government's principal diplomatic tool used to engage foreign governments on the subject. It rates countries in tiers according to their efforts to combat trafficking and is used by DOS to encourage reform of laws and practices in order to more effectively combat trafficking. It also includes detailed information on U.S. Government policy covering prostitution, child sex tourism, child soldiers, involuntary servitude, and corruption in order to demonstrate U.S. commitment and to promote effective change. In 2006, the report was expanded from rating 142 foreign governments to 149 foreign governments. The report indicated that 41 countries adopted new legislation or amended existing legislation to combat TIP. Concrete actions taken by foreign governments have resulted in more prosecutions, convictions, and prison sentences for traffickers and comprehensive assistance for victims.

The release of the TIP Report was covered in over 315 media outlets and in 43 different countries. In a number of countries, particularly those on Tier 3 and Tier 2 Watch list status, press coverage was more intense, including India, China, and Belize. Throughout the year prior to the release of the report in June 2006, report staff traveled to more than 60 countries meeting with government officials and NGO representatives. Additionally, G/TIP regularly briefs foreign officials and other international visitors in Washington, D.C. to provide insight on what the U.S. Government is doing to combat TIP in the U.S. and around the world. The DOS Bureau of Educational and Cultural Affairs' International Visitors Program sponsors several groups to the U.S. specifically on combating human trafficking, and most often, their first stop is a information overview from members of the G/TIP staff. In calendar year 2006, G/TIP made 25 presentations to over 256 visitors from over 50 countries, including Afghanistan, Albania, Austria, Azerbaijan, the Bahamas, Belarus, Belgium, Brazil, Bulgaria, Canada, China, Croatia, Cyprus, Czech Republic, Dominican Republic, Ecuador, Estonia, Ethiopia, France, Germany, Greece, Iceland, India, Indonesia, Italy, Jordan, Latvia, Malaysia, Malta, Mexico, Montenegro, Mozambique, Nepal, New Zealand, Niger, Pakistan, Philippines, Romania, Senegal, Serbia, South Africa, Taiwan, Tajikistan, Thailand, Turkey, Uganda, the United Kingdom, Uzbekistan, and the Vatican. The visitors ranged from local law enforcement officials to anti-TIP coordinators to the German Bavarian State Minister of Justice.

## **VII. President's Interagency Trafficking Task Force & Senior Policy Operating Group**

In accordance with the TVPA, President Bush established the cabinet-level President's Interagency Trafficking Task Force (PITF) by Executive Order 13257 in February 2002 to coordinate federal efforts to combat trafficking in persons. During FY 06, the PITF met on June 19, 2006. Six Cabinet members were in attendance, and 12 agencies were represented. At the meeting, the Task Force approved a unified policy document on combating HIV/AIDS and Human Trafficking to demonstrate the high priority of both issues. The PITF also focused on victim identification, research, and ways to potentially improve assistance and outreach to internally trafficked, U.S. citizen TIP victims.

The Senior Policy Operating Group (SPOG) reports to the President's Interagency Trafficking Task Force and is chaired by the director of G/TIP. Congress authorized the creation of the SPOG in the TVPRA 2003 to coordinate the international implementation of the TVPA and to address emerging interagency policy, grants, and planning issues.

The SPOG meets quarterly and includes representatives from the Departments of State, Justice, Homeland Security, Health and Human Services, Labor, and Defense, as well as the U.S. Agency for International Development, the Office of the Director of National Intelligence, and the Office of Management and Budget. The National Security Council, the Office of the U.S. Global AIDS Coordinator, and the Department of Education also participate in SPOG meetings.

In FY 06 the SPOG met four times: November 17, 2005; February 16, 2006; April 18, 2006; and August 17, 2006. Through these meetings and throughout the year, SPOG agencies shared information about programs and new initiatives, and coordinated policy implementation. For example, the SPOG approved updated funding guidelines and fortified SPOG program review procedures. SPOG agencies coordinated the implementation of several new mandates authorized in the TVPRA 2005. The SPOG Chair asked DOJ to lead a U.S. TIP Statistics Subcommittee to gather information on trafficking in persons in the United States. Four other SPOG Subcommittees on Research, Public Affairs, Grant Making, and Regulations continued to meet or teleconference regularly throughout the year.

During FY 06, SPOG agencies obligated the remainder of the President's \$50 Million Trafficking in Persons Initiative and continued to implement projects funded under the Initiative. In a speech before the United Nations General Assembly in September 2003, President Bush announced that the United States would commit \$50 million to supporting organizations that provide services to women and children victims of human trafficking. This multi-agency effort provided funding through DOS, DOJ, DOL, HHS, DHS, and USAID to eight foreign countries: Brazil, Cambodia, India, Indonesia, Mexico, Moldova, Sierra Leone, and Tanzania. The funding supports training local NGOs; providing the resources and training for law enforcement units (where possible) to identify and rescue victims; providing emergency shelters, medical treatment, rehabilitation and reintegration services, and vocational training for those victims; and training judges and prosecutors. Many projects contain media components designed to educate the public about the realities and serious consequences of engaging in human trafficking and

child sex tourism. For more information, please view information releases on the President's \$50 Million Initiative at the following website: <http://www.state.gov/g/tip/rls/fs/2006/>.

## **VIII. Conclusion**

As this report has detailed, U.S. Government departments and agencies provide trafficking victims with a range of social services, both directly and through grantees; vigorously investigate and prosecute trafficking cases; and provide training, outreach, and assistance to domestic and international law enforcement and non-government organizations. The United States is aided by the modern tools created by the TVPA to address this ancient evil with a renewed and intensified vigor.

In his first policy address as Attorney General, Alberto Gonzales called trafficking "one of the most pernicious moral evils in the world today." As Attorney General Gonzales stated, "This abomination does not exist only in other lands; it exists right here, on our shores. Today its victims are usually aliens, many of them women and children, smuggled into our country and held in bondage, treated as commodities, stripped of their humanity."

The U.S. Government is committed to combating this moral evil with all the resources available to it. The fight against human trafficking is one of our highest priorities for ensuring justice in the United States and around the world.



## Appendix B: Examples of Cases

Cases investigated, prosecuted, and concluded in FY 06 include the following:\*\*

### 1. Criminal Section, Civil Rights Division

#### United States v. Elizabeth and James Jackson (California)

The defendants were charged with a forced labor conspiracy to compel a former Filipina school teacher to work as their domestic servant. The husband, a former Sony executive, and his wife fraudulently obtained a visa for the victim, who was confined to their home and subjected to verbal and physical abuse, humiliation, debt bondage, and other forms of punishment to compel her continued service. They also confiscated her passport and return airline ticket. The victim had previously filed a civil suit in which she was awarded \$825,000.

#### United States v. Grandt, et al. (New York)

Twenty-two defendants were charged with conspiring to identify, recruit, and transport women from Korea to the United States to make money to support their families. Once the women arrived in the United States, they were placed in one of numerous brothels in order to pay large financial debts owed to recruiters in Korea and to other members of the defendants' organization. The owner or manager of the brothel confiscated identification and travel documents from the women and threatened to turn the women into law enforcement and/or harm their families in Korea, should they leave the prostitution business before paying off their debts. Six defendants have pleaded guilty so far.

#### United States v. Kim, et al. (New York)

ICE agents in New York, working jointly with the FBI and NYPD, identified a criminal organization engaged in the smuggling and trafficking of undocumented South Korean women into the United States for the purpose of prostitution. In August 2006, 18 search warrants and 31 arrest warrants were executed at brothels throughout the northeast United States. Once the women arrived in the United States, they were placed in one of numerous brothels in order to pay large financial debts owed to recruiters in Korea and to other members of the defendants' organization. The owner or manager of the brothel confiscated identification and travel documents from the women and threatened to turn the women in to law enforcement and/or harm their families in Korea, should they leave the prostitution business before paying off their debts. Eleven defendants were charged with conspiracy to commit human smuggling, human trafficking, and Mann Act violations and all pled guilty. Four defendants were sentenced to prison terms of seven months (time served), 15 months, 27 months and 41 months, with the latter defendant also ordered to forfeit \$200,000. A fifth defendant received probation. Sentencing is pending on the remaining defendants.

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\*\* The statements in this section are merely allegations as to any defendant who is pending trial or is a fugitive.

United States v. Lopes and Mello (Massachusetts)

A Brazilian woman and man were charged with conspiring to profit from a prostitution business, which took advantage of Brazilian women who were in the United States illegally. The defendants allegedly recruited women for the business, advertised them through the Internet, and then directed the women to various locations throughout Massachusetts and neighboring states for prostitution. The defendants used various threats, including the threat of deportation, in order to keep the women from quitting.

United States v. Montanez-Lopez, et al. (Oregon)

Three defendants were charged with numerous charges, including involuntary servitude, money laundering, and drug and firearms violations, arising from a forced labor conspiracy to compel the victim to manufacture marijuana. The victim, who was brought from Mexico and was beaten, stabbed, and sexually assaulted, was told that her family would be killed to coerce her from leaving and to ensure that she continue to perform labor and services for the defendants. Two defendants have pleaded guilty and trial is pending against the third. Federal and local law enforcement agencies investigated the matter.

United States v. Paris, et al. (Connecticut)

Ten defendants were charged in a 56-count indictment with operating a prostitution business in the Hartford, Connecticut, area in which they marketed young women to perform sexual acts with males in exchange for money. The defendants sought to conceal their prostitution businesses by calling them “escort services” and advertising in area newspapers and telephone book yellow pages. The scheme also included operation of a bail bond business in which the victims were required to work off their bond through prostitution and the sale of the women from one business to another for \$1200 each. Nine defendants entered guilty pleas.

United States v. Orozco and Santizo (Florida)

Two men were charged with trafficking with respect to forced labor after smuggling two female victims, including a 14-year-old girl, from Mexico through Arizona, and then to Ft. Myers, Florida. Once in Florida, the women were sold and told they would not be working in the fruit fields as expected, but instead had to work as prostitutes to pay off a \$2,700 debt. One defendant entered a guilty plea to alien smuggling and was sentenced to nine months in prison.

United States v. Jones (Georgia)

Defendant Jimmie Lee Jones was charged with sex trafficking and extortion for inducing three victims to travel from Atlanta to Daytona Beach, Florida, with the intent of engaging them in prostitution. Defendant Jones also attempted to collect extension of credit by using threats of violence and other threats of harm to the victims.

United States v. Maddox and deMaddox (Texas)

A couple pleaded guilty and were sentenced to 33 months and 84 months in prison and ordered to pay \$28,822 restitution for having smuggled a 12-year-old girl from Mexico to be their baby-sitter and then forcing her into domestic servitude. The victim, who was forced to sleep on the floor, was not allowed to attend school and was told that she could not return to Mexico. She was also physically abused by the wife. The victim was discovered when the local sheriff was called to the defendants' residence in response to a reported drug overdose.

United States v. Abdenasser and Tonya Ennassime (Washington)

A Moroccan couple pleaded guilty after being charged with forced labor and concealing and harboring an alien for holding their niece as a slave. In exchange for lodging and the chance for a good education, the victim cared for the defendants' young son, prepared breakfast and dinner, performed household cleaning chores, and worked weekends and summers without pay at the defendants' espresso stand. When the defendants learned of the victim's complaints of mistreatment, they assaulted her, threatened to report her illegal status in the United States, withdrew her from school, and forced her to work longer hours at the espresso stand, without pay. They were ordered to pay \$65,226.65 restitution to the victim and one was sentenced to six months of electronic home detention, 240 hours of community service and three years of probation. The other was sentenced to 90 days of electronic home detention, 60 hours of community service, and three years of probation.

United States v. Mondragon, et al (Texas)

Six of eight defendants have pleaded guilty in a conspiracy where women were trafficked into the United States from Honduras and El Salvador and forced to work in bars in Houston, Texas. The defendants threatened to harm the women and their families if they tried to escape or stop working in the bar. They also used the immigration courts to control the victims by telling the women to report to immigration authorities and then confiscating legal documents denying them access to the court, resulting in deportation orders they could hold over them. The women were charged smuggling fees ranging from \$6,000 to \$14,000, that were increased by extending credit to the women and girls for housing, food, clothing, transportation, and money sent home to their families. The women were expected to reduce their debts by keeping company with male bar patrons, and encouraging them to buy beer and liquor at high prices, and to submit to sexual contact with the patrons. Almost 90 victims have been identified and are receiving assistance.

United States v. Ghenet and Joseph Mesfun (New Jersey)

The defendants, naturalized citizens from Eritrea, were charged with forcing the victim to work as a domestic servant in their home for over ten years after bringing her to the country from Eritrea. The victim, who entered the United States on a visitor's visa that expired in February 1993, never attended school, does not speak English, and does not read or write in her native language. In 2003, a relative, in whom the victim was able to confide, reported the situation to authorities. The defendants were charged with forcing the victim to work every day without a day off, cooking, cleaning, and caring for the children. The defendants held her passport and

paid her \$130 in cash once a month, but deposited the money in an account that she was unable to access, and she was allegedly threatened, physically assaulted, and verbally abused repeatedly.

United States v. Malcolm (Texas)

Korean madam Mi Na Malcolm was sentenced to ten years in prison after pleading guilty for her role in the ownership and operation of three Korean brothels in Dallas, Texas. She was also ordered to pay a \$460,000 fine. Malcolm, who laundered the proceeds from the prostitution, admitted that she paid the victims' debts to human smugglers, took their passports, and told them they could not leave until they had paid off their debts to her. Malcolm then forced the victims to live and work at one of her three brothels in order to pay off their debts to her and for her own profit. Malcolm directed the victims to work as prostitutes for six to seven days a week and many were forced to be available for sex 24 hours a day. She monitored the victims' movements in person, through an escort, and through a video surveillance system inside one of the brothels.

United States v. Norris (Georgia)

Three defendants were charged with conspiracy to hold young women to a condition of peonage, to obtain the forced labor and services of young women, to traffic young women for purposes of forced labor and peonage, and to traffic young women for commercial sex acts. From 2001 until August 2005, the defendants allegedly recruited and sometimes kidnapped young women and forced them to engage in prostitution in the Atlanta, Georgia area. Harrison Norris allegedly used his notoriety as a professional wrestler to recruit some of the victims with promises of training to compete as wrestlers. The defendants would also recruit young women through physical force, by paying legal fines or bail for them, and by using false pretenses. Once the defendants lured women into their service, they used physical violence, sexual abuse, threats of force, sleep and food deprivation, constant monitoring, and an elaborate debt system and house rules to keep the women working involuntarily as prostitutes. The conspirators would also confiscate the women's mobile phones and identification documents. Consequently, the women believed that they would suffer serious consequences if they tried to leave the defendants. Two of the defendants have pleaded guilty and two additional defendants in related cases pleaded guilty to lying to the FBI during the investigation.

United States v. Sanchez, et al. (North Carolina)

Three defendants were charged in a sex trafficking conspiracy for allegedly arranging for women and minor children to be transported to North Carolina from other states to work in their prostitution houses. Two defendants have pleaded guilty.

United States v. Chang and Chang (Texas)

Two defendants charged in a forced labor conspiracy pleaded guilty and were sentenced to ten years in prison and three years probation respectively and ordered to pay \$37,000 in restitution. Chang utilized a smuggling network that recruited young women in South Korea with promises of good jobs in the United States. Chang paid the victims' smuggling debts, took the women's passports, and told them they could not leave until they had paid off their debts to

him. Chang forced the victims to live in the upper floor of his home, where he restrained their freedom by monitoring them inside the home with interior surveillance cameras and by posting a Club Wa employee at the front door of the home as a guard. Chang required the women to work six nights a week drinking with customers, often until they became sick or passed out. Chang threatened to “sell” the women to other clubs if they disobeyed. One victim escaped the Chang home by leaping from a second-story bathroom window and fleeing with the help of a local pastor, who later reported the case to local authorities.

*United States v. Medrano* (New Jersey)

Luisa Medrano and eleven other defendants were charged with luring Honduran women and young girls from small villages with promises of employment as waitresses and then forcing them to work at bars in Union City, New Jersey. After rescue, the women stated that they were beaten, their families had been threatened in Honduras, and they were subjected to forced abortions. Investigative efforts resulted in the rescue of 19 Honduran females, six of whom were juveniles as young as 14 years of age. In June 2005, the government of Honduras, in collaboration with ICE, arrested four other persons, charging them under Honduran law with human smuggling and trafficking. All the women and girls have been relocated and are receiving services. Seven of the defendants have pleaded guilty, including one defendant who agreed to forfeit property valued at \$500,000.

*United States v. Al Jader* (Massachusetts)

A Saudi princess was sentenced to two years probation, including a six month term of home detention, 100 hours of community service, and ordered to pay \$206,972 restitution, a \$40,000 fine, and to forfeit one of her homes. She had pleaded guilty to unlawfully harboring two Indonesian women to work as domestic servants whose passports she confiscated to maintain their services.

*United States v. Calimlim, et al.* (Wisconsin)

Two affluent doctors and their son in Milwaukee, Wisconsin were convicted in a forced labor conspiracy for coercing for more than 20 years a young Filipina national into providing domestic labor and services for them. The defendants allegedly told the victim that she would be imprisoned if she left their service and used a variety of other coercive means to break her will, including forbidding her from having social contacts, monitoring and limiting her mail, forbidding her use of the telephone, and requiring her to hide in her basement room when guests were in the house. The parents were sentenced to 48 months in prison and ordered to pay over \$900,000 in back wages to the victim for her 15-hour work days over those two decades. Their son was sentenced to 120 days of home confinement, three years of supervised release, and ordered to pay a \$5,000 fine.

*United States v. Ibrahim and Motelib* (California)

A couple from Egypt pleaded guilty and were sentenced to 36 and 22 months in prison and ordered to pay \$38,000 restitution for bringing a 12-year-old Egyptian girl to the United

States and holding her in involuntary servitude. Once in this country, the victim was forced to live in a dark, unventilated garage, wash her clothes in a bucket, and work as a domestic servant for the defendants' family, which included five children. The defendants held her documents, kept her isolated, and threatened that if she left the house she would be arrested. She was emotionally and physically abused and was not allowed to attend school.

United States v. DuPreez, et al. (Georgia)

Five defendants were charged in connection with a scheme to bring aliens, primarily from South Africa, into the United States illegally and to provide them with employment at their granite and marble business. Once in the United States, the aliens resided in apartments leased by the granite company, and they were induced to provide labor for cash or for credit against the cost of their rent, furniture, utilities, and visa applications. The defendants threatened to report the aliens' illegal status to the immigration authorities as a means of keeping the aliens under their employment. Four defendants pleaded guilty to conspiring to harbor aliens and were sentenced to terms of incarceration ranging from 24 to 108 months. In addition, Johannes DuPreez was ordered to pay \$363,579.40 restitution to the IRS and to pay a \$50,000 fine, while Franciszka DuPreez was ordered to pay \$182,036 restitution to the IRS. A fifth defendant who pleaded guilty was sentenced to eight months home confinement and fined \$2,000.

United States v. Kang, et al. (New York)

A Korean couple lured Korean women to New York City with promises of good jobs as hostesses in their nightclub, but once in the United States, they were forced into prostitution. The victims were subjected to physical abuse and rape while being held to repay a \$10,000 debt. The Kangs pleaded guilty along with five other defendants. Among the other defendants were a U.S. Air Marshal and a CBP Officer, who attempted to force one of the victims to get on a flight to South Korea to keep her from testifying against the Kangs. Three defendants received prison terms of 120 months and a fourth defendant was sentenced to 33 months in prison. Two additional defendants were sentenced to three and four years probation respectively and the seventh defendant was sentenced to time served. Two defendants were also ordered to pay \$85,976 restitution to the victims.

United States v. Paoletti-Lemus, et al. (New York)

Two defendants, previously charged in 1997 and extradited to the United States following incarceration in Mexico for their role in this case, were sentenced to 105 months in prison after pleading guilty to extortion for forcing dozens of deaf Mexicans to sell trinkets on the subways nearly ten years ago. Previously, 18 of their co-defendants pleaded guilty to recruiting and smuggling to the United States with the promises of good jobs approximately 60 Mexican aliens, who were deaf and unable to speak, for the purpose of exploiting and abusing them for profit. The Mexican aliens were forced to work under conditions of servitude peddling key chain trinkets on the streets and subways of New York City. Seventeen defendants were sentenced to terms of incarceration ranging from 11 to 168 months and one defendant was sentenced to five years probation.

United States v. Yang, et al. (California)

Thirty-six defendants were charged in four cases related to a sex trafficking conspiracy. The defendants allegedly ran a trafficking ring that smuggled women from Korea into the United States where they were forced to work as prostitutes in San Francisco. Twenty-one of the defendants have entered guilty pleas for their involvement in this scheme.

United States v. Zheng and Liu (Northern Mariana Islands)

Two defendants were convicted of sex trafficking charges for running several karaoke bars in Saipan that were fronts for prostitution. They worked with recruiter/brokers to bring women from China to the Northern Mariana Islands with promises that they would be working as waitresses but instead forced them into prostitution through debt, physical threats, and violence. The defendants were sentenced to 78 and 33 months in prison, fined \$55,000 and ordered to pay \$25,220 restitution to one victim and \$22,220 to a second victim.

## 2. ICE Investigations

United States v. Carreto (New York)

An ICE-led investigation conducted in collaboration with Mexican law enforcement targeted a sex trafficking organization that smuggled Mexican women into the United States. Upon arrival the women were forced into prostitution at various brothels on the East Coast with threats of violence against them and their children left in Mexico. The traffickers raped several of the women. Four defendants pleaded guilty to sex trafficking, forced labor, and human smuggling charges. In April 2006, two of the defendants were sentenced to 50 years imprisonment. Two other defendants received 25 years and six and one half years imprisonment, respectively. Another member of the organization was arrested in Mexico in October 2005 and was extradited to the United States. This case was prosecuted by attorneys in the Civil Rights Division at DOJ and the U.S. Attorney's Office in the Eastern District of New York.

United States v. Zavala and Ibanez (New York)

A husband and wife pleaded guilty to conspiracy to commit forced labor, document servitude, and recruiting, harboring, transporting, and housing undocumented workers; engaging in extortionate credit transactions; and transferring false alien registration cards. Between June 1, 1999, and June 21, 2004, Zavala and Ibanez orchestrated a scheme to illegally obtain visas for Peruvian aliens seeking to come into the United States. The defendants charged the aliens a smuggling fee ranging from \$6,000 to \$13,000. By confiscating their passports and threatening to turn them over to authorities, the defendants compelled the aliens to perform work for them and other employers. The defendants kept most of their paychecks, leaving the aliens with approximately \$50 or less per week on which to live and support their families. More than 60 Peruvian illegal aliens, including 13 children, who were living in cramped and squalid conditions, were granted continued presence and are receiving services through a non-governmental organization. As part of their guilty pleas, the defendants agreed to forfeit a residence valued at \$175,000 and bank accounts containing approximately \$30,000 generated

through their crimes. Zavala was sentenced to 15 years of incarceration and Ibanez was sentenced to 11 years in prison. The investigation was initiated based upon information from an NGO trafficking victims group and subsequent interviews of victims conducted by ICE. This case was prosecuted by attorneys in the Civil Rights Division and the U.S. Attorney's Office in the Eastern District of New York.

United States v. Kim, Park, Bae, Lee, Shin, Lim (New York)

ICE agents in New York, working with the FBI and NYPD, identified a criminal organization engaged in the smuggling and trafficking of undocumented South Korean women into the United States for the purpose of prostitution. In August 2006, 18 search warrants and 31 arrest warrants were executed at brothels throughout the northeast United States. Once the women arrived in the United States, they were placed in one of numerous brothels in order to pay large financial debts owed to recruiters in Korea and to other members of the defendants' organization. The owner or manager of the brothel confiscated identification and travel documents from the women and threatened to turn the women in to law enforcement and/or harm their families in Korea, should they leave the prostitution business before paying off their debts. Eleven defendants were charged with conspiracy to commit human smuggling, human trafficking, and Mann Act violations and all pleaded guilty. Four defendants were sentenced to prison terms of seven months (time served), 15 months, 27 months and 41 months, with the latter defendant also ordered to forfeit \$200,000. A fifth defendant received probation. Sentencing is pending on the remaining defendants. This case was prosecuted by attorneys in the Civil Rights Division and the U.S. Attorney's Office in the Eastern District of New York.

United States v. Telichenko (Florida)

The defendant, a Ukrainian national, pleaded guilty to forced labor and was sentenced to 78 months in prison for forcing a young Russian woman to engage in prostitution. The two met in Philadelphia where the defendant persuaded the victim to move Orlando. Shortly after arriving in Florida, Telichenko asked the victim to engage in prostitution in order to earn money. If the victim objected in any way, the defendant repeatedly and brutally beat the victim. The victim was rescued when the victim's mother in Russia sought assistance from a nearby U.S. consular official who had been trained on anti-human trafficking by the Resident Legal Advisor in Moscow. After being contacted by the Consular officer, the RLA worked with the Embassy's ICE agent, who in turn contacted ICE agents in Florida. The victim was located and provided assistance within 24 hours. The victim, fearful of being deported, was put in touch with an NGO in Moscow, who advised and encouraged the victim so that the trafficker could be prosecuted. This case was prosecuted by attorneys in the Civil Rights Division and the U.S. Attorney's Office in the Middle District of Florida.

Anthony Mark Bianchi (Pennsylvania)

In March 2005, ICE agents in Philadelphia initiated an investigation of Anthony Mark Bianchi after he arrived at the Philadelphia International Airport from Romania. Customs and Border Protection Inspectors referred Bianchi for a secondary inspection. ICE agents who were present during the secondary exam discovered a piece of paper with a boy's name, telephone

number, and address in Romania. Preliminary investigation by ICE agents revealed that in March 2000, Bianchi was arrested in Moscow, Russia for engaging in sex with children. He was sentenced to three years imprisonment but was granted amnesty by a Russian court and was expelled from Russia. The ICE Attaché Vienna, with the assistance of Moldovan and Romanian authorities, determined that Bianchi had engaged in sexual activity with a Moldovan child who was in the company of the boy from Romania. Analysis of seized documents led to the identification of Ion Gusin, a co-conspirator of Bianchi. During an interview with Moldovan authorities, Gusin admitted that during a trip to Cuba in December 2004, Bianchi paid Gusin \$600 to have sex with Gusin's thirteen-year-old brother. In January 2006, ICE agents arrested Bianchi at his residence in Wildwood, New Jersey, and Moldovan authorities arrested Gusin in Moldova with the assistance of the ICE Attaché Vienna. Bianchi was charged with child sex tourism (PROTECT Act) violations. Moldovan authorities charged Gusin with trafficking in persons violations. Bianchi was subsequently indicted for child sex tourism violations.

### George Hoey Morris

In 2004, ICE's Cyber Crimes Center investigated the Internet website [www.virginbride.net](http://www.virginbride.net) for possible child exploitation violations. This website was owned and operated by George Hoey Morris, a citizen and resident of the United States. Morris claimed on his website that he had sex with numerous underage girls in Vietnam. Morris also wrote a book, "How to Marry a Bride," to promote his website and teach other pedophiles how to obtain underage females in Vietnam. The ICE Attaché Ho Chi Minh City, Vietnam worked with the ICE agents in Alabama to locate victims based on images posted on Morris' website and in his book. The ICE Attaché Ho Chi Minh City was successful in identifying one of the female victims from Morris' publications, and the victim agreed to cooperate with the ICE investigation. In June 2006, ICE Attaché Ho Chi Minh City personnel escorted Morris' victim from Vietnam to Montgomery, Alabama to provide grand jury testimony and depositions regarding Morris. Morris was subsequently indicted in the Middle District of Alabama on several charges, including violations of the PROTECT Act. In October 2006, Morris was convicted of child sex tourism violations, federal firearms violations, and passport and visa fraud. He is currently awaiting sentencing on those charges.

### 3. Criminal Division, Child Exploitation and Obscenity Section

#### United States v. Doss, et al. (California)

On June 26, 2006, a jury in the Central District of California found Juan Rico Doss, of Reno, Nevada, guilty of two counts of sex trafficking of children, three counts of transporting minors into prostitution, one count of conspiracy to commit sex trafficking of children and transporting minors into prostitution, and two counts of witness tampering. Doss was found not guilty on one count of witness tampering. These charges arose from information that Doss prostituted two minor victims in both California and Reno, Nevada, during the first two weeks of May 2005. Doss, along with his wife Jacquay Quinn Ford, conspired to recruit a 14-year-old female and a 16-year-old female to work for Doss as prostitutes. Once recruited, Doss and his wife transported these victims to various locations in California including Los Angeles, Sacramento, San Francisco, and Oakland for the purpose of prostitution. On several occasions,

Doss and Ford also transported these minors from Los Angeles and other parts of California to Reno, Nevada for the purpose of prostitution. Prior to trial, Ford pleaded guilty to one count of conspiracy for her role in transporting these minors for the purpose of illegal sexual activity. On December 4, 2006, she was sentenced to 15 months' imprisonment to be followed by three years' supervised release. Doss, who has a prior state conviction for pandering of a child stemming from his transportation of other minors for the purpose of prostitution, faces a statutory term of mandatory life in prison for his conviction on the transporting of minors for the purpose of prostitution charge, and up to life in prison for sex trafficking of children by force.

*U.S. v. Evans, Yearby, and Madison* (Florida)

On March 15, 2006, Mark Madison of Miami, Florida, was sentenced to 168 months in prison for one count of knowingly benefiting from participation in a venture which had engaged in an act of sex trafficking of a child by force, fraud, or coercion and one count of conspiracy to transport a minor in interstate commerce for purposes of prostitution. In January 2006, two other defendants—Justin Evans and Chad Yearby, both of Miami, Florida—were sentenced as a result of this same investigation and prosecution. Evans was sentenced to 282 months in prison and ordered to pay \$15,846.57 in restitution as a result of his conviction for one count of trafficking a child by force, fraud, or coercion to engage in a commercial sex act and one count of using a facility of interstate commerce to entice a minor to engage in prostitution. Yearby was sentenced to 40 months' imprisonment as a result of his guilty plea to one count of conspiracy to transport a minor in interstate or foreign commerce for the purposes of prostitution. At sentencing, Yearby received consideration for his cooperation with the investigation, including providing information that led to the identification and location of additional underage victims.

One of Evans's victims was 14 years old at the time of the events in question. Evans would either procure "customers" for her, whom she would meet at rented hotel rooms, or he would force her to find customers by walking the streets. The victim gave all the money she earned to Evans. The then 14-year-old victim began working for Evans in approximately December 2004. Twice in 2005, she was hospitalized for treatment for complications of advanced AIDS. Evans knew both her age and her health condition. Despite her poor health, Evans told her she should work every day, even when she felt too sick to do so. After her first hospitalization in 2005, Evans contacted her numerous times by telephone to persuade her to continue working for him on the streets. On several occasions, Evans would beat her.

Another victim was 16. Yearby took her from northern Florida to the Miami area, and introduced her to Madison. The victim began working as a prostitute for Madison, staying at his residence, at hotels, and occasionally at Yearby's residence. Madison would either procure "customers" for her who she would meet at rented hotel rooms, or he would force her to find customers by walking the streets. Madison kept all the money the victim earned, provided her with condoms to use, and was aware of her age. Madison also had sexual relations with her. When she attempted to leave him, he beat her.

United States v. Brice (District of Columbia)

On February 28, 2006, a federal jury sitting in the District of Columbia convicted Jaron Brice, also known as “Jaron,” “Jay,” “Jay Bird,” and “Daddy,” 27, of nine counts related to his illegal sex trafficking operation that involved the prostitution and sexual assault of females as young as 14 years old. Brice was charged with sex trafficking of a child and sex trafficking by force, interstate transportation of a minor and adult for prostitution, first degree child sexual abuse, and pandering. The evidence showed that from March 2004 through May 17, 2005, Brice recruited females as young as 14 years of age to engage in prostitution for his own financial benefit. He caused these females to prostitute in D.C. and other locations, including Maryland, New York, and Florida. He used emotional and physical violence, including armed threats, to ensure their compliance with his rules. Brice also had sexual intercourse with one of his prostitutes, then 14 years old. On September 15, 2006, Brice was sentenced to 30 years’ imprisonment and a ten-year term of supervised release.

United States v. Obert (California)

On February 1, 2006, Timothy Ronald Obert, a former Peace Corps volunteer, pleaded guilty in the Northern District of California to sexual abuse of a minor for engaging in sexual acts with a minor boy, who was 14 years old, while Obert was working in the Peace Corps in Costa Rica. Obert had been charged with traveling in foreign commerce and engaging in illicit sexual conduct, in violation of 18 U.S.C. § 2423(c), and sexual abuse of a minor within the special maritime and territorial jurisdiction of the United States, in violation of 18 U.S.C. § 2243(a) and 18 U.S.C. § 7(9)(B). Obert admitted to knowingly and intentionally engaging in illicit sexual conduct with a Costa Rican minor in the apartment in which he was residing. This case is the first prosecution of a Peace Corps volunteer for sexually assaulting a minor while serving in the Peace Corps in a foreign country. In addition, this case is one of the first prosecutions making use of 18 U.S.C. § 7(9), a statute enacted under the PATRIOT Act, which expanded the special and maritime jurisdiction of the United States to encompass residences in foreign countries that were being used by U.S. personnel on U.S. missions. This case is pending sentencing.

United States v. Evans (Florida)

On May 23, 2006, Gary Evans was indicted on one count of conspiring to arrange the travel of an individual for the purpose of engaging in illicit sexual conduct, specifically, a commercial sex act with a person under 18 years of age, and one count of arranging such travel. He pleaded guilty on October 23, 2006, to the conspiracy count and was sentenced on January 22, 2007, to 250 months in prison and a lifetime of supervised release. According to the plea agreement, Evans contacted the operator of a Web site that purported to sell “sex tour” packages to overseas locations. According to the site, the tour price would include an under-age companion who would have sex with the traveler. Evans proposed a partnership with the operator of that site in which they would jointly operate tours to Honduras and Costa Rica, where clients would pay to have sex with minors. However, the site was actually part of an FBI undercover investigation.

### Appendix C: United States Government Funds Obligated in FY 2006 for Anti-Trafficking in Persons Projects

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
USAID	AF	DRC	UNICEF and COOPI		X				Identification of and reintegration assistance for women and child victims of sexual violence, abduction and child prostitution.	\$500,000	DA
DOS/PRM	AF	Ghana	IOM		X		X		Counseling, transportation, family tracing and reunification for child victims, including reintegration assistance in province/country of origin.	\$250,000	MRA
USAID	AF	Guinea	Save the Children		X				Cross-border <u>awareness</u> building campaign targeting towns through which most of the cross-border traffic between Guinea and Mali must pass.	\$120,074	DA
DOL/ILAB	AF	Mali	International Labor Organization - International Program on the Elimination of Child Labor		X	X			The project will focus on combating the worst forms of child labor in Mali, including exploitation of children in domestic labor, commercial sexual exploitation, and hazardous work in agriculture, small-scale mining, and the urban informal sector, including those children who have been trafficked into such exploitive labor.	\$3,500,000	DOL FY06 Appropriations
USAID	AF	Nigeria	ABA		X		X		Supplies and staff training for a shelter for trafficking victims in Lagos; development of specialized operations manuals for law enforcement and "bench books" for judges.	\$450,000	DA
DOS/PRM	AF	Sierra Leone	IOM		X	X		X	Provide return and reintegration assistance for TIP victims, including job skills development through the Sierra Leonean Diaspora.	\$500,000	POTUS Initiative
DOS/ECA	AF	South Africa	Ms. Susan Kreston	CIES - Fulbright US Scholar				X	Trafficking in Children in South Africa	\$40,420	ECA Base
USAID	AF	South Africa	IOM		X				Advocacy and organizational development training for NGO leaders of all the <u>members</u> of the IOM network assisting trafficking victims.	\$350,000	DA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/PRM	AF	Southern African Development Community (SADC)	IOM		X	X		X	Regional program of prevention, capacity-building, and victims' assistance in the SADC region.	\$160,000	MRA
DOS/GTIP	AF	Tanzania	Interagency Agreement (IAA) INL - DOJ				X		Law enforcement capacity building - multidisciplinary anti-TIP task forces in Dar es Salaam and Zanzibar.	\$1,000,000	POTUS Initiative
DOS/GTIP	AF	Tanzania	Interagency Agreement (IAA) INL - DOJ				X		Expand law enforcement program to an additional site - either in the mines or the agricultural area.	\$438,000	POTUS Initiative
DOS/PRM	AF	Tanzania	IOM		X	X			TIP victims assistance, awareness-raising in affected communities, technical cooperation with governmental entities and NGOs.	\$470,000	POTUS Initiative
USAID	AF	Uganda	GUSCO (Gulu), KICWA (Kitgum), Concerned Parents Association (Kitgum), CARITAS (Pader), St. Joseph's hospital (Kitgum), RUFUO (Gulu)				X		Direct support to four reception centers and two night commuter shelters in three war-affected districts. Activities are closely linked with existing USAID programming.	\$250,000	DA
USAID	AF	West Africa Regional (Mali, Burkina Faso, Cote d'Ivoire)	Population Media Center		X				Radio program to educate people about trafficking and how to combat it.	\$296,000	DA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOL/ILAB	AF	Zambia	International Labor Organization - International Program on the Elimination of Child Labor		X	X			Among the WFCL in Zambia are commercial sexual exploitation, mining and quarrying, domestic service, agricultural work, and work in the urban informal economy. In addition, child trafficking is increasingly recognized as a serious problem that requires immediate attention. Given the policy and implementation environment in Zambia, the objectives of this project are: 1) to equip the Government of Zambia and its relevant partner organizations with the necessary skills to design, implement and monitor initiatives that address the WFCL through a national TBP; and 2) to develop models of intervention for providing direct support to children and families which can be expanded within a national time bound program against WFCL. One strategy the project will apply to achieve these objectives is to develop a national plan of action and a draft implementation and evaluation framework against exploitative child labor, including child trafficking.	\$3,920,000	DOL FY06 Appropriations
DOS/EAP	EAP	All	AED						Continue refining TOPIC website.	\$133,000	ESF
DOS/GTIP	EAP	Asia-wide	USAID	MTV Europe Foundation; MTV Networks Asia	X				To help support MTV Europe Foundation and MTV Networks Asia Pacific work with USAID to raise awareness about, and increase prevention of TIP in Asia.	\$25,000	ESF
DOS/GTIP	EAP	Cambodia	Hagar		X	X			For Hagar to expand its assistance to former victims of trafficking by expanding business operations that employs them. Funding will be utilized to expand a soy milk factory, catering operation, and textile production.	\$246,000	ESF
DOS/PRM	EAP	Cambodia	IOM		X		X		Support for the Poipet Transit Center; reintegration assistance for victims into their communities of origin.	\$78,000	MRA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement Research & Data Collection		BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
USAID	EAP	Cambodia	The Asia Foundation	Catholic Relief Service, World Vision-Cambodia, International Justice Mission, Center for Advanced Study	X	X	X		Prevention, protection reintegration and prosecution activities following on and expanding efforts of previous years.	\$1,967,032	ESF
USAID	EAP	Cambodia	The Asia Foundation	TBD					Pilot shelter program as required by TVPRA 2005 (funding from EGAT/WID)	\$200,000	DA
DOS/PRM	EAP	Cambodia - Vietnam Regional	IOM		X				Protection, return transportation and reintegration assistance to TIP victims; preventive education campaign through Cambodian government schools; Includes prevention and assistance components for cross-border trafficking with Vietnam.	\$500,000	POTUS Initiative
DOS/PRM	EAP	Indonesia	IOM		X	X		X	Protection, return transportation, medical and psycho-social care and reintegration assistance to TIP victims; capacity-building for Indonesian service-providers, including government services.	\$500,000	POTUS Initiative
DOS/PRM	EAP	Indonesia	IOM		X	X		X	Supplement funding for IOM activities under the POTUS initiative for Indonesia: Protection, return transportation, medical and psycho-social care and reintegration assistance to TIP victims; capacity-building for Indonesian service-providers, including government services.	\$110,000	MRA
DOS/GTIP	EAP	Indonesia/Malaysia Regional	Interagency Agreement (IAA) INL - DOJ		X			X	Funds contingent on matching requirement by GOM. Law enforcement capacity building at the working level; goal is to better identify and treat victims and increase prosecutions.	\$200,000	POTUS Initiative
DOS/EAP	EAP	Laos	Save the Children Australia		X				Economic development for at-risk of trafficking rural women	\$81,813	ESF
DOS/PRM	EAP	Mekong Region (Thailand, Cambodia, Laos, Vietnam, Myanmar, China/Sunnan Province)	IOM		X			X	Pre-return, transportation, and reintegration assistance for TIP victims; capacity building activities.	\$200,000	MRA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/PRM	EAP	Mongolia	IOM		X	X		X	Capacity Building and preventive activities, including the provision of return and reintegration assistance for TIP victims of all nationalities.	\$250,000	MRA
DOS/EAP	EAP	Philippines	Third World Movement Against the Exploitation of Women (TWMMAEW)		X				Provide livelihood for sexually exploited women.	\$104,673	ESF
DOS/ECA	EAP	Philippines	Mr. Justin Hakuta	IIE - Fulbright US Student	X				NGOs Combating Human Trafficking in the Philippines	\$11,900	ECA Base
USAID	EAP	Philippines	The Asia Foundation		X	X			Expand shelter and transit center capacities in strategic airports, broadcast media campaigns, database development for reintegration.	\$130,000	DA
USAID	EAP	Philippines	MSI		X		X		Strengthen enforcement of anti-trafficking law to increase arrests, prosecutions and convictions	\$500,000	ESF
USAID	EAP	Philippines	The Asia Foundation		X	X			Expand shelter and transit center capacities in strategic airports, broadcast media campaigns, database development for reintegration.	\$270,000	ESF
USAID	EAP	South East Asia Regional	Vital Voices					X	Regional anti-trafficking conference (WID)	\$50,000	DA
USAID	EAP	South East Asia Regional	MTV Europe Foundation and MTV Networks Asia Pacific		X				Coordinated anti-trafficking campaign involving documentaries and films, events, and on-line messages	\$3,087,875	DA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X	X	X			
DOL/ILAB	EAP	Thailand	International Labor Organization - International Program on the Elimination of Child Labor		X				In support of the National Plan of Action for the Elimination of the Worst Forms of Child Labor, the project will focus on prevention of the WFCL through awareness raising, education and vocational training, improved and alternative family livelihoods, etc. The project will focus on the withdrawal of those in WFCL and hazardous work by ensuring workplace improvements, shorter working hours, and provision of education (non-formal and formal) and vocational training as an alternative to labor. The project will promote improved education and training policies; promote the integration of child labor concerns in regional and bilateral processes on migration and trafficking; and promote safer migration for children through engagement on migration policies and their implementation. The initial core target sectors will be agriculture, fishing, services, and domestic work, with emphasis on trafficking issues across sectors.	\$3,500,000	DOL FY06 Appropriations
DOS/GTIP	EAP	Thailand	EMBASSY NAS		X	X	X		Funds to support the Embassy host a regional workshop on improving civil society and government collaboration to combat trafficking in the greater Mekong sub-region. The workshop will include representatives from government, law enforcement, and NGO leaders from Thailand, Cambodia, Vietnam, Laos, Burma, and China.	\$25,000	ESF
DOS/PRM	EAP	Thailand	IOM		X	X		X	Provision of psychosocial assistance and skill development to TIP victims awaiting repatriation; dissemination of preventive video.	\$100,000	MRA
DOS/EAP	EAP	Vietnam	ADAPT		X				Provide community development training for women in remote Mekong delta villages.	\$175,000	ESF
DOS/PRM	EAP	Vietnam	IOM		X	X		X	Awareness-raising through the Vietnamese Women's Unions; on-the-job training for women at high risk of being trafficked and for returning victims in Quang Ninh province; capacity building of government and NGOs.	\$290,000	MRA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/ECA	EAP	Taiwan	Ms. Marcelyn Thompson	IIE - Fulbright US Student					Counseling and Reintegrating Trafficking Victims in Taiwan	\$44,000	ECA Base
USAID	EUR	Albania	Creative Assoc.		X				Awards and manages sub grants to local actors to carry out prevention and reintegration activities. Facilitates capacity-building/coordination of NGO and government actors.	\$1,334,013	SEED
USAID	EUR	Albania	Terre des Hommes		X	X		X	In cooperation with six local NGOs and an extensive field presence, the project works to reduce child trafficking through prevention, protection, assisted voluntary return, reintegration and coordination.	\$460,000	SEED
DOL/ILAB	EUR	Albania, Bulgaria, Kosovo, Moldova, Romania, Ukraine	International Labor Organization - International Program on the Elimination of Child Labor		X	X			The project will provide direct services to withdraw or prevent child victims and children at risk of trafficking and other worst forms of child labor in key sectors (sexual exploitation, street work, illicit activities, and agriculture). Specific activities include Identifying and providing rehabilitation and support services to children withdrawn from the worst forms of child labor; providing non-formal education and recreational activities to prevent children from trafficking and exploitative labor situations and maintain children within the formal education system; supporting youth centers and peer to peer education; promoting youth employment for withdrawn and at risk children of legal working age; providing TA for trafficking and child labor related national strategies and plans of action; working with governments, employers, trade unions and other social partners to raise the awareness; and mobilizing employers' organizations to prevent exploitative child labor through the adoption of codes of conduct.	\$3,500,000	DOL FY06 Appropriations

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/INL	EUR	Armenia	IO	IOM and/or OSCE	X	X	X		Development of training programs and train-the-trainer assistance on trafficking investigations, prosecution and victim/witness protection; training and technical assistance in task force development; development of programs that address victim interviewing and protection based on INL-funded TIP research; assistance in developing mechanisms to ensure that children are not trafficked through adoption agencies.	\$200,000	FSA
DOS/ECA	EUR	Austria	Mr. Robert Scaife	IIE - Fulbright US Student				X	Analysis of Immigration and Trafficking	\$2,137	ECA Base
DOS/INL	EUR	Azerbaijan	IO	OSCE and CEELI	X	X	X		The Senior Law Enforcement Advisor (SLEA), in conjunction with OSCE and the RLA, will train vetted specialized anti-TIP police and prosecution units. The RLA and SLEA, in coordination with OSCE, IOM and ABA/CEELI, will train domestic NGOs to conduct public awareness raising activities. The RLA and SLEA will develop curriculum and training programs for police, prosecutors and judges to recognize trafficking and prosecute traffickers.	\$100,000	FSA
DOS/PRM	EUR	Belarus	IOM		X	X		X	Continuation of reintegration and protection assistance for TIP victims; continued support for the development of civil society in preventing and combating trafficking, including capacity-building training and technical support.	\$140,000	MRA
DOS/EUR	EUR	Bosnia and Herzegovina	Women's Center, Trenchenje		X				This project will continue the previously funded program to raise awareness among primary and secondary school students in the region of Eastern Herzegovina on human trafficking problems.	\$20,287	SEED

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X	X	X			
USAID	EUR	Bosnia-Herzegovina	IOM	Vasa Prava, Buducnost, CARE International, Center for Free Access to Information, Foundation of Local Democracy, International Forum of Solidarity, La Strada BiH, LARA, Medica Zenica, Women BiH; Women for Women International	X	X	X		Support for the BiH Government's implementation of a national action plan. USAID's activity provides legal services and other services to trafficking victims.	\$1,446,109	SEED
DOS/PRM	EUR	Bulgaria	IOM		X	X		X	Ongoing support to sustain the development of a National Counter-Trafficking Partnership Network (established in FY05) to combat and prevent TIP, in partnership with the government of Bulgaria; establishment of local anti-TIP councils in the primary source regions of Bulgaria; continued reintegration assistance for victims of TIP.	\$100,000	MRA
USAID	EUR	Bulgaria	IOM		X	X	X		Capacity-building assistance to the GOB in implementing the Anti-trafficking legislation; refurbishing and equipping a shelter for trafficking victims, providing small grants to indigenous organizations for community-based work.	\$370,000	SEED
DOS/EUR	EUR	Bulgaria	Board of Trustees of Yane Sandanski High School		X				The program will organize a weekend training event for students in Sandanski and a weekend seminar for selected members of the surrounding communities to address problems of youth and the phenomenon of trafficking in persons with a special focus on how to protect girls from falling victim to forced prostitution.	\$3,070	SEED

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/EUR	EUR	Bulgaria	Diva Foundation for Care in the Community		X	X			FCC Diva will train police officers specifically commissioned to work with at-risk youth on issues of TIP, prevention of TIP, and advocacy to victims of TIP. These trained police officers will then conduct trainings jointly with FCC Diva trainers in Plovdiv area high schools, which house students who may be at higher risk of falling prey to TIP.	\$13,923	SEED
DOS/EUR	EUR	Bulgaria	Nadja Center Foundation		X	X			The project's purpose is to implement long-term strategies for the complete and stable reintegration and re-socialization of the victims of trafficking (VOT). Furthermore, the main goal is to prevent the re-trafficking processes through long-term therapy and social support for the VOT and to provide qualified care in concordance with the professional standards and criteria.	\$23,810	SEED
DOS/EUR	EUR	Croatia	Gender Task Force		X				This project aims to develop preventive educational modules through which young people (focusing on secondary education), their teachers, parents, friends, and the population in whole will get information about trafficking in human beings, its increased presence, and dangers.	\$21,501	SEED
DOS/EUR	EUR	Croatia	SOS Phone - Call for Help		X				The "Save Our Souls through Saving Our Bodies" project intends to educate graduating secondary school students about the dangers and threats of human trafficking.	\$5,891	SEED
DOS/EUR	EUR	Croatia	Women's Room					X	At this point, it is necessary to conduct an assessment analysis of situation regarding TIP in Croatia, for the period from 2002 to 2005, which will include all forms of TIP, not just for sexual exploitation.	\$14,686	SEED
USAID	EUR	Cyprus	UNDP	Local NGOs - TBD	X	X		X	Awareness-raising of trafficking in human beings, especially women and children in the sex trade, and strengthening victim and witness support (modification of previously obligated grant to allow for anti-trafficking activities).	\$300,000	ESF
DOS/ECA	EUR	Estonia	Dr. Juri Saar	CIES - Fulbright Visiting Scholar				X	Trafficking of Women for Sexual Exploitation in Estonia and the United States	\$21,250	ECA Base

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
USAID	EUR	Europe and Eurasia Regional	UNODC		X				Segment (covering Albania and Romania) of film documenting human trafficking worldwide	\$200,000	SEED
USAID	EUR	Europe and Eurasia Regional	ICMPD				X	X	Support establishment of comprehensive, effective and institutionalized transnational victim referral network in South East Europe.	\$2,030,000	DA, SEED, FSA
USAID	EUR	Georgia	Georgian Young Lawyers' Association		X	X			Increase public awareness, provide legal aid, train professionals, and support the development of trafficking victims' shelters	\$200,000	FSA
USAID	EUR	Kosovo	Catholic Relief Service	(Local NGOs) Protect Victims Prevent Trafficking (PVPT), Kosovo Law Center (KLC), KOPF	X	X		X	Research and public information to better enable partners to reach out to communities; monitoring and advocating for implementation of Kosovo Plan of Action to fight trafficking, assist core NGOs in providing improved victim assistance services.	\$611,196	SEED
DOS/EUR	EUR	Kosovo	Women Network " Qeliza"		X				The six-month campaign project consists of 24 lectures/workshops with women and young girls from the secondary schools across the municipality, publication of posters, brochures and leaflets, two one-hour radio and 6 one-hour TV talk programs, 1 debate and 1 round-table discussions to raise awareness and create a community dialogue about the problems of trafficking in the Gjakova municipality (fourth largest city in Kosovo, close to the border with Albania).	\$16,360	SEED
DOS/ECA	EUR	Latvia	Mrs. Liesma Ose	CIES - Fulbright Visiting Scholar		X			Efficiency of Social Services Provisions for Victims of Human Trafficking	\$12,850	ECA Base

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/EUR	EUR	Macedonia	All for Fair Trials Coalition				X	X	The coalition 'All for Fair Trials' will monitor trials related to Organized Crime in general and Trafficking in Persons separately in all courts in the Republic of Macedonia. The coalition will gather data about all scheduled hearings related to organized crime including trafficking in persons. The coalition will monitor trials from March 2006 until November 2006 when the coalition will hold round table to discuss the findings of their monitors with representatives of the Judiciary and provide recommendations for enhancement of the trails and the approach to handling organized crime cases from the judiciary.	\$19,172	SEED
DOS/EUR	EUR	Macedonia	Civil Initiative for Equal Opportunities "SEMPER" Bitola		X	X			This project will enable training of 20 representatives from 10 NGOs of 10 cities: Bitola, Struga, Tetovo, Kumanovo, Strumica, Gevgelija, Kicevo, Ohrid, Kriva Palanka and Kocani in order to be competent to accompany children victims of trafficking. The representatives from the NGOs (pedagogues, psychologists, health workers, teachers) will be trained in: re-socialization and re-integration program for the children victims of trafficking in Human beings, guide for protection of the children victims of trafficking, children' rights convention, action plan to combat trafficking in children, approach and working with children, gaining communication and social skills, techniques for reducing stress effects.	\$17,867	SEED
DOS/EUR	EUR	Macedonia	Women Organization Radika		X				Target group of 300 youth aged high school students. Project activities will be carried out in the villages of Reka region: Zirovnica, Rostushe, Mogorche, Skudrinje, Dolno Kosovrasti, Gorno Kosovrasti, and Otishani. The project plans to carry out ten workshops for 25-30 participants. Lecturing and informing about trafficking as organized crime act.	\$8,870	SEED
DOS/PRM	EUR	Moldova	IOM		X	X		X	Engaging the faith-based community in Moldova to prevent and combat TIP, and assist victims, in the form of training and capacity-building activities for both the Romanian and Russian branches of the Orthodox Churches	\$350,000	POTUS Initiative

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
USAID	EUR	Moldova	UNDP		X				Continuation of President's Initiative Activity, providing shelter and victims services for trafficking victims.	\$900,000	FSA
USAID	EUR	Romania	USDOJ/OPDAT /RLA Bucharest		X		X		Improve policy and coordination in anti-trafficking with a focus on prosecution and the judiciary system.	\$57,630	SEED
DOS/EUR	EUR	Romania	2000 Femina Roman Association		X				The name of the project is 'Human traffic = SLAVERY' - Informational and educational campaign regarding human traffic prevention among teenagers from the country side and it will be implemented for 10 months in schools from Neamt county. The activities developed with teenagers will be: seminars, debates, contests etc. The project aims to organize an educational and informational campaign for teenagers from 13 to 19 years old regarding human trafficking.	\$15,943	SEED
DOS/ECA	EUR	Russia	Ms. Elizabeth Hoody	IIE - Fulbright US Student	X				Domestic Violence and Anti-Trafficking in the Irkutsk Region	\$23,870	ECA Base
DOS/ECA	EUR	Russia	Mr. Fedor Sinitsyn	IIE - Humphrey Program	X	X	X	X	Research on prevention of trafficking, persecution of traffickers and protection of victims; working with NGOs	\$65,000	ECA Base

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/EUR	EUR	Russia	Center Against Violence and Human Trafficking (Perm)		X				The goal of this project is to step up trafficking prevention and improve assistance to victims by means of providing specialized training to police officers and enhancing cooperation among NGOs and various agencies dealing with trafficking prevention and response. To accomplish this goal, the project will provide training seminars to about 150 police officers and instructors of Police Training Centers. It will produce and disseminate publications intended both for police persons and the general public (a total of 1,700 copies). Information about the project as well as the content of the training will be disseminated via the Center's web site and the "End-Traffick-CIS" emailing list, which has 300 subscribers. The wrap-up workshop will gather about 25 police officers to discuss ways of dissemination of project's outcomes to other regions of Russia and elaborate ways of further NGO-GO collaboration for the future.	\$15,839	FSA
DOS/EUR	EUR	Russia	Center for Social Support of Women		X				The ultimate goal of the current project is to establish a multiregional youth volunteer network devoted to trafficking prevention. To accomplish this goal, the project will identify about 25 volunteers in five districts of western and central Russia to form five regional volunteer teams. The project envisions training seminars for regional volunteer teams resulting in the development of trafficking prevention regional action plans. Awareness events to be conducted by volunteer teams in participant districts (10-12 events in every district) will include meetings at schools, colleges, and libraries; dissemination of information materials, demonstration of training videos, guided group discussions, and the training of new volunteers. The project will produce the Trainer's Portfolio (500 copies) to be disseminated as a training tool. It will conclude with a conference to present peer training trafficking prevention programs developed in the course of the project.	\$18,652	FSA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/EUR	EUR	Russia	Crisis Center for Women and Children Victims of Domestic Violence "Yekaterina"		X				The goal of the current project is to launch a wide-scale awareness campaign involving broad categories of population in Yekaterinburg and several other districts in the Urals area. To accomplish this goal, the project will conduct a round table for representatives of state agencies, journalists, and NGOs to discuss interagency cooperation in launching a joint response to trafficking. It will hold training seminars for several key target audiences – university teachers, journalists, prosecutors, and NGOs – to expose them to relevant legislation and law-enforcement, tactics used by traffickers, work with at-risk categories, victim support, and others. The project will produce a wide range of information materials totaling more than 2,000 copies and develop a web site focusing on trafficking prevention. The site will consistently alert the public against fraudulent practices used by traffickers and provide on-line consultations. The project will train a team of volunteer students to work as hot line consultants on trafficking prevention issues. The project will wrap up with a conference to discuss cooperation with prosecutors' offices and other government agencies in mounting across-the-board response to human trafficking.	\$16,160	FSA
DOS/GTIP	EUR	Russia	MiraMed Institute	Angel Coalition	X	X	X		Funds to support the MiraMed Institute and the Angel Coalition combat trafficking in persons in Russia by building government, criminal justice, and civil society capacity to assist victims and apprehend perpetrators. Activities include: building capacity and sustainability of the Angel Coalition; conducting training for federal and regional law enforcement officials; providing education and training for media, tour agencies, dating services, and employment services; and creating a child-friendly system of rescue and rehabilitation for trafficking children in Moscow.	\$346,000	GTIP Congressional Earmark

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/GTIP	EUR	Russia	MiraMed Institute	Angel Coalition	X	X	X		Year Two: For MiraMed to continue its work with the Angel Coalition of Russian anti-trafficking NGOs to raise awareness about trafficking, provide assistance to victims, and conduct training for Russian government and law enforcement officials. Second year activities include continuation of the NGO trafficking victim safe house network, opening two new shelter for children trafficked into Moscow, support to the anti-trafficking hotlines operational in Russia and key destination countries.	\$162,554	INCLE
DOS/GTIP	EUR	Russia	American University/TraCC		X	X	X		Year Two: Building awareness of human trafficking among Russian government officials at the local and regional levels. American University/TraCC developed a case-based and interactive training program on combating trafficking in collaboration with NGOs and scholars in Russia. During second year activities, American University/TraCC will implement the curriculum to develop awareness of trafficking among Russia's government officials at the local level responsible for policymaking, legislative and law enforcement/ American University will host two training workshops in Moscow, Saratov, Irkutsk, and Vladivostok and conduct quarterly working group meetings among NGOs, academics and government officials.	\$125,000	INCLE
USAID	EUR	Russia	ABA-CEELI		X					\$250,000	FSA
USAID	EUR	Russia	Winrock		X				Prevention activities in the Russian Far East including increasing the capacity of NGOs, educational institutions and families to <u>prevent</u> human trafficking and reinforce positive <u>qualities</u> in youth. (incremental funding for fourth year)	\$838,198	FSA
DOS/ECA	EUR	Turkey	Mrs. Ilknur Altuntas	IIE - Humphrey Program			X		Strengthen background to increase and improve on the prosecution and conviction of traffickers in Turkey, prepare victims for judicial system	\$65,000	ECA Base

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					X						
DOS/EUR	EUR	Ukraine	Poltava Business Incubator		X				The applicant proposes to raise public awareness of trafficking issues in eight rayons of Poltava Oblast and strengthen cooperation between NGOs, government and media to prevent trafficking in persons. The target audience for this project is vocational school students, the unemployed and women in 8 rayons. Project activities include surveys to determine awareness of trafficking issues, educational seminars and roundtables with local officials, an informational booklet, a program on local TV, and a final public hearing on the survey results.	\$8,305	FSA
DOS/EUR	EUR	Ukraine	Vira, Nadiya, Liubov, Rivne Charity Organization		X	X			Faith, Hope, Love will contribute to the prevention of trafficking in persons through offering an alternative to those who seek work abroad. The NGO will provide women in Odesa Oblast with the skills and tools necessary for successful participation in the Ukrainian economy and civil society. The organization will reach out to women marginalized by society, including returning trafficking victims. The initiative will provide workforce development and business development training, legal and psychological consultation, networking opportunities, optional internships, job placement assistance, and will facilitate access to credit. This project is based on the successful Women's Economic Empowerment and Anti-Trafficking Programs implemented in Ukraine by USAID in the past. The target audience for the project will include marginalized women such as returning victims of trafficking, HIV/AIDS-positive women, women in prostitution who wish to reintegrate into society, single mothers, and victims of domestic violence. The women who will participate in the program will receive an opportunity to gain steady employment with room for advancement, obtain a higher wage, or to start new businesses. The project will result in rehabilitating newly returned victims of human trafficking as well as preventing trafficking in persons in Odesa Oblast.	\$11,542	FSA

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USAID	EUR	Ukraine	IOM	Ukrainian NGOs TBD	X	X	X	X	Direct support to victim assistance and prevention work of NGOs, faith based organizations and other local groups; development of public/private NGO networks at local, national and transnational levels; improved information on scope of trafficking.	\$1,000,000	FSA
DOS/ECA	Global	AF/WHA/EAP/NEA/SCA/EUR	106 International Visitors	The International Visitor Leadership Program	X	X	X	X	106 government officials, human rights activists, law enforcement officials, and NGO representatives explore U.S. efforts to combat trafficking in persons at the local, state, and national levels.	\$2,014,000	ECA Base
DOS/GTIP	GLOBAL	Geneva, Switzerland	IOM		X			X	Funds to contribute to the expansion of the IOM Global Database which collects information on the TIP victims assisted by IOM. The database compiles a unique level of detail on individual victims and their experiences. Note: The grant was actually for \$400,000; \$150,000 was accounted for previously in the FY05 chart, and due to circumstances on the ground G/TIP had to reprogram it.	\$250,000	ESF (\$200,000); INCLE (\$50,000)
DOL/ILAB	Global	Global	ORC-Macro					X	(1) conduct a desk review of available literature on the use of forced adult and child labor in the production of products in selected countries; (2) carry out a desk review of available literature on the use of child labor in the production of products in selected countries; and (3) conduct in-country data collection on the use of forced adult and child labor as well as child labor in the production of products in selected countries. Countries in which in-country research is to be carried out will be selected based on data gathered through the desk reviews.	\$299,775	DOL FY06 Appropriations
USAID	Global	Global	Chemonics International	Creative Associates, Partners of the Americas, IREX, Charney Research	X	X	X	X	Incremental funding of three year contract providing technical assistance (including project design and assessment) to USAID field missions and other USAID operating units.	\$687,209	DA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/PRM	Global	Global	IOM		X				Development and launch of training modules to train government officials and NGOs on major anti-trafficking issues relating to victims' assistance and protection. Development of one module focused on Performance Indicator Tools for anti-TIP programs (3Ps).	\$137,367	MRA
DOS/PRM	Global	Global	IOM		X				Counter-trafficking training for religious personnel (Catholic, Orthodox, Buddhist)	\$200,000	MRA
DOS/PRM	NEA	Morocco	IOM		X	X			Capacity-building of government and NGO representatives to prevent and combat TIP, and assist victims, through delivery of the Counter-trafficking Training Modules that were developed by IOM and funded by PRM.	\$50,000	MRA
DOS/GTIP	NEA	Middle East - Special Project: Bahrain, Qatar, Kuwait, Oman, UAE, Saudi Arabia	Protection Project		X	X			To provide legislative assistance to combat labor trafficking in six Persian Gulf countries consisting of technical assistance in drafting comprehensive anti-trafficking legislation, building alliances with NGOs and other members of civil society to support legislative reform, and organizing a regional summit to seek collective endorsement of amendments to domestic legislation and beginning regional cooperation.	\$250,000	POTUS Initiative
DOS/PRM	SCA	Afghanistan	IOM		X	X			Conduct a series of workshops to train Afghan Officials about trafficking in persons, institute reporting mechanisms and guidelines to provide assistance to TIP victims	\$69,993	MRA
USAID	SCA	Bangladesh	IOM		X	X	X		Activities to strengthen counter-trafficking interventions in prevention, protection, rescue, voluntary repatriation and prosecution.	\$900,000	DA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOL/ILAB	SCA	India	International Labor Organization - International Program on the Elimination of Child Labor		X				The project will work with migrant children who are at high risk of being trafficked. Children are working in suburban areas of Mumbai, Jalna (Maharashtra) and Thiruvallur (Tamil Nadu), who have migrated either with their families to work in the brick kiln, sugar cane, and zari (embroidery) manufacturing sectors. Some work will also be done in sending areas in Bihar state.	\$548,000	POTUS Initiative
DOS/GTIP	SCA	India	UNODC				X		For UNODC to expand its law enforcement training to Hyderabad (an additional city to the UNODC law enforcement project).	\$500,000	POTUS Initiative
DOS/GTIP	SCA	India	UNIFEM	Sthree, Adhar Kendra, Odanad, Seva Sarnsthe, Sanloap, Prayas	X	X			To fund key NGOs that support/promote USG policy and assist TIP victims via UNIFEM.	\$515,000	POTUS Initiative
DOS/GTIP	SCA	India	UNIFEM	Prerana, Apne Aap, St Catherine's Home, Save the Children/SOS	X	X			Victim return and reintegration assistance by civil society organizations in collaboration with law enforcement efforts.	\$500,000	POTUS Initiative
DOS/GTIP	SCA	India	UNIFEM	Bhoornixa Vihar, Boruka, Impulse NGO Network, Apne Aap Women		X			Anti-TIP programs along borders and expanded short-stay transit homes.	\$350,000	POTUS Initiative
DOS/GTIP	SCA	India	Daywalka Foundation / Freedom Firm			X	X		For the Daywalka Foundation to work with the Freedom Firm to promote investigation, prosecution, and conviction of traffickers. The project will facilitate the rescue of children forced into prostitution and seek justice against the traffickers; mobilize law enforcement agencies to rescue victims and arrest perpetrators; and assist the legal system in the prosecution of perpetrators. The project will support a Regional Intervention Unit comprised of up to ten people on two teams serving as investigators, lawyers, and social workers that will deploy to identify minor girls in prostitution, convey that information to the police and conduct an intervention to rescue the girls.	\$150,000	POTUS Initiative

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DOS/GTIP	SCA	India	UNIFEM	Apne Aap	X		X	X	Funds for Apne Aap to continue operating its community outreach centers in high-risk trafficking locations in Bihar, West Benegal, New Delhi, and Maharashtra. The centers target children at risk for second generation prostitution and provide them educational opportunities. The centers also work with the mothers to pull them out of prostitution.	\$323,000	ESF
DOS/GTIP	SCA	India	UNIFEM	HELP	X		X	X	Funds for HELP to continue its work to improve anti-trafficking activities through victim assistance and legal advocacy.	\$30,000	ESF
DOS/GTIP	SCA	India	UNIFEM	Bachpan Bachao Andolan	X		X	X	Bachpan Bachao Andolan will work to raise public awareness about child labor trafficking through an awareness campaign. The project will also gather information about children trafficked into labor exploitation and work with authorities to rescue them. The NGO will also provide former victims with rehabilitative assistance.	\$100,000	ESF
DOS/GTIP	SCA	India	UNIFEM	Prayas	X		X	X	Prayas will continue to provide child trafficking victims with comprehensive assistance and educational opportunities.	\$40,000	ESF
DOS/GTIP	SCA	India	UNIFEM	Overhead/Administrative Fees					Funds to support UNIFEM administration and management of the four projects above.	\$62,204	ESF
DOS/GTIP	SCA	India	World Bank/IFC		X				Funding to identify, expand, and create income generating, and therefore job creating, opportunities for victims of trafficking and modern-day slavery by replicating the successful Hagar business model in India. The grantee will conduct an in-depth country appraisal to establish the viability of replicating Hagar's business model in India with existing local organizations by examining four different replication models; select one or two business models for implementation with proposed Indian partners; and select local partner organizations and create a development plan.	\$250,000	POTUS Initiative

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DOS/GTIP	SCA	India	International Justice Mission (IJM)			X	X		Year Two: IJM to expand its operation to Bangalore and concentrated its efforts on combating trafficking for forced labor. In Bangalor, IJM will replicate its activities to initiate investigations that identify trafficking victims; secure release of the victims through coordination with local law enforcement; and facilitate the placement of the rescued victims.	\$254,360	INCLE
DOS/PRM	SCA	India	IOM		X				Assistance to TIP victims, including protection, return transportation, and reintegration assistance in province/country of origin, including income generating activities.	\$500,000	POTUS Initiative
DOS/EUR	SCA	Kazakhstan	Phoenix Center for Development and Adaption		X				The center will focus on orphans and their needs to help them adjust to new conditions and to prevent them from becoming victims of modern-day slavery. Due to their confinement in orphanages and lack of access to information, orphans are a most vulnerable group and could become victims of traffickers. The goal of this project is to train orphans and educate them about their rights, as well as provide counseling and legal assistance. The center is also providing legal and psychological assistance to those who are trafficking victims and are psychologically traumatized. They need legal and psychological support because they risk being an easy target for traffickers again. The other goal of the organization is to reintegrate victims, helping them return to social life and recover.	\$14,797	FSA
DOS/INL	SCA	Kazakhstan	IOM		X				Continue public outreach and to advocate for continued legal reform in the area of trafficking in persons	\$200,000	FSA
DOS/INL	SCA	Kazakhstan	Embassy						Improve repatriation rates of trafficked women and provide GOK investigators with intelligence on traffickers and establish and equip an anti-TIP training center at the MVD academy in Karaganda	\$221,500	FSA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
USAID	SCA	Kazakhstan	IOM		X	X			Building and improving local and administrative capacity including awareness raising among vulnerable groups, vocational training, crisis center, shelters, and training for government and private sector leaders.	\$826,488	FSA
USAID	SCA	Kyrgyzstan	IOM		X	X			Building and improving local and administrative capacity including awareness raising among vulnerable groups, vocational training, crisis center, shelters, and training for government and private sector leaders.	\$384,150	FSA
DOL/ILAB	SCA	Nepal	International Labor Organization - International Program on the Elimination of Child Labor		X				One component of this project is to create an enabling environment for the effective implementation of the Kamaiya Labor Prohibition Act and the Child Labor Prohibition Act. Activities include identification of communities and pertinent issues for awareness raising on the negative effects of child bonded labor and trafficking in children; Mobilization for awareness raising activities; Development of audio, video, print and other materials against child bonded labor, bonded labor, and trafficking in children; Observing World Day Against Child Labor (June 12) for raising awareness on issues of child bonded labor and trafficking in children.	\$2,000,000	DOL FY06 Appropriations
DOS/GTIP	SCA	Pakistan	IOM		X				Funding to support IOM conduct an extensive public awareness campaign throughout Pakistan. IOM will target thirty villages for public awareness through interactive plays for both male and female audiences; introducing officers from the FIA anti-trafficking unit to local NGOs, community-based organizations, and local government officials.	\$111,566	ESF
USAID	SCA	South Asia Regional	UNODC		X				Work with regional governments to officially endorse the protocols for minimum standards and guidelines on safe migration policy	\$819,000	DA
DOS/INL	SCA	Tajikistan	IO	IOM	X	X	X		The project will strengthen the capacities of the NGO responsible for the shelter and develop a referral mechanism among partners assisting TIP victims.	\$100,000	FSA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/INL	SCA	Tajikistan	IO	IOM			X		Enhancing Legislation on Combating TIP	\$200,000	FSA
DOS/INL	SCA	Tajikistan	IO	IOM	X				Shelter for Assistance to Victims	\$500,000	FSA
USAID	SCA	Tajikistan	IOM		X	X			Building and improving local and administrative capacity including awareness raising among vulnerable groups, vocational training, crisis center, shelters, and training for government and private sector leaders.	\$452,442	FSA
DOS/INL	SCA	Uzbekistan	IO	IOM			X		Anti-trafficking Enforcement Unit: The project aims to combat trafficking in persons and protect victims of trafficking, by developing the capacity of law enforcement officers, prosecutors and judges directly dealing with trafficking cases.	\$335,000	FSA
USAID	SCA	Uzbekistan	IOM		X	X			Building and improving local and administrative capacity including awareness raising among vulnerable groups, vocational training, crisis center, shelters, and training for government and private sector leaders.	\$863,113	FSA
DOS/PRM	WHA	Argentina	IOM		X	X		X	Provide continuing capacity building activities for government and NGOs, as well and the development and dissemination of an information campaign.	\$175,000	MRA
DOS/GTIP	WHA	Bahamas	IOM				X		IOM conducted a successful anti-TIP training course in the Bahamas for Caribbean-base law enforcement. The government of the Bahamas supported the training; Suriname officials incurred additional expenses due to a change in flight availability.	\$8,714	INCLE
USAID	WHA	Brazil	ILO		X	X		X	Strengthen victim protection by consolidating and disseminating appropriate referral systems and methodologies for victims of CSE; intensify partnerships with local universities.	\$100,000	ESF

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X		X			
USAID	WHA	Brazil	Partners of the Americas		X	X		X	Support the GOB in the replication of a pilot service methodology for children and adolescents victims of TIP and commercial sexual exploitation; develop an effective local and national case notification system to track service provision.	\$85,000	ESF
USAID	WHA	Brazil	IBRAD Brazilian Institute for Development Administration					X	Research on trafficking in persons and commercial sexual exploitation of children and adolescents in mining areas	\$23,699	ESF (\$15,000) and CD - a form of DA (\$8,699)
DOS/PRM	WHA	Caribbean Region	IOM		X	X		X	Targeted interventions at the sub-regional level to raise awareness on TIP issue, including sex tourism; victims' protection, government capacity-building as well as development of a stakeholders' network.	\$144,971	MRA
DOL/ILAB	WHA	Dominican Republic	International Labor Organization - International Program on the Elimination of Child Labor		X	X			The project will provide technical assistance to government agencies to strengthen their capacity to implement the National Plan of Action to Eradicate the Worst Forms of Child Labor and the National Plan of Action to Eradicate Child Abuse and the Commercial Sexual Exploitation of Children; and raise awareness on exploitive child labor through the wide dissemination of informational publications. In collaboration with government agencies, the project will also facilitate the collection and monitoring of data on child labor, including CSEC. In addition, the project will support legislative reforms to make the Minors Code, Criminal Code and the Law on Trafficking in and Smuggling of Persons consistent with international commitments, and will promote the enforcement of these laws.	\$2,700,000	DOL FY06 Appropriations

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X	X	X			
DOS/GTIP	WHA	Dominican Republic	ACILS		X	X	X		Educate Dominicans and Haitians and their families about their families about trafficking as well as local employers and other community members, with the goal of discouraging these populations from accepting false offers of employment institutionalizing the theme of trafficking in persons as a core area of worker representation within trade unions in the hotel, agriculture, construction and trade zone sectors.	\$160,000	ESF
DOS/PRM	WHA	Dominican Republic	IOM		X	X			Project will focus on providing protection to returned victims of trafficking, including psychosocial and reintegration assistance.	\$85,000	MRA
USAID	WHA	Ecuador	IOM		X	X	X	X	Support for the national anti-trafficking plan including assistance to the government in implementing it, advertising and other support for the trafficking hotline.	\$250,000	ESF
USAID	WHA	Ecuador	TBD						Shelter pilot program, as required by the TVPRA 2005 (EGAT/WID)	\$250,000	DA
DOL/ILAB	WHA	El Salvador	International Labor Organization - International Program on the Elimination of Child Labor		X				The project will provide technical assistance to government agencies to strengthen their institutional capacities to address exploitive child labor. To strengthen the country's capacity to combat CSEC and the trafficking of children for CSE, the project proposes to promote further legislative changes to close loopholes and provide better protection for victims; provide specialized training for key actors in the judicial system (National Police, the Office of the Attorney General, Supreme Court of Justice); and monitor CSEC cases brought before the courts throughout the process.	\$3,380,000	DOL FY06 Appropriations

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/GTIP	WHA	El Salvador	SAVE THE CHILDREN						Facilitate a protective environment that enables the rehabilitation and reintegration of child victims and survivors of human trafficking by increasing government and civil societies' capacity to protect and seek justice for those victims and survivors. Project activities include publication of training materials in coordination with other NGOs and IOs; bilateral training and educational workshops; victim service protocol development; and formalization of advocacy action plans for municipalities.	\$160,000	ESF
DOS/PRM	WHA	El Salvador	IOM		X				Support the Government of El Salvador's Counter-trafficking Committee and IOM-implemented Trafficking shelter through provision of a technical expert to consult on protection matters.	\$10,000	MRA
DOS/PRM	WHA	Haiti	IOM		X	X		X	Provision of shelter, protection, and assistance to child trafficking victims; NGO capacity-building.	\$190,000	MRA
USAID	WHA	Haiti	Pan American Development Foundation		X	X	X		National and local awareness campaigns, support for organizations that provide shelter, education, vocational training and other services for rescued children, training for NGO staff and government officials to combat trafficking, (incremental funding)	\$500,000	DA
DOS/GTIP	WHA	Mexico	USAID	Management Systems International & Academy for Educational Development (AED)	X	X			Funds from G/TIP for USAID to continue to engage civil society and NGOs to promote discussions with the newly sworn-in Federal Congress for the passage of the Anti Trafficking in Persons Law. It also complements an existing effort focused on assisting two Mexican states to adopt similar legislation. USAID will raise awareness about the proposed legislation through a network of civil society NGOs.	\$153,250	POTUS Initiative

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/GTIP	WHA	Mexico	US EMBASSY PAS/ Mexican Center for Study and Research in Development and Social Assistance (CEIDAS)	Ricky Martin Foundation and others TBD	X				PAS and CEIDAS will carry out a variety of activities: development and placement of TIP PSAs for TV, radio and newspapers; journalist reporting tours to the borders; voluntary-visitor style professional exchanges; host experts to speak on TIP; and convene a regional conference.	\$350,000	POTUS Initiative
DOS/PRM	WHA	Mexico	IOM		X	X			Support training to NGO representatives and government officials on trafficking in persons, with a particular focus on capacity building, victim identification, and reintegration, as a complement to the PRM-funded President's Initiative program in Mexico.	\$116,114	MRA
USAID	WHA	Mexico	AED	Management Systems International	X				USAID identifies shelters that can properly protect victims and provide services that enable them to become strong witnesses for the prosecution. USAID identifies shelters and USG agencies in Mexico collaborate to identify the areas of concentration.	\$2,634,660	POTUS Initiative
USAID	WHA	Mexico	Personal Services Contracts		X	X	X		Staff time of three individuals to administer anti-trafficking activities	\$165,340	POTUS Initiative
USAID	WHA	Mexico	Casals		X	X	X		To engage civil society (including a national network of NGOs) in promoting passage of anti-trafficking legislation and development of shelter programs for victims.	\$200,000	POTUS Initiative
DOS/GTIP	WHA	Mexico, CA, SA Regional	Interagency Agreement (IAA) INL - DOJ	Institute for Intergovernmental Research through the Bureau of Justice Assistance			X		Development of a "stand alone" Spanish language Curriculum designed for training all members of a human trafficking task force. The project will improve and expand and then translate into Spanish the existing COPS Train the Trainer Trafficking Curriculum also produced by IIR. Several Spanish legal and trafficking experts will assist.	\$200,000	POTUS Initiative

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOS/PRM	WHA	Nicaragua	IOM		X				Pilot return and reintegration program for TIP victims in Nicaragua that will provide return and reintegration, including travel, temporary shelter, medical and psychological services, and education training.	\$201,438	MRA
DOL/ILAB	WHA	Peru	International Youth Foundation		X	X			The targeted sectors include hazardous labor (street vendors, shoe shiners, baggage handlers and porters, and other types of child labor) and children in the worst forms of child labor (drug trafficking, commercial sexual exploitation, other unconditional worst forms of child labor). The project will use specialized program knowledge and experience to provide a comprehensive package that includes formal and non-formal education, skills training, pre-vocational and vocational training, counseling, social support, and shelters for children needing to leave abusive situations.	\$5,000,000	DOL FY06 Appropriations
DOS/PRM	WHA	Regional	IOM		X				Support for regional information campaign, including through documentation of victims' testimonies, as well as providing a consultant to build the capacity of relevant ministries in member governments of the Regional Conference on Migration to better distribute public service announcements inexpensively.	\$80,000	MRA
DOS/PRM	WHA	Regional	IOM		X				This project provides return and reintegration for trafficking victims from Argentina, Brazil, Chile, Paraguay and Uruguay, working with relevant government ministries and NGOs, to provide a range of services, including medical, psychological and social assistance, lodging, legal advice and voluntary return to place of origin under secure conditions.	\$50,000	MRA
DOS/PRM	WHA	United States -- global returns and transportation of family members	IOM		X		X		Support TVPA provisions for eligible family members to be reunited with TIP victims in the US; Return & reintegration for victims in the U.S. who want to return to their country of origin	\$150,000	MRA

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
HHS/ORR/ACF	USA	El Cajon, CA	Center for Social Advocacy		X	X			Center for Social Advocacy, a civil rights organization, will educate Spanish-speaking and Mizteco immigrant laborers about their human rights and distribute relevant resources. Service providers will also be educated. This project aims to identify victims of trafficking and to prosecute at least 1 trafficker or labor boss.	\$27,502	HHS Appropriations
HHS/ORR/ACF	USA	US / Detroit, MI	Alternatives for Girls		X	X			Alternatives For Girls will conduct outreach to high-risk female teens and young women, including individuals in prostitution and unaccompanied runaway or homeless youth, especially along the Canadian/US border. The organization will also offer basic care and case management referrals to intercepted labor trafficking victims. They will establish or strengthen partnerships with the local law enforcement divisions, social service groups, and community agencies.	\$25,000	HHS Appropriations
DOJ/BJA	USA	USA	Northern Marianas				X		Victim Centered Human Trafficking Task Force	\$448,083	DOJ/OVC
DOJ/BJA	USA	USA	Shared Hope International			X	X		Congressional Earmark - to assist selected task forces in assisting child victims of commercial sex trafficking within the U. S.	\$987,228	DOJ/OJP
DOJ/NIJ	USA	USA	Caliber Associates, an ICF International Company	American Prosecutors Research Institute				X	This study will be an examination of the effect of existing legislation on successful prosecution of human trafficking cases. Surveys of federal and state attorneys, interviews with key stakeholders, and analysis of legislation and legal cases inside and outside the U.S. will be used to identify key issues in prosecution and lessons learned.	\$189,420	DOJ/NIJ Base

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X					
DOJ/OVC	USA	USA	The Salvation Army, Hawaiian and Pacific Islands Division		X	X			The Salvation Army, Western Territory, Hawaiian and Pacific Islands Division (TSA HI) will develop victim service programs for persons who have been identified by federal law enforcement as victims of a severe form of trafficking. Comprehensive services will be provided to pre-certified trafficking victims in the State of Hawaii and the Territory of American Samoa. TSA HI will also: build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims over a 36-month period. TSA HI will work collaboratively with the local law enforcement task forces already working in Hawaii and American Samoa. TSA HI will also implement a reimbursement program to provide funds to those providers on the islands of Saipan and Guam who are serving trafficking victims, and support the transportation of those victims if required for their personal safety or to support prosecution efforts. This project is funded through January 2009.	\$700,000	DOJ/OVC
DOJ/OVC	USA	USA	Asian Pacific Islander Legal Outreach						The Asian Pacific Islander Legal Outreach will provide comprehensive services to pre-certified trafficking victims in the San Francisco bay area; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims. This project is funded through June 30, 2007.	\$295,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X					
DOJ/OVC	USA	USA	Bilateral Safety Corridor Coalition		X	X			Bilateral Safety Corridor Coalition will provide comprehensive services to trafficking victims; build effective community service networks to respond to victims' needs; and provide training to increase the awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims in San Diego County. The project will be supported through June 2007.	\$295,000	DOJ/OVC
DOJ/OVC	USA	USA	Catholic Charities Archdiocese of San Antonio		X	X			Catholic Charities will provide comprehensive services to pre-certified victims of human trafficking identified in Bexar County/ San Antonio, Texas. The grantee will also conduct outreach and public awareness activities regarding the rights and services available to victims of trafficking within the 32 counties impacted by Catholic Charities programs. This project will be supported through July 31, 2009.	\$450,000	DOJ/OVC
DOJ/OVC	USA	USA	Civil Society		X	X			Victim service programs for persons who have been identified by federal law enforcement as victims of a severe form of trafficking during the pre-certification period. Civil Society will provide comprehensive services to trafficking victims in the state of Minnesota; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims in Minnesota over a 3-year period. This project is funded through September 30, 2008.	\$500,000	DOJ/OVC
DOJ/OVC	USA	USA	Coalition to Abolish Slavery and Trafficking		X	X			The Coalition to Abolish Slavery and Trafficking (CAST) will provide comprehensive services to pre-certified trafficking victims in the Los Angeles Metropolitan area; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims. This project is funded through June 30, 2007.	\$295,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOJ/OVC	USA	USA	Guma' Esperansa-Karidat						Victim services to persons who have been identified by federal law enforcement as victims of a severe form of trafficking during the pre-certification period. Karidat Social Services will provide victim services to persons who have been identified by federal law enforcement as victims of a severe form of trafficking during the pre-certification period. Karidat Social Services will provide comprehensive services to trafficking victims in the Commonwealth of the Northern Mariana Islands; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims over a three year period. This project is funded through July 31, 2009.	\$449,793	DOJ/OVC
DOJ/OVC	USA	USA	Heartland Alliance for Human Needs & Human Rights		X	X			Heartland Alliance will provide comprehensive services to trafficking victims located within the 150 mile radius of Chicago, Illinois, including parts of Indiana, Michigan, Wisconsin, and Illinois; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims within the identified geographic area. The grantee will coordinate with BJA funded Anti-Trafficking Task Forces in Chicago and Milwaukee. This project will be supported through 9/30/2008.	\$500,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X					
DOJ/OVC	USA	USA	Hope House, Inc.		X	X			Service programs for persons who have been identified by federal law enforcement as victims of a severe form of trafficking during the pre-certification period. Hope House, Inc. will expand victim service programs for persons who have been identified by federal law enforcement as victims of a severe form of trafficking during the pre-certification period. Hope House will provide comprehensive services to trafficking victims in Western Missouri; collaborate with the local law enforcement task force; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims over a three year period. This project ends July 31, 2009.	\$450,000	DOJ/OVC
DOJ/OVC	USA	USA	City of Indianapolis	The Julian Center	X	X			The Indianapolis Police Department will contract with the Julian Center to provide comprehensive services to trafficking victims in the city of Indianapolis and throughout Marion County, Indiana; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims over a 36 month period. This project will be supported through 9/30/2008.	\$500,000	DOJ/OVC
DOJ/OVC	USA	USA	International Institute of Boston		X	X			International Institute of Boston will provide comprehensive services to trafficking victims; build effective community service networks to respond to victims' needs; and provide training to increase the awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims in the state of Massachusetts. The project will be supported through June 2007.	\$295,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X					
DOJ/OVC	USA	USA	International Institute of Buffalo		X	X			The International Institute of Buffalo will expand victim service programs for persons who have been identified by federal law enforcement as victims of a severe form of trafficking during the pre-certification period. The International Institute of Buffalo will provide comprehensive services to trafficking victims in the Buffalo, NY area; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims over a three year period. This project is funded through July 31, 2009.	\$449,708	DOJ/OVC
DOJ/OVC	USA	USA	International Institute of Connecticut, Inc		X	X			The International Institute of Connecticut (IIC) will provide comprehensive services to pre-certified trafficking victims; build effective community service networks to respond to victims' needs; and provide training to increase the awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims within the state of Connecticut over a 3-year project period. This project will be supported through 9/30/2008.	\$500,000	DOJ/OVC
DOJ/OVC	USA	USA	International Institute of Metropolitan St. Louis		X	X			The International Institute of Metropolitan St. Louis will develop a victim service program for persons who have been identified by federal law enforcement as victims of a severe form of human trafficking. The Institute will provide comprehensive services to victims in the St. Louis area; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims in the St. Louis and surrounding areas over a 36-month period. This project will end 9/30/2008.	\$499,974	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X					
DOJ/OVC	USA	USA	International Rescue Committee (Arizona)		X	X			The International Rescue Committee in Arizona, in partnership with Medical Professional Associates of Arizona, the Salvation Army, and contracted immigration attorneys, will provide legal services, comprehensive health and social services, and outreach services to trafficking victims. Other services include public awareness activities, law enforcement education, and training provision to social service providers on topics related to trafficking. The project will be supported through June 2007.	\$295,000	DOJ/OVC
DOJ/OVC	USA	USA	International Rescue Committee (Florida)		X	X			The Florida Freedom Partnership is a Miami-based partnership comprised of the IRC, the Florida Immigrant Advocacy Center, the Salvation Army, and Victims Services Center. In collaboration, the above agencies will provide case management, food, shelter, legal, and mental health services to victims in the pre-certification period. The partners will also conduct outreach and education activities in local communities as well as provide topical training related to trafficking to legal and social service providers in the area. The project will be supported through June 2007.	\$295,000	DOJ/OVC
DOJ/OVC	USA	USA	International Rescue Committee (Washington)		X	X			International Rescue Committee will provide comprehensive services to pre-certified trafficking victims in Washington State; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims. This project is funded through June 30, 2007.	\$295,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X					
DOJ/OVC	USA	USA	Mosaic Family Services, Inc.		X	X			Mosaic Family Services, Inc. will provide comprehensive services to pre-certified trafficking victims in the Dallas/Fort Worth, Tarrant and Collin Counties in Texas; collaborate with the local law enforcement task force in Dallas and Fort Worth; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims. This project is funded through July 31, 2009.	\$743,962	DOJ/OVC
DOJ/OVC	USA	USA	Refugee Women's Network, Inc.		X	X			Refugee Women's Network will develop, expand, or strengthen victim service programs for persons who have been identified by federal law enforcement as victims of severe forms of human trafficking of persons during the pre-certification phase in the state of Georgia. This project will support two law enforcement task forces (Atlanta and Cobb County) through 06/30/2007.	\$221,250	DOJ/OVC
DOJ/OVC	USA	USA	Refugee Services of Texas		X	X			Refugee Services of Texas will provide comprehensive services to pre-certified trafficking victims in the central Texas area; build community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims over an 18-month period. This project will end 6/30/2007.	\$295,000	DOJ/OVC
DOJ/OVC	USA	USA	Safe Horizon		X	X			Safe Horizon will provide comprehensive services to trafficking victims; build effective community service networks to respond to victims' needs; and provide training to increase the awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims in New York City and Nassau County, Long Island. The project will be supported through September 2008.	\$1,100,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOJ/OVC	USA	USA	Salvation Army Western Territory		X				The Salvation Army Western Territories will strengthen victim service programs for persons who have been identified by federal law enforcement as victims of severe forms of human trafficking of persons during the pre-certification phase in Alaska, California, Colorado, Idaho, Montana, Nevada, New Mexico, Texas, Utah, and Wyoming. The grantee developed four comprehensive service sites in El Paso, Texas; Denver, Colorado; and Anchorage, Alaska. The Anchorage and Denver sites will be supported through 8/31/2008, while the remaining sites will be supported through November, 2007.	\$499,992	DOJ/OVC
DOJ/OVC	USA	USA	The Salvation Army, Las Vegas		X	X			The Salvation Army, Las Vegas will strengthen victim service programs for pre-certified victims of trafficking identified in the Las Vegas, Nevada region. The grantee will work to build effective community service networks to respond to victims' needs and will provide training to increase the awareness among criminal justice entities, social service providers, and the public of the rights and needs of victims in Las Vegas, Nevada. This project will be supported through 7/31/2009.	\$449,997	DOJ/OVC
DOJ/OVC	USA	USA	Tides Center		X	X	X		The Tides Center/ Utah Health & Human Rights Project will expand victim service programs for persons who have been identified by federal law enforcement as victims of a severe form of trafficking during the pre-certification period. The Tides Center/ Utah Health & Human Rights Project will provide comprehensive services to trafficking victims in the state of Utah; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims over a three year period. This project is funded through July 31, 2009.	\$450,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X					
DOJ/OVC	USA	USA	U.S. Conference of Catholic Bishops, Inc. - Oregon		X	X			The U.S. Conference of Catholic Bishops will provide comprehensive services to pre-certified trafficking victims in the State of Oregon; build effective community service networks to respond to victims' needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims. This project is funded through June 30, 2007.	\$295,000	DOJ/OVC
DOJ/OVC	USA	USA	U.S. Conference of Catholic Bishops, Inc. - Mid-Atlantic		X	X			The U.S. Conference of Catholic Bishops will provide comprehensive services to trafficking victims; build effective community service networks to respond to victims' needs; and provide training to increase the awareness among criminal justice entities, social service providers, and the public of the rights and needs of trafficking victims in Delaware, Maryland, New Jersey and Pennsylvania. The project will be supported through June 2007.	\$295,000	DOJ/OVC
DOJ/OVC	USA	USA	World Relief Corporation		X				World Relief will develop, expand, or strengthen victim service programs for persons who have been identified by federal law enforcement as victims of severe forms of human trafficking of persons during the pre-certification phase. The grantee oversees five comprehensive service sites in High Point, Nashville, Jacksonville, Tampa, and Lee County, FL. The Lee County site is funded through 9/30/2008, while the other sites will discontinue receiving funds 06/30/2007.	\$1,050,000	DOJ/OVC
DOJ/OVC	USA	USA	YMCA of the Greater Houston Area		X	X			The YMCA will provide comprehensive services to victims of trafficking in Southeast Texas; build effective community service networks to respond to victim's needs; and provide training to increase awareness among criminal justice entities, social service providers, and the public regarding the rights and needs of trafficking victims. This project will be supported through 6/30/2007.	\$295,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
HHS/ASPE	USA	USA	Caliber Associates, an ICF International Company					X	Study of HHS Programs Serving Human Trafficking Victims	\$330,000	HHS Appropriations
HHS/ORR/ACF	USA	USA	US Conference of Catholic Bishops	40+ sub-contractors	X	X			Per-capita services and case management to victims of human trafficking	\$2,500,000	HHS Appropriations
HHS/ORR/ACF	USA	USA	Lockheed Martin	Covenant House	X	X			National Human Trafficking Resource Center (Hotline) development and management; materials distribution	\$500,000	HHS Appropriations
HHS/ORR/ACF	USA	USA	General Dynamics	Polaris Project	X				Technical Assistance Contract	\$128,380	HHS Appropriations
HHS/ORR/ACF	USA	USA	Ketchum	Capitol City Partners	X				National Human Trafficking Public Awareness campaign; coalition development	\$2,600,000	HHS Appropriations
HHS/ORR/ACF	USA	USA / Birmingham, AL	Southeastern Network of Youth Services - Alabama		X	X			Southeastern Network of Youth and Family Services will partner other NGOs to expand their outreach services to runaway and homeless youths vulnerable to trafficking. Contacts will be made to community organization that may come in contact with victims of human trafficking.	\$90,000	HHS Appropriations
HHS/ORR/ACF	USA	USA / Chicago, IL	Salvation Army - Chicago Social Services		X	X			The Salvation Army will implement an intervention model based on substance abuse literature to identify victims, engage them in the project, and assist victims to leave trafficking.	\$125,000	HHS Appropriations
HHS/ORR/ACF	USA	USA / Dallas, TX	Mosaic Family Services		X	X			Mosaic Family Services will utilize a multidisciplinary task force to identify victims of trafficking and provide them with services such as case management, referrals to legal services, medical care, immigration assistance, counseling, and employment assistance.	\$123,585	HHS Appropriations
DOJ/BJA	USA	USA / Florida	Clearwater				X		Victim Centered Human Trafficking Task Force	\$450,000	DOJ/OVC

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
HHS/ORR/ACF	USA	USA / Florida	Immigrants Rights Advocacy Center	Subawards pending	X	X			IRAC will spearhead overall educational and outreach efforts related to human trafficking throughout its region. It will also assess the human trafficking situation in its geographic area and make sub-awards of 60 percent of its contracts to other local organizations to raise awareness about human trafficking and assist in identifying and rescuing victims.	\$666,668	HHS Appropriations
HHS/ORR/ACF	USA	USA / Los Angeles, CA	Coalition to Abolish Slavery and Trafficking		X	X			A coalition of community and ethnic organizations will implement Sex Trafficking Outreach Project to target Russian, Korean and other victims of sex trafficking. The organization will also offer services and comprehensive case management to intercepted labor trafficking victims. Direct outreach will be made to potential victims in venue where their presence is likely. Efforts will be made to raise public awareness of trafficking.	\$75,000	HHS Appropriations
DOJ/BJA	USA	USA / Louisiana	Louisiana Commission on Law Enforcement				X		Victim Centered Human Trafficking Task Force	\$450,000	DOJ/OVC
HHS/ORR/ACF	USA	USA / Milwaukee, WI	Practical Strategies	Subawards pending	X	X			Practical Strategies will spearhead overall educational and outreach efforts related to human trafficking throughout its region. It will also assess the human trafficking situation in its geographic area and make sub-awards of 60 percent of its contracts to other local organizations to raise awareness about human trafficking and assist in identifying and rescuing victims.	\$172,266	HHS Appropriations
HHS/ORR/ACF	USA	USA / Minnesota	Civil Society	Subawards pending	X	X			Civil Society will spearhead overall educational and outreach efforts related to human trafficking throughout its region. It will also assess the human trafficking situation in its geographic area and make sub-awards of 60 percent of its contracts to other local organizations to raise awareness about human trafficking and assist in identifying and rescuing victims.	\$348,032	HHS Appropriations

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Research & Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
DOJ/BJA	USA	USA / Missouri	Independence				X		Victim Centered Human Trafficking Task Force	\$450,000	DOJ/OVC
HHS/ORR/ACF	USA	USA / Monmouth, Ocean, Burlington, Camden, Atlantic, Gloucester, Salem, Cumberland, and Cape May counties	Catholic Charities of Camden, Ocean, and Cape May, NJ		X	X			Catholic Charities of Diocese of Camden will partner with Rural Opportunities and USCCB/MRS to conduct direct person-to-person outreach and to offer services to migrant farm workers involved in trafficking. Educational outreach will be made through focus groups, informal meetings, and already-existing structures.	\$70,000	HHS Appropriations
DOJ/BJA	USA	USA / Nat'l Scope	Congressional Earmark Supporting Development of State Anti-TIP Statutes			X	X		Congressional Earmark Supporting Development of State Anti-TIP Statutes	\$493,614	DOJ/OJP
DOJ/BJA	USA	USA / Nevada	Las Vegas				X		Victim Centered Human Trafficking Task Force	\$369,572	DOJ/OVC
DOJ/BJA	USA	USA / New York	Erie County Sheriff's Department				X		Victim Centered Human Trafficking Task Force	\$450,000	DOJ/OVC
HHS/ORR/ACF	USA	USA / New York, NY	Girls Educational and Mentoring Services (GEMS)		X	X			Girls Educational and Mentoring Services is the only agency in New York City targeting young women ages 12-21, predominantly of color and from low-income background, who may be involved in or at risk for sexual exploitation and trafficking. GEMS will increase person-to-person outreach at prostitution locations, shelters, group homes, and detention facilities. The organization will also offer services and case management referrals to intercepted labor trafficking victims.	\$102,799	HHS Appropriations

FUNDING (e.g. USAID, DOS/GTIP, etc)	REGION (AF, WHA, EAP, NEA, SCA, EUR)	COUNTRY	RECIPIENT	SUB-GRANTEE or CONTRACTEE	Prevention - Awareness	Protection - Services	Prosecution - Law Enforcement	Data Collection	BRIEF PROJECT DESCRIPTION	AMOUNT	FUNDING SOURCE (INCLE, ESF, DA, etc)
					X	X					
HHS/ORR/ACF	USA	USA / Newark,	Polaris Project		X	X			Polaris Project's New Jersey Victim Outreach Project will coordinate direct outreach efforts with the New Jersey Statewide Human Trafficking Taskforce. The team will target Asian, Eastern European, Latin American, and foreign national women and children in the commercial sex industry, as well as Latin American migrant farmers in low-wage industries. A multi-lingual 24-hour hotline service will also be available for self-reporting.	\$114,000	HHS Appropriations
HHS/ORR/ACF	USA	USA / Orlando, FL	Southeastern Network of Youth Services - Florida		X	X			Southeastern Network of Youth and Family Services will partner other NGOs to expand their outreach services to runaway and homeless youths vulnerable to trafficking. Contacts will be made to community organization that may come in contact with victims of human trafficking.	\$46,700	HHS Appropriations
HHS/ORR/ACF	USA	USA / Phoenix, AZ	International Rescue Committee		X	X			International Rescue Committee Phoenix will work with community partners to implement a media outreach campaign, as well as person-to-person outreach activities to victims of forced labor within the Latino Community. The organization will also offer case management referrals to intercepted sex trafficking victims. They will utilize linguistically and culturally appropriate mediums in venues frequently visited by their target population.	\$103,779	HHS Appropriations
HHS/ORR/ACF	USA	USA / Phoenix, AZ	Catholic Social Services of Maricopa County, AZ		X	X			Catholic Charities Community Services will identify and educate sex trafficking victims, offer them basic supplies, provide interpreter services, case management, and coordinate transportation to safe houses. The organization will also offer case management referral to intercepted labor trafficking victims. Outreach activities will take place in areas where known prostitution and trafficking occur such as truck stops, Home Depots, gas stations, etc. Outreach workers will also participate in police sting operations to identify victims.	\$101,462	HHS Appropriations

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HHS/ORR/ACF	USA	USA / San Francisco, CA	Sage Project		X	X			Sage will conduct street outreach and offer comprehensive service provision to trafficking victims. They will also spearhead community networking and offer training necessary to create a sustainable, diverse anti-trafficking infrastructure.	\$121,979	HHS Appropriations
HHS/ORR/ACF	USA	USA / Southern California	Bilateral Safety Corridor Coalition	Sub-awards pending	X	X			BSCC will spearhead overall educational and outreach efforts related to human trafficking throughout its region. It will also assess the human trafficking situation in its geographic area and make sub-awards of 60 percent of its contracts to other local organizations to raise awareness about human trafficking and assist in identifying and rescuing victims.	\$597,117	HHS Appropriations
HHS/ORR/ACF	USA	USA / Springfield, IL	Positive Options, referrals & Alternatives		X	X			Positive Options, Referrals and Alternatives, Inc. will expand its trafficking outreach services to include street and fixed site outreach activities; collaboration with local social services agencies, churches, and businesses; and media outreach through billboards and internet announcements.	\$115,000	HHS Appropriations
HHS/ORR/ACF	USA	USA / St. Paul, MN	Breaking Free		X	X			The proposed project combines and enhances the current outreach strengths of Breaking Free, an organization that serves prostituted women and girls and battered women, and the legal service expertise of Civil Society, an agency with extensive experience in serving immigrants and refugees.	\$110,000	HHS Appropriations
DOJ/BJA	USA	USA / Texas	Fort Worth				X		Victim Centered Human Trafficking Task Force	\$450,000	DOJ/OVC
DOJ/BJA	USA	USA / Texas	Bexar County				X		Victim Centered Human Trafficking Task Force	\$406,862	DOJ/OVC
DOJ/BJA	USA	USA / Texas	Dallas				X		Victim Centered Human Trafficking Task Force	\$450,000	DOJ/OVC
HHS/ORR/ACF	USA	USA / Tucker, GA	Tapestri		X	X			Tapestri will facilitate focus groups in Latino, Brazilian, and Korean communities to create "best practices" approaches to anti-trafficking outreach. In addition, educational trainings will be offered to health-care providers, faith-based organization, and other organizations within the three target communities.	\$75,310	HHS Appropriations

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DOJ/BJA	USA	USA / Utah	Salt Lake City				X		Victim Centered Human Trafficking Task Force	\$450,000	DOJ/OVC
HHS/ORR/ACF	USA	USA / Weslaco, TX	Texas Rio Grande Legal Aid		X	X			Texas Rio Grande Legal Aid's anti-trafficking project, End Trafficking Today, will conduct person-to-person outreach to inform potential victims of their rights and available resources. Additional activities will be implemented to educate identified communities about human trafficking.	\$71,871	HHS Appropriations
HHS/ORR/ACF	USA	USA/Rochester, NY	Farmworker Legal Services of NY		X	X			Farm worker Legal Services, in partnership with the Institutional Institute of Buffalo, will concentrate its migrant labor outreach education program on 25 camps notorious for trafficking. The organization will also provide case management and services referrals to intercepted sex trafficking victims.	\$72,734	HHS Appropriations
DOJ/NIJ	USA/EAP	USA, Japan, Taiwan, Thailand, China, Singapore	Rutgers University					X	This study will be an examination of the underlying reasons, method, characteristics, and groups involved in the illicit movement of women from China to elsewhere in Asia and the U.S. Interviews will be conducted at seven research sites: Hong Kong/Macau, Tokyo, Taipei, Bangkok, Singapore, New York City, and Los Angeles. Approximately 300 interviews will be conducted.	\$284,287	DOJ/NIJ Base
DOJ/NIJ	USA/EUR	USA / EUR	Philip Reichel					X	The goal of this project is to identify how cross-national collaboration experiences in Europe may provide useful knowledge for improving cross-national collaboration efforts between Canada and the U.S. Specifically, the goal is to more clearly understand how European countries are accomplishing cross-national collaboration to combat human trafficking and to use those European experiences to develop suggestions for improving U.S.-Canada anti-trafficking Cross-National Collaboration and Human Trafficking.	\$20,000	NIJ Base

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DOJ/NIJ	USA/EUR	USA / Sweden	John Picarelli					X	The goal of the project is to provide an empirically-grounded assessment of each country's successes in fighting sex trafficking to make sound recommendations to policymakers and practitioners on where each country's efforts can realistically inform the others.	\$20,000	DOJ/NIJ Base