

provided to sites participating in demonstration programs or is available to help an individual jurisdiction implement a program or practice or address a specific issue.

Competitive and Noncompetitive Grants

Each section of this Program Plan is divided into programs that will be awarded on a competitive basis and those that are noncompetitive. Whenever possible, BJA encourages broad participation in the grants process by public and private agencies and organizations at the State and local levels and makes awards on a competitive basis.

Each year, BJA also makes noncompetitive awards. There are a number of factors that limit the number of competitive programs:

- **Congressional Earmarks**—Each year Congress directs BJA to award a portion of the appropriated funds for specified programs and/or organizations. In FY 1995, over \$23 million of the \$50 million appropriated for general discretionary programs were earmarked for specific programs. BJA was also directed to review other programs (soft earmarks) for possible funding.

- **Continuation and Implementation Grants**—Many of BJA's programs require several years of funding to accomplish their goals. For example, training efforts require several years of funding to develop the curriculum and to reach the intended audience. Demonstration sites, which are generally selected competitively the first year, require 2–3 years of funding to develop fully, implement, and evaluate the program. In addition, BJA has funded several planning efforts with implementation funding provided in subsequent years.

- **Limited Competition**—Limited competition is used when a limited number of jurisdictions or organizations meet the requirements of the program. These jurisdictions or organizations are then invited to compete for an award. A limited competition saves jurisdictions or organizations that will not qualify the time and expense of preparing an application. It also allows BJA to concentrate technical assistance and training on this limited pool of applicants.

- **Sole Source Selection**—In some cases, there is only one organization or agency that has the capability, expertise, or constituents to administer a program that BJA wants to implement. For example, an association that represents a constituency which BJA wants to reach with technical assistance or training may be the best organization to implement the program. In other cases, BJA may make an award on a non-

competitive basis to an agency that has developed an innovative program and has the expertise to implement it.

In FY 1995, BJA has modified applicant requirements and review criteria to facilitate stronger partnerships with grantee agencies and to maximize the impact of limited competitive dollars. These include:

- Preference will be given to applicants who leverage BJA dollars through partnerships among organizations bringing a commitment of other resources to the table;
- All grantees are on notice that continuation funding in future years is not guaranteed but, rather, will be based on performance and other relevant factors; and
- As appropriate, BJA will provide a declining share of total funding for second and subsequent years where continuation funding is provided after FY 1995.

Application Process

A Program Announcement and Application Kit, which will be available in late April, will serve as a request for proposals. It will contain detailed descriptions of competitive programs and complete forms and instructions for developing an application.

Competitive Programs—The Program Announcement and Application Kit will describe for each competitive program: the purpose of the program, background, goals, objectives, program design, eligibility requirements, selection criteria, award period, award amount and due date. Applications for competitive programs are due by June 30, 1995. A panel of experts will be established for each competitive program area to review and rank the applications. Funding decisions are made by the Director of BJA.

Non-Competitive Programs—BJA staff will contact applicants for noncompetitive programs to discuss application requirements and due dates.

The Department of Justice Response Center staff are available to respond to questions and provide technical assistance to applicants and other interested parties. The Response Center number is (800) 421-6770.

Goal I: Reduce and Prevent Crime and Violence

Comprehensive Communities Program

Encourage the Development and Implementation of Comprehensive Strategies To Reduce and Prevent Crime and Violence

The Comprehensive Communities Program (CCP) reflects the Administration's priority of reducing

crime and violence by initiating comprehensive planning and improving intergovernmental relationships. It requires selected jurisdictions to engage in a comprehensive planning and strategy development process for crime and violence control and prevention. It requires law enforcement and other governmental agencies to work in partnership with communities to address crime problems, as well as the factors that increase the risk that individuals will become involved in problem behavior.

In FY 1994, 16 jurisdictions faced with high rates of crime and violence were selected to participate in CCP. The four Pulling America's Communities Together (Project PACT) sites were included in this group. Each jurisdiction was provided with planning funds to develop a strategy that demonstrates a jurisdictionwide commitment to community policing, coordination among public and private agencies (including, social services, public health, etc.), and an active role by the community in problem solving.

BJA made funding available for a number of program components to assist with implementation of the strategy. These components are designed to implement specific models that BJA has already developed and found to be effective or models the agency wants to test. These components also allow for the development of new models, which, if successful, can be replicated by other jurisdictions. The program components are described below. Each strategy was required to include community policing and community mobilization/prevention initiatives. Six sites received awards from the FY 1994 allocation. The remaining 10 sites received awards in FY 1995.

Jurisdictionwide Community Policing

Jurisdictionwide Community Policing, a mandatory program component, forms the core of the Comprehensive Communities Program. It requires the applicant to implement a jurisdiction-wide model of community policing using a framework developed by a consortium of national law enforcement organizations working with BJA. Funding for this component, in the amount of \$9,990,000 was provided by the COPS Office.

Community Mobilization/Prevention—\$969,718

Community mobilization, also a mandatory component, focuses on implementation of strategies to promote the acceptance and practice of community policing, rehabilitate crime-ravaged neighborhoods, and empower